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**IN THE COMPETITION**

**APPEAL TRIBUNAL**

Case No. 1160-65/1/1/10

Victoria House,  
Bloomsbury Place,  
London WC1A 2EB

11 November 2011

Before:

VIVIEN ROSE  
(Chairman)  
DR ADAM SCOTT OBE TD  
DAVID SUMMERS OBE

Sitting as a Tribunal in England and Wales

**BETWEEN:**

**(1) IMPERIAL TOBACCO GROUP PLC  
(2) IMPERIAL TOBACCO LIMITED**

Appellants

– v –

**OFFICE OF FAIR TRADING**

Respondent

**CO-OPERATIVE GROUP LIMITED**

Appellant

– v –

**OFFICE OF FAIR TRADING**

Respondent

**WM MORRISON SUPERMARKET PLC**

Appellant

– v –

**OFFICE OF FAIR TRADING**

Respondent

**(1) SAFEWAY STORES LIMITED  
(2) SAFEWAY LIMITED**

Appellants

– v –

**OFFICE OF FAIR TRADING**

Respondent

**(1) ASDA STORES LIMITED  
(2) ASDA GROUP LIMITED  
(3) WAL-MART STORES (UK) LIMITED  
(4) BROADSTREET GREAT WILSON EUROPE LIMITED**

Appellants

– v –

**OFFICE OF FAIR TRADING**

Respondent

**(1) SHELL UK LIMITED  
(2) SHELL UK OIL PRODUCTS LIMITED  
(3) SHELL HOLDINGS (UK) LIMITED**

Appellants

– v –

**OFFICE OF FAIR TRADING**

Respondent

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**HEARING (DAY 27)**

Note: Excisions in this transcript marked “[...][C]” relate to passages excluded.

## APPEARANCES

Mr Mark Howard QC, Mr Mark Brealey QC and Mr Tony Singla (instructed by Ashurst LLP) appeared on behalf of the Appellants Imperial Tobacco Group Plc and Imperial Tobacco Ltd.

Mr Rhodri Thompson QC and Mr Christopher Brown (instructed by Burges Salmon LLP) appeared on behalf of the Appellant Co-operative Group Ltd.

Mr Pushpinder Saini QC and Mr Tristan Jones (instructed by Hogan Lovells International LLP) appeared on behalf of the Appellants WM Morrison Supermarkets Plc and Safeway Stores Ltd and Safeway Ltd.

Mr James Flynn QC and Mr Robert O'Donoghue (instructed by Norton Rose LLP) appeared on behalf of the Appellants Asda Stores Ltd, Asda Group Ltd, Wal-Mart Stores (UK) Ltd and Broadstreet Great Wilson Europe Ltd.

Ms Dinah Rose QC and Mr Brian Kennelly (instructed by Baker & McKenzie LLP) appeared on behalf of the Appellants Shell U.K. Ltd, Shell U.K. Oil Products Ltd and Shell Holdings (U.K.) Ltd.

Mr Paul Lasok QC, Ms Elisa Holmes, Mr Rob Williams, Ms Anneliese Blackwood and Ms Ligia Osepciu (instructed by the General Counsel, Office of Fair Trading) appeared on behalf of the Respondent.

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1 Friday, 11 November 2011  
 2 (12 noon)  
 3 Tribunal's opening remarks  
 4 **THE CHAIRMAN:** I have just a few opening remarks.  
 5 The parties will, I hope, all have received the  
 6 letter that the Tribunal sent out yesterday, in which we  
 7 have suggested the framework for today's case management  
 8 conference, and the next stage in these appeals.  
 9 The question, as we see it, that faces the Tribunal  
 10 is whether these appeals should be allowed to continue  
 11 on either of two bases.  
 12 The first basis is that the OFT contend that the  
 13 refined case set out in their submissions reflects part  
 14 of the decision, but not the whole of it, and  
 15 the Tribunal should proceed on the basis that we could  
 16 at the end of the day confirm the decision to that  
 17 extent.  
 18 The second basis is that if the Tribunal is not  
 19 satisfied that the refined case is part of the decision,  
 20 the Tribunal should proceed with the appeals on the  
 21 basis that we could, at the end of the day, set aside  
 22 the decision but exercise the powers under schedule 8,  
 23 paragraph 3(2), to make another decision which the OFT  
 24 could itself have made.  
 25 We have not had a response from the parties to that

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1 letter, not surprisingly as you would only have received  
 2 it quite late yesterday, but we will no doubt hear  
 3 shortly from the appellants as to whether or not they  
 4 oppose those courses.  
 5 We are not today going to hear submissions as to  
 6 whether either or both of those courses should be  
 7 adopted; rather, we are considering what steps we need  
 8 to take in order to reach a decision on that.  
 9 Clearly the process from here on must give all the  
 10 parties the opportunity to address the relevant law, and  
 11 the factors to be taken into account in the exercise of  
 12 the Tribunal's discretion.  
 13 We have read the OFT's submissions carefully, and we  
 14 have looked at the paragraphs of the decision to which  
 15 they refer. Our preliminary view is that a useful first  
 16 step might be for the OFT to amplify its submissions on  
 17 two matters: first, as to where in the decision we find  
 18 the two restraints now described in the refined case;  
 19 and, second, for them to set out more precisely how they  
 20 would envisage the Tribunal exercising its powers under  
 21 paragraph 3(2) of schedule 8 in the event that we found  
 22 the acceptance of the restraints was proven on the  
 23 evidence.

24 As to further steps, we will need also to consider  
 25 whether the parties should be allowed to adduce any

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1 further evidence on this issue. The Tribunal wants to  
 2 retain a degree of control over how much evidence and  
 3 precisely what it is going to cover, pursuant to Rule 22  
 4 of the Tribunal's rules.

5 That is what we propose to say by way of  
 6 introduction. Mr Howard, are you going first?

7 **MR HOWARD:** Yes.

8 Submissions by MR HOWARD

9 **MR HOWARD:** In considering this, it is first necessary to  
 10 remind you of how we have got to where we are today. In  
 11 our submission, that will inform what actually is  
 12 appropriate for debate. If I cut to the chase, and I'll  
 13 develop this, but we say it's not going to be  
 14 appropriate to debate whether the refined case falls  
 15 within the decision, because it does not, and that's  
 16 been conceded, and I'll explain that to you in a moment.

17 We say the only issue is whether a part of this  
 18 refined case can -- whether that could proceed under  
 19 schedule 8. We obviously say it can't, but that will be  
 20 the argument for another day.

21 Now, I don't propose today to go into the full  
 22 history of the remarkable shifts in the OFT's case, but  
 23 we do need to look carefully at the OFT's considered  
 24 statement of position last Thursday and the Tribunal's  
 25 ruling then.

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1 Let's just think about what has happened in this  
 2 case. Last Thursday, the Office of Fair Trading applied  
 3 for an adjournment of these proceedings. That was on  
 4 Day 26. That was then on the eve of the commencement of  
 5 the expert evidence. If we just stop for a moment, we  
 6 need to pause and think: here is a party who has applied  
 7 to adjourn, why was it doing that? The position was  
 8 this: the context was there was concern as to the extent  
 9 to which the Office of Fair Trading continued to  
 10 maintain its case based on the restraints which were  
 11 identified in paragraphs 40(a) to (d) of its -- we call  
 12 it its skeleton, it's not a skeleton argument, it's  
 13 a written argument in support of its case here.

14 Now, the importance of this was that these four  
 15 constraints formed the basis of the theory of harm in  
 16 the decision and of Professor Shaffer's expert reports,  
 17 which the Office of Fair Trading was relying on in  
 18 support of its case.

19 It was obviously relevant also because the case  
 20 addressed by the appellants in their notices of appeal,  
 21 in their factual evidence and in their expert evidence,  
 22 was obviously by reference to the theory of harm in the  
 23 decision. Concerns on the side of the appellant had  
 24 been raised when, at earlier junctures, Mr Lasok sought  
 25 to explain the Office of Fair Trading's case. You will

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1 remember on Day 16 he initially, on behalf of the Office  
 2 of Fair Trading, denied that paragraph 40 represented  
 3 the Office of Fair Trading's case. Secondly, he resiled  
 4 from that, correctly, as he had to do, on Day 17. But  
 5 he then sought to suggest that it was not necessarily  
 6 critical to the Office of Fair Trading's case to  
 7 establish all four restraints or, where there were  
 8 maxima P&Ds, two. But suggested that was an issue for  
 9 experts and submission in due course.

10 Now, that, what he said on Day 17, was obviously  
 11 unsatisfactory, as it involved consideration of an issue  
 12 which had not been subjected to expert analysis, and  
 13 indeed we said was inconsistent with concessions made by  
 14 Professor Shaffer in the experts' joint statement.

15 Just stopping for a moment, expert reports in  
 16 litigation are extremely important, as is the joint  
 17 statement, in that it is intended to define properly  
 18 what experts are saying. The whole purpose of having  
 19 reports is so that you know what the other side's expert  
 20 case is. The purpose of having a joint statement is to  
 21 refine the expert issues.

22 Now, what Day 17, Mr Lasok's submissions, appeared  
 23 to contemplate was a different theory of harm based only  
 24 on some of the 40(a) to (d) constraints. He didn't  
 25 identify how this would work, he just said "Well, that

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1 will be a matter for the experts".

2 Then on Day 17 there was a further point raised  
 3 which had no relationship at all to the theory of harm  
 4 in the decision and in Professor Shaffer's report.  
 5 That's because -- again it's very important to just bear  
 6 all this in mind -- the theory of harm in the decision  
 7 and in Professor Shaffer's report is about incentives on  
 8 manufacturers' wholesale prices, and the claim that they  
 9 would -- on the OFT's case -- be disincentivised from  
 10 reducing their wholesale prices, there would be no  
 11 point, to summarise the way it's been put, and  
 12 incentivised to increase prices, there would be every  
 13 point.

14 What appeared to be coming forward on Day 17 was  
 15 a theory of harm not articulated but a theory of harm  
 16 which was unrelated to the manufacturers and which was  
 17 premised on retailers being inhibited from self-funding  
 18 promotions of one manufacturer's products without  
 19 effecting a corresponding promotion in regard to the  
 20 other manufacturer's competing product.

21 It is very, very important for the Tribunal to note:  
 22 no theory of harm was articulated in the decision in  
 23 relation to this. No theory of harm was articulated on  
 24 Day 17. No theory of harm that relates to this has been  
 25 articulated today. What's more, this has not been

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1 addressed by any expert on either side.

2 Now, before considering what was said last Thursday,  
 3 we need to recall that the Office of Fair Trading has  
 4 only called and only ever intended to call one factual  
 5 witness, namely Fiona Bayley as she then was, now  
 6 Fiona Corfield. Fiona Bayley's evidence repudiated  
 7 unequivocally the existence of any of the constraints on  
 8 which the OFT relied. She also accepted that the  
 9 arrangements for the prices were maxima, not fixed  
 10 prices, and that Sainsbury's could always self-fund.  
 11 She also confirmed that she regarded herself as free to  
 12 self-fund a reduction in the retail price of Gallaher's  
 13 brands without also reducing the price of Imperial's  
 14 rival brands.

15 So we then come, and you have to remember it was all  
 16 of this, what was said on Day 17, Fiona Bayley's  
 17 evidence, which provoked my submission on what would  
 18 have been Day 23, to say "This is all completely  
 19 hopeless, this case has fallen apart", and I think you  
 20 said to me at the time, "Well, what are you asking me to  
 21 do?" And where we got to is, "Well, we need the Office  
 22 of Fair Trading to actually explain its case".

23 Now, that's what Mr Lasok came to do on Day 26, and  
 24 we need to look carefully at what was the position as  
 25 explained to you on Day 26.

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1 If you go to page 1, what Mr Lasok starts, at  
 2 line 6, is he responds saying:

3 "Madam, the Tribunal has asked the Office of Fair  
 4 Trading to specify which constraints apply."

5 What he then explains is that the constraint that  
 6 they are now relying on is only 40(a). That's it, and  
 7 you will remember that's supposed to be the situation,  
 8 if Gallaher puts up its wholesale price and the retailer  
 9 puts up the shelf price of a Gallaher product, the  
 10 suggestion that there was then a requirement for the  
 11 retailer to put up the price of Imperial's product,  
 12 notwithstanding that Imperial hadn't altered its  
 13 wholesale price.

14 So that's where he started.

15 Now, but if you go to page 2, line 4, he then  
 16 addressed the position if none of the restraints are  
 17 there:

18 "If the Tribunal were to find in relation to any one  
 19 of the infringing agreements that are the subject of  
 20 these appeals that none of the constraints in  
 21 paragraph 40 of the OFT's skeleton argument were  
 22 present, it does not follow that there was no object  
 23 infringement. In other words, putting matters in the  
 24 statutory language, for reasons that the Tribunal will  
 25 well understand in a minute or two, there are reasonable

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1 grounds for suspecting an object infringement that  
 2 worked in the absence of the four constraints as they  
 3 are described in paragraph 40 of the OFT's skeleton  
 4 argument."  
 5 Stopping there, the language that he is using "there  
 6 are reasonable grounds for suspecting an object  
 7 infringement", that of course is the language which is  
 8 in the statute which triggers the administrative  
 9 procedure whereby the OFT starts an investigation.  
 10 Now, look at line 16. Remember we are considering  
 11 the situation where the constraints in paragraph 40 have  
 12 gone. He then says, it is absolutely clear and  
 13 unequivocal:  
 14 "Now, that is a departure from the decision as  
 15 currently formulated."  
 16 In other words, he is acknowledging, if he cannot  
 17 prove 40(a) to (d) he is outside the decision.  
 18 He then says:  
 19 "... although the suspected infringement [note the  
 20 word 'suspected'] that appears on the face of the  
 21 evidence is the same in nature as that found in the  
 22 decision. The procedural question that then arises is  
 23 whether these appeals can and should be dealt with by  
 24 the Tribunal in exercise of its powers under schedule 8,  
 25 paragraph 3(2)(d) and (e) of the Act, expanding the case

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1 in the decision to the alternatives that arise from the  
 2 evidence.  
 3 "An alternative is that the OFT should amend the  
 4 decision by removing the infringing agreements currently  
 5 before the Tribunal and, if it considers it appropriate  
 6 to do so on further consideration, issue a new statement  
 7 of objections that is more broadly based but seeks to  
 8 capture all the alternatives that the evidence has  
 9 thrown up.  
 10 "If the Tribunal considers that the schedule 8  
 11 solution is a possible option ... the Tribunal would  
 12 need to hear submissions from the parties before these  
 13 appeals go further" and it requires serious  
 14 consideration of the practicalities.  
 15 So the position at this stage is you have the Office  
 16 of Fair Trading saying "I can still rely on 40(a),  
 17 that's still part of my case, but without 40(a), I am  
 18 outside the decision and there is then a choice: either  
 19 you accept we can do this within schedule 8, or we have  
 20 to amend the decision. It's one or other."  
 21 It's also significant in relation to what has come  
 22 forward to look at the exchange on page 6, the foot of  
 23 page 6, at line 23. This is important, because this is  
 24 where you have Mr Lasok explaining the correct approach  
 25 to the decision. What he is explaining -- we will look

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1 at it in a moment -- is that what you have to do is take  
 2 a sensible view of the decision, and that the OFT has  
 3 recognised that, and that is why they are recognising if  
 4 they can't fall within 40(a) to (d) they are outside the  
 5 decision. It's very important, you will have seen, of  
 6 course, what our notice of appeal says and what their  
 7 defence says. It is self-evident from any review of  
 8 those documents that we have been addressing what  
 9 everybody has understood to be the case. What Mr Lasok  
 10 then explains is this, he says at line 23:  
 11 "Because we think, having looked at the evidence in  
 12 the round as it has come out, that the decision has, to  
 13 put it loosely, been cast too narrowly. If you like, it  
 14 has identified a particular mechanism or method of  
 15 implementation that gives rise to the anticompetitive  
 16 harm. But in some of the cases that are before the  
 17 Tribunal, it looks as though the same end result, that's  
 18 to say the same anticompetitive harm, results or may  
 19 result in a different way, which is not captured  
 20 sufficiently clearly in the decision. When I say  
 21 'sufficiently clearly', one can look at the decision and  
 22 seek to read it in different ways, but at the end of the  
 23 day, you know, a decision has a particular legal  
 24 meaning, the Tribunal decides what the legal meaning of  
 25 the decision is, and it is clearly open to the Tribunal

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1 to conclude that on the legal meaning of the decision,  
 2 it's too narrow to capture some of the permutations that  
 3 we have seen in the evidence.  
 4 "For that reason, it appeared to the OFT on  
 5 reflection that there were really two routes arriving at  
 6 the correct result. Because if there are infringements  
 7 then they need to be the subject of a decision [note  
 8 that, it has to be the subject of a decision] and the  
 9 two routes -- I emphasise the word 'if' of course -- are  
 10 either through the Tribunal exercising its powers under  
 11 schedule 8 or it's through the OFT dealing with the  
 12 matter, but in order to deal with the matter properly  
 13 [again the word properly is important] the correct  
 14 thing, in our submission ... would be for the OFT to  
 15 amend the decision so that the disputed infringing  
 16 agreements are cleared out of that decision and then you  
 17 have a statement of objections that puts, as it were,  
 18 the entire case to the undertakings in question so ...  
 19 they have a fair opportunity to answer it, but answer it  
 20 in its entirety, and in its broad sense. Then you would  
 21 arrive at a decision, if a decision was necessary, in  
 22 the light of the submissions made by the undertakings  
 23 that did properly capture what had actually happened."  
 24 Now, what is self-evident there is it's recognised  
 25 that you cannot approach a decision, as it were -- if

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1 you look at the basis, we are going to come to it in  
 2 a moment, of saying "Well, this point is reflected in  
 3 the decision, the question is: is this point in the  
 4 decision as everybody has actually understood it and  
 5 proceeded? What Mr Lasok was recognising is once you go  
 6 outside 40(a) to (d), you are outside of the decision,  
 7 and it needs then a decision which at this stage he is  
 8 actually saying the only proper way of doing it is by  
 9 going through the administrative procedure, although he  
 10 then goes on to float, and had earlier floated, the  
 11 question of schedule 8.

12 But the important thing is that what we had last  
 13 week was that what the OFT was trying to do was cling on  
 14 to one aspect of its case, which was 40(a), and the  
 15 reason for that is fairly transparent, that was  
 16 a figleaf, because what they wanted to do was say "We  
 17 are still pursuing 40(a), that can keep these appeals  
 18 alive", and then somehow use that as a vehicle for  
 19 expanding or relating to other points, but at the same  
 20 time they recognised that insofar as they are running  
 21 some other case, then that has either got to be the  
 22 subject of their own decision or the subject of  
 23 schedule 8.

24 What is unequivocal in all of this is the basis on  
 25 which the case was being adjourned was a recognition

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1 that without 40(a), you either have to invite  
 2 the Tribunal to exercise a discretion, if it has it  
 3 under schedule 8, or you have to go back through the  
 4 administrative procedure.

5 Now, the position on 40(a) as a stand-alone  
 6 restraint, having dropped (b) to (d), is frankly  
 7 ridiculous, and I pointed that out to you last week.  
 8 You can point it out, why it's ridiculous. How on earth  
 9 could anybody suggest a retailer was restricted by  
 10 Imperial from putting up the price of Gallaher's  
 11 product? If you are Imperial, you are going to be  
 12 delighted when you see Gallaher's product go up and  
 13 yours not. Why on earth would anybody think Imperial  
 14 required the retailer to put up the shelf price of its  
 15 product when it was not putting up its wholesale price?  
 16 Why would the retailer oblige himself to do that? It  
 17 was in that context that the Tribunal itself recognised  
 18 that the reality was the OFT was faced either with  
 19 amending the decision, which meant the appeals would be  
 20 allowed and the decision set aside, or making  
 21 an application in effect to amend before the Tribunal so  
 22 as to invite the Tribunal to exercise its powers.

23 That's actually clearly set out if you turn to your  
 24 ruling at page 46. The ruling starts on page 45 at  
 25 line 21, and you record the OFT's --

14

1 **THE CHAIRMAN:** Wait one moment.

2 **MR HOWARD:** I am sorry.

3 (Pause)

4 If you go to page 46, at line 16, after the  
 5 preamble:

6 "The question, therefore, arises as to where this  
 7 acknowledgement by the OFT leaves the future course of  
 8 these appeals.

9 "The OFT considers that there are two possible  
 10 courses it could take. The first is to concede that  
 11 these proceedings should now be brought to an end, the  
 12 appeals should be allowed and an appropriate order made  
 13 by the Tribunal under paragraph 3(2) of schedule 8 to  
 14 the Competition Act.

15 "The second is for the OFT to apply to be allowed to  
 16 reformulate its case to carry on resisting the appeals  
 17 on the basis that it will, at the end of the day, ask  
 18 the Tribunal to exercise its powers under  
 19 paragraph 3(2)(e) of that schedule. This would involve  
 20 the Tribunal in effect making a decision which the OFT  
 21 could itself have made and thereby upholding the appeals  
 22 by finding that an infringement of the same kind as was  
 23 condemned in the decision, albeit a different  
 24 infringement, has been established."

25 Again, important, different infringement:

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1 "To that end, the OFT has asked the Tribunal to  
 2 adjourn the hearing to give it time to decide which of  
 3 those two courses it is inviting the Tribunal to take."

4 So that was the basis upon which you were  
 5 proceeding. Then if we actually look at what it was you  
 6 were expecting the Office of Fair Trading to do, and  
 7 indeed the Office of Fair Trading themselves have  
 8 recognised, page 48, line 2:

9 "The OFT recognises that if it decides to invite the  
 10 Tribunal to take the second course, what we have called  
 11 the schedule 8 course, then there is still quite a lot  
 12 more work that needs to be done. The OFT has accepted  
 13 that if it were to decide to ask the Tribunal to allow  
 14 the proceedings to carry on, it would have to explain in  
 15 very clear terms (a) the entirety of the constraints  
 16 that it now contends were included in the 15 bilateral  
 17 arrangements; (b) how those constraints fit within the  
 18 description of the infringements set out in the  
 19 decision; and (c) whether and how the theory of harm  
 20 expounded in the decision applies to an agreement  
 21 including those, but only those, constraints."

22 What was there contemplated, therefore, was that  
 23 there were two possibilities that were going to arise  
 24 out of what the Office of Fair Trading would do on  
 25 Wednesday. The first is that it would cease to contest

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1 the appeals, and the second is that it would seeking to  
 2 down the schedule 8 route. That point was then also  
 3 reiterated on page 50, it starts at page 49 where at  
 4 line 20 you said:  
 5 "What we are minded to do now is to direct that the  
 6 OFT indicate to the parties and to the Tribunal by 4 pm  
 7 on Wednesday, 9 November whether it continues to contest  
 8 these appeals and, if so, on what factual and legal  
 9 basis.  
 10 "We would therefore adjourn this hearing until  
 11 Friday [11th] ... on that morning, if the OFT has  
 12 decided, as it says, to amend the decision and so has  
 13 ceased to contest these appeals, we will consider what  
 14 order it is appropriate to make to bring the appeals to  
 15 an end. We will not at that stage consider costs.  
 16 "If the OFT has decided to invite the Tribunal to  
 17 adopt the schedule 8 route, we will next Friday hear  
 18 submissions from the parties about whether they are  
 19 satisfied with the OFT's description of its case, in  
 20 terms of its clarity, and we will at that stage set  
 21 a timetable for hearing any dispute about the  
 22 appropriateness of proceeding as the OFT wishes."  
 23 Therefore, against that background, it was with some  
 24 surprise that one saw the document produced by the  
 25 Office of Fair Trading on Wednesday evening. The first

1 thing that is of great surprise, bearing in mind the  
 2 position of the OFT as a regulator here, that it does  
 3 not address the points made the previous Thursday.  
 4 So the first thing it does not address or explain is  
 5 the position by reference to paragraph 40 of the  
 6 skeleton argument. Remember, that's what Mr Lasok came  
 7 along to address on the previous Thursday. He said "We  
 8 are still relying on paragraph 40(a)", and of course  
 9 when you look at this document there is no reference to  
 10 paragraph 40, and particularly to paragraph 40(a), which  
 11 I have described as the figleaf.  
 12 Now, notwithstanding that surprising coyness, it is  
 13 in fact evident from analysis that the concession that  
 14 was made the previous Thursday concerning  
 15 paragraphs 40(b) to (d) now also encompasses and extends  
 16 to paragraph 40(a), and that is evident from the terms  
 17 of paragraph 6 of this document, in that firstly they  
 18 don't address paragraph 40 at all, but paragraph 6 makes  
 19 it clear that they have dropped any requirement that  
 20 where a price change is instigated by one manufacturer,  
 21 any requirement to change the retail price of  
 22 a competing manufacturer's brand. So that's completely  
 23 gone.  
 24 Of course, it's very important to note, not only  
 25 does that destroy any reliance on 40(a), (b), (c) or

1 (d), we say it actually also self-evidently destroys the  
 2 theory of harm which is in the decision, which is based  
 3 upon precisely what you see in paragraph 6.  
 4 So the entire theory of harm has gone. Now,  
 5 a theory of harm, why are we talking about theory of  
 6 harm in relation to this case? It's because this case  
 7 is an object infringement case and as part of proving  
 8 that the agreements were anticompetitive by object, the  
 9 Office of Fair Trading seeks to prove a theory of harm,  
 10 which is the harm that they say that these agreements  
 11 economically give rise to.  
 12 Now, that's all gone, so paragraph 40 has gone, and  
 13 the requirement to change the retail price of the  
 14 competing brand has gone, and so we are left with, as  
 15 the Tribunal says, that they are now relying on what  
 16 appeared to be two restraints in paragraph 2.  
 17 Now, these restraints, again, when one talks about:  
 18 are these restraints in the decision, the critical point  
 19 of course is whether these are restraints which are  
 20 relevant in the decision, in the sense of being the  
 21 restraints on which the theory of harm is based.  
 22 Because that's the whole purpose of -- ie are they the  
 23 restraints that give rise to the anticompetitive effect?  
 24 For instance, take an example, if you pointed to the  
 25 fact that, in the -- I can't remember whether it does or

1 it doesn't, but I suspect it does -- voluminous  
 2 decision, pointed to the fact that there is reference to  
 3 agreements which provide for Imperial's products to be  
 4 placed on the gantry in a particular way. If you are  
 5 going to place Imperial's products there, then  
 6 Gallaher's products wouldn't be placed there. So on one  
 7 view of the world, you say "Well, that's a restraint".  
 8 But that's not a restraint that is alleged to give rise  
 9 to any anticompetitive effect.  
 10 Now, at this stage, what should the Tribunal be  
 11 doing in relation to this, in the light of the way this  
 12 has come forward? The first point is: the Tribunal  
 13 should be noting, and therefore determining, that in the  
 14 light of what the OFT itself said last Thursday, these  
 15 restraints and any theory of harm said to be based on  
 16 them are not within the decision. That point was made  
 17 clear by the Office of Fair Trading on Day 26 in the  
 18 passages we have looked at.  
 19 Very curiously, what is said in this document is  
 20 that what is called this refined case reflects a part  
 21 but not whole of the infringement found in the decision.  
 22 Now, this is again very odd mealy mouthed language, but  
 23 it is not language consistent with saying it is within  
 24 the decision, but in any event, if that's what whoever  
 25 drafted this meant to say by this language, it is



1 contrary to the concession that was made. This is  
2 an important point. This concession was made in the  
3 context in which the Office of Fair Trading was asking  
4 you for an indulgence. The Office of Fair Trading was  
5 asking for an adjournment of these proceedings. So you  
6 have granted an indulgence to them in the light of what  
7 they said.

8 Now, in our submission, one can't conduct litigation  
9 on this basis where a party comes along to court, on  
10 Day 26, the eve of expert evidence, and says "This is  
11 now my position, I am making this concession", and then  
12 the case is adjourned for over a week, and then say  
13 "Well, actually, I didn't really mean it, I have this  
14 other case that I now want to run which I say is within  
15 the case". To say this is hopeless is really  
16 an understatement.

17 One comes back to: what is the debate that  
18 the Tribunal should be concerned with? The debate  
19 should be whether the refined case that they are putting  
20 forward can and should be dealt with by the Tribunal  
21 pursuant to its powers in schedule 8. That was the  
22 debate that you envisaged in your ruling last week, that  
23 we would then be having.

24 So in my submission, that is the appropriate legal  
25 framework, it's: can they bring this refined case in

1 schedule 8?

2 In relation to paragraph 2(b), even when we come to  
3 consider the refined case, paragraph 2(b) is echoing the  
4 point that arose on Day 17, which is the self-funded  
5 promotion by the retailer, because this is -- I am not  
6 going to -- lots of criticism I want to make of it, I am  
7 not seeking to do that, but what is it actually talking  
8 about? It is a requirement or expectation the retailers  
9 would adhere to the manufacturer's strategy in the  
10 absence of manufacturer wholesale price changes or  
11 alternative manufacturer instructions.

12 They deal with it in paragraph 5, where they explain  
13 that the agreement or concertation was that the retailer  
14 would not itself move prices for linked competing brands  
15 in such a way as to take the price of the manufacturer's  
16 brands out of line with the manufacturer's P&D strategy.

17 So it's got nothing to do with the manufacturers,  
18 because the case at this stage is recognising that each  
19 manufacturer can try and get a competitive advantage by  
20 moving the price of his product. This is simply the  
21 point about retailers.

22 Now, the simple point about that is: this point  
23 cannot even form part of the debate. I remind you again  
24 of your very clear ruling about this last week. What  
25 the Office of Fair Trading was to do was, in respect of

1 the restraints that it was going to put forward, to  
2 explain how they fit with the description of the  
3 infringements, but importantly whether and how the  
4 theory of harm applies to an agreement containing that  
5 restraint.

6 Now, what is the theory of harm that they are  
7 putting forward here? Where does one find it? The only  
8 paragraphs that could be said to be -- this document,  
9 you won't be surprised to know, this is for a different  
10 day, is a wholly inadequate document as a basis for this  
11 case to go forward. But at the moment I am just  
12 focusing on this argument: the theory of harm, you see,  
13 you get an assertion in paragraph 8:

14 "The OFT's case remains that whichever way a P&D  
15 arrangement is implemented, the result is that  
16 competition is restricted and consumers are harmed.  
17 Under the refined case, the harm arising from each  
18 infringing agreement in isolation accords with that set  
19 out in 6.217 [again, a lot I could say about that but  
20 I won't at the moment] whereby the rival manufacturer  
21 would have a reduced incentive to lower its wholesale  
22 price and a greater incentive to increase its wholesale  
23 price.

24 "10. Where the rival manufacturer also operates  
25 a P&D, it will likewise create a reduced incentive for

1 the manufacturer to lower its wholesale prices and  
2 a greater incentive to increase wholesale price.  
3 Therefore a consequence of both manufacturers having P&D  
4 is that both manufacturers would have an increased  
5 incentive to raise their wholesale price", and so on.

6 In other words, this is entirely, paragraphs 9 and  
7 10, focused on the incentives and disincentives alleged  
8 to be imposed or impressed on the manufacturers.

9 That has no relationship with whether or not  
10 retailers independently are or are not inhibited from  
11 self-funding.

12 Now, the submission, we say, is that in so far --  
13 firstly, the only basis on which you should be going  
14 forward is that you need to consider whether the refined  
15 case can proceed under schedule 8, and it's essentially  
16 an amended case --

17 **THE CHAIRMAN:** Well, schedule 8, the powers under  
18 paragraph 3 appear to apply both if we confirm the  
19 decision and if we set aside the decision. But is what  
20 you are saying that the only option that we would have  
21 at the end of the day on this case is to set aside the  
22 decision and exercise the powers rather than confirm the  
23 decision and exercise.

24 **MR HOWARD:** My submission is today the only proper exercise  
25 of jurisdiction by this Tribunal is to set aside the

1 decision, and that that is something that the Tribunal  
2 must do, because of the constraints in 40(a) to (d) are  
3 no longer sought to be established by the Office of Fair  
4 Trading, that means the Office of Fair Trading on the  
5 decision no longer has a case, therefore the appeal must  
6 be allowed and the decision set aside.

7 In my submission, that's the important starting  
8 point for where one should be, and that the reflected  
9 case is not in the decision and therefore you cannot --  
10 in other words, if one thinks about it, you couldn't  
11 confirm the decision because your decision would be  
12 a different decision, even if you went down their route,  
13 you would actually be saying something different, and  
14 therefore the decision itself cannot stand.

15 So that, in my submission, is the starting point.  
16 In terms of framing the debate under schedule 8, having  
17 set aside the decision, you will then hear submissions  
18 to determine whether, notwithstanding that, the Office  
19 of Fair Trading should be permitted to run its refined  
20 case.

21 In my submission, today you can say you cannot run  
22 your refined case within paragraph 2(b) because, as you  
23 don't have a theory of harm, therefore you haven't in  
24 any way sought to articulate a case as to what  
25 anticompetitive object this has, or why it has

1 an anticompetitive object, and therefore that is  
2 something we can just dismiss at this stage.

3 Then the questions for you going forward will be:  
4 firstly, in these circumstances where you have to look  
5 at where we are, Day 27 now, and so on, I don't need to  
6 repeat all of that, in these circumstances, does  
7 the Tribunal -- including the circumstance, in my  
8 submission, that you are bound at this stage to set  
9 aside the decision and allow the appeal at least to that  
10 extent, I am not saying you can't retain jurisdiction at  
11 least to decide the issue of whether you can go further  
12 under schedule 8, but you have to decide: do you  
13 actually have jurisdiction in that situation to, as it  
14 were, conduct what is really something which amounts to  
15 an investigation as to whether there is some other  
16 infringing agreement here? And if you do have  
17 jurisdiction, is it appropriate for you to embark on  
18 such an investigation and decision?

19 **THE CHAIRMAN:** I don't think they are asking us to embark on  
20 an investigation. As I understand it, the OFT  
21 accepts -- although Mr Lasok may tell me differently --  
22 that we would have to arrive at our findings on that on  
23 the basis of the evidence that is currently before  
24 the Tribunal.

25 **MR HOWARD:** The thing is, if you did it -- that's extremely

1 helpful, because, you see, that's not really what the  
2 Office of Fair Trading is saying. One needs to be very  
3 careful about all of this. If one said, for instance,  
4 to the Office of Fair Trading, "Where is your evidence  
5 that supports the current case? If we stop now, where  
6 is it?" There is not any evidence that supports the  
7 current case in terms of a theory of harm which is  
8 actually articulated by experts. So what they say --  
9 and this is actually remarkable -- in this document is  
10 at paragraph 23, "It would not be difficult to put the  
11 OFT's refined case to the expert economists. In other  
12 words, we haven't put this refined case to the experts.  
13 We don't have any expert support for our case. What we  
14 are hoping to do is to conduct an enquiry in front of  
15 the Tribunal whereby we seek to either ask, put in  
16 additional evidence from Professor Shaffer, by asking  
17 him questions, or hoping that we will ask him questions,  
18 or by asking questions of our experts on a case that has  
19 not currently been put."

20 Now, in my submission that is effectively  
21 an investigation.

22 One of the difficulties is it's putting the cart  
23 before the horse. You have to remember that this -- we  
24 will come more fully to our submissions about  
25 schedule 8, but if one just thinks about this for

1 a moment, this is in effect -- these are criminal  
2 proceedings, and this is a prosecution. In  
3 a prosecution, the normal thing is, of course, the  
4 prosecutor comes first and he proves his case. If he  
5 can't prove his case, then the defendant, at half time,  
6 says "There is no case to answer here".

7 Here of course it's being constructed, although the  
8 onus of proof remains on the Office of Fair Trading,  
9 it's an appeal where we go first. The rationale for  
10 that is that you have an SO at the administrative phase,  
11 followed by a response by the party who is alleged to  
12 have done something wrong, followed by the decision. In  
13 other words, there is a phase at which everything is  
14 investigated, and the results of the investigation are  
15 set out in the decision.

16 Now, think about where we are here. We have  
17 a theory of harm which has not been articulated, other  
18 than at best in these paragraphs 9 and 10 in relation to  
19 this infringement, it's not been the subject of any  
20 deliberations at the SO stage, and yet we are the  
21 appellants, we have to call our evidence first, how on  
22 earth can this operate within the confines or operate  
23 properly under the procedures that you have to consider?  
24 But that's all, if you like, for another day. I mean,  
25 the thrust of what we say is, or will be saying, that

1 you either don't have jurisdiction or the jurisdiction  
2 is one which couldn't be exercised in these  
3 circumstances because what you are in effect doing is  
4 allowing the investigation phase to be conducted before  
5 the Tribunal.

6 What we would also say is that of course before this  
7 Tribunal -- and we will look at the jurisprudence when  
8 we come to it -- it is not entirely the same as normal  
9 litigation, in the sense that if there were normal  
10 litigation you would have a situation where the Office  
11 of Fair Trading is seeking to amend and you would  
12 consider under the usual rules that apply in litigation,  
13 whether you can amend. So you would consider the  
14 cogency of the amendment, the lateness, the prejudice,  
15 and so on. All of those considerations come in here,  
16 but there is this additional hurdle as to whether it is  
17 even appropriate for this sort of issue to be raised in  
18 this sort of way in this hearing.

19 What we say is that in relation to paragraph 2(b) of  
20 their refined case, it's actually self-evident that  
21 there is nothing to debate, because there isn't a theory  
22 of harm that they are even now seeking to identify. In  
23 relation to 2(a), we say there are lots of deficiencies  
24 with it, but we will address that in the context of  
25 schedule 8.

29

1 So we say that that is how you should proceed and  
2 that's the correct legal framework for going forward,  
3 and what one would then determine is what date  
4 the Tribunal has available to hear matters, and then we  
5 would work out when skeleton arguments would be served.

6 We, for our part, would say, believe that this could  
7 be dealt with towards the end of next week, and what we  
8 would have in mind is that we would produce our skeleton  
9 argument on Tuesday at 4.30, and the Office of Fair  
10 Trading should respond by Wednesday at 4.30, the hearing  
11 should commence on Thursday at 2pm, and should run to  
12 Friday, and the Tribunal would then hopefully be in  
13 a position to deliberate and give its conclusions the  
14 following week.

15 **THE CHAIRMAN:** You don't envisage needing to adduce some  
16 evidence of any kind?

17 **MR HOWARD:** No, at the moment I don't. I don't really  
18 understand what evidence would be appropriate.  
19 Obviously we would be making submissions as part of our  
20 case as to the prejudice suffered, but those are points  
21 which I don't think really -- obviously one could put in  
22 a witness statement, but they are really points of  
23 submission which I don't think need to be put through  
24 a witness, but they could be if that were necessary.

25 **THE CHAIRMAN:** No, no, I am not at all pressing you to --

30

1 **MR HOWARD:** No, I am just making it clear that we will be  
2 saying, as part of the submission, this is grossly  
3 prejudicial. One of the points again you won't be  
4 surprised that I will be making, in addition to those  
5 I have reflected on, plus many more that you can  
6 imagine, but I will be also saying that there is a very  
7 important public interest in the finality of litigation  
8 and in particular in the finality of these sort of  
9 proceedings, and not only has this investigation been  
10 going on for seven long years, but we have come along to  
11 deal with the case. We have frankly destroyed the  
12 Office of Fair Trading's case, and they cannot at this  
13 stage, and they should not be permitted, in the light of  
14 that, to suddenly say "Well, I would like to say I've  
15 got a different case and we can all proceed on that  
16 basis". It entirely subverts the process of the appeal  
17 and really the process under which these sort of  
18 proceedings are to be conducted. I can't make that  
19 point sufficiently strongly.

20 The other point I would make is this, in relation to  
21 what was said this morning -- well, actually I don't  
22 think there is anything I particularly need to respond  
23 to, unless there is anything you want me to address on  
24 those. I think I have probably covered the points that  
25 were in your letter, but if there is anything --

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1 **THE CHAIRMAN:** Except for this, Mr Howard: you did say this  
2 morning that you don't accept that the OFT's submissions  
3 are satisfactory, and as we suggested in our opening  
4 comments this morning, we wondered whether the first  
5 step was actually for the OFT to amplify its case for  
6 the benefit of the parties, but you don't seem in your  
7 proposed timetable --

8 **MR HOWARD:** In my submission, this is just going about  
9 things in entirely the wrong way. This is not the first  
10 time that the Office of Fair Trading has sought to  
11 clarify its case. There has to come a point at which  
12 the Tribunal says, "Look, that is your case that you  
13 have put forward, these ten paragraphs, nine  
14 paragraphs". That's their case. That's the case that  
15 the Tribunal should be ruling on. One can't go through  
16 a continual process of saying, "Well, why don't you have  
17 another go, Office of Fair Trading, let's see where we  
18 get to next week" and then just keep rolling forward.

19 You have directed them, last week, to set out, very  
20 clearly -- those were the words -- what their case is.  
21 This, we are entitled to infer, is the very clear and  
22 the clearest statement they can make of their case. You  
23 know, you asked them to identify the entirety of the  
24 constraints, how they fit with the description of the  
25 infringements, whether and how the theory of harm

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1 expounded in the decision applies. This is the answer.  
 2 Now, it may not be a very good answer, I agree, but  
 3 that is the answer, and we can't just go down a process  
 4 of constantly rolling forward and saying "Well, it  
 5 doesn't look a very good case, why don't you come up  
 6 with something more", because that's simply not fair to  
 7 the parties, and we are entitled to say "That's their  
 8 case, frankly it doesn't amount to a row of beans", or  
 9 "it's full of holes, and that's the case they must live  
 10 with". I would suggest it is not necessary or  
 11 appropriate for the Tribunal to seek to invite them to  
 12 do a better job or whatever it is. That's their case.  
 13 **DR SCOTT:** I think it's just worth putting this debate into  
 14 context. It arose from the fact that we had heard the  
 15 factual evidence from the cross-examination of  
 16 witnesses, we realised that in moving to the expert  
 17 evidence it was going to be important that the experts  
 18 commented on matters that seemed relevant to the factual  
 19 evidence that we had heard, but we had not yet got  
 20 closing submissions, so we hadn't been taken to the  
 21 detail of those matters, which in some cases have not  
 22 been addressed in the oral evidence stage because there  
 23 were no witnesses, as you appreciate, from the Gallaher  
 24 side to take a for instance. So that the effort that  
 25 was going on was to clarify the point that we had

1 reached at that stage.  
 2 Now, as we have hinted in our letter, we see that  
 3 there is room for further clarification, clarification  
 4 which in the ordinary course of events would have  
 5 occurred in closing submissions, but we haven't reached  
 6 that stage yet.  
 7 **MR HOWARD:** Well, I am not sure I understand that. Closing  
 8 submissions is not a time for clarification of your  
 9 case. That is again --  
 10 **DR SCOTT:** Clarification in the sense that we would be  
 11 pointed to the parts of the decision and the evidence  
 12 which are asserted by the OFT as underlying what they  
 13 are saying.  
 14 If you imagine a fried egg, for a moment, part of  
 15 the lack of clarity that exists, if you imagine that the  
 16 white of the egg is the case as set out in the decision,  
 17 and the yolk is paragraphs 2(a) and (b), part of the  
 18 area which needs clarifying is: is that yolk sitting  
 19 firmly inside the white, partly on the border of the  
 20 white, or entirely outside the white?  
 21 Now, as we understand it from Mr Lasok's documents,  
 22 he isn't yet saying, in the submission that he put  
 23 forward, that it's entirely outside the one --  
 24 **MR HOWARD:** No, no, you are misunderstanding, then, my  
 25 submission. He is not saying that. He has done

1 a volte face. He came along last week acknowledging  
 2 that any case he had outside of 40(a) to (d) was outside  
 3 the decision. That's the critical point. We have  
 4 passed that point. What, without any explanation at  
 5 all --  
 6 **DR SCOTT:** I understand that. What you are saying is he has  
 7 made a concession from which he now appears to be  
 8 resiling.  
 9 **MR HOWARD:** That's right, and without any apology or  
 10 explanation, and in the context -- and this is what's  
 11 very important -- it's not that we were just one day we  
 12 heard from Mr Lasok and he said "I concede this", and  
 13 then comes back, "We are carrying on with the case" or  
 14 he concedes something on Friday afternoon and then on  
 15 Monday morning, nothing has changed, we come back on  
 16 Monday morning and he says "Oh, I didn't really mean  
 17 that, I am withdrawing the concession". One could see  
 18 that would be one situation. But to turn up on Day 26  
 19 and, as it were, say, you know, drop what is, I was  
 20 going to say a bombshell, but of course it was  
 21 an extremely welcome one from the appellants' point of  
 22 view, saying "I concede (a) that 40(b) to (d) have gone,  
 23 and (b) that although I cling on to 40(a), if I can't  
 24 maintain that, I am outside the decision, and therefore  
 25 we need an adjournment for us to consider whether we

1 drop the case or whether we seek leave to continue under  
 2 schedule 8", to then say "Actually, no, no, no none of  
 3 that was necessary, it wasn't necessary to put off the  
 4 experts", because that's really what it amounts to, "it  
 5 wasn't necessary to have this adjournment because I say  
 6 actually this refined case, it's always been my case".  
 7 Remember, that's what they have to say "This has always  
 8 been my case", and that the appellants should -- the  
 9 subtext has to be: "the appellants should always have  
 10 realised that was my case and should have been ready to  
 11 deal with that".  
 12 Once we start to think of it in those terms, it's  
 13 actually completely ridiculous. If you look at, for  
 14 instance, what Professor Shaffer said when he was  
 15 considering our version of events, for instance, that  
 16 wholesale prices were what was driving this, he said,  
 17 "That's a fundamentally different type of situation to  
 18 the one I have considered", fundamentally. So you can't  
 19 possibly say on any fair view of this that what they are  
 20 putting forward as the refined case was the case that we  
 21 had come to deal with in front of you. Mr Lasok  
 22 recognised that last week.  
 23 It's quite transparent in fact now what has happened  
 24 here, is that the Office of Fair Trading realises --  
 25 this is what must have happened at the beginning of this

1 week -- that they are facing a situation where they  
 2 recognise they couldn't cling on to 40(a) because it's  
 3 completely hopeless, the decision therefore wouldn't be  
 4 able to stand, and then it would have to be set aside,  
 5 the appeals allowed, and frankly it's pretty obvious  
 6 what follows in terms of costs.  
 7 So they are now trying to wriggle out of that  
 8 position because that is an uncomfortable position.  
 9 That, in my submission, is all that has happened. In my  
 10 submission, the Tribunal should not simply say "Well,  
 11 they conceded this last week, we took a very serious  
 12 step in the light of that, and we will now let them  
 13 withdraw that". It's just not, in my submission, how  
 14 sensible litigation, particularly litigation of this  
 15 type, is conducted. We are not in Brentford County  
 16 Court. These are incredibly serious proceedings, these  
 17 are criminal proceedings on the basis of which this  
 18 regulator is purporting to fine my clients no less than  
 19 £110 million. In my submission, it should be held by  
 20 this Tribunal to the concession it has made to this  
 21 Tribunal, and that means that, as I said, the decision  
 22 cannot stand, and all that we can debate is 2(a) and  
 23 whether that proceeds under schedule 8.  
 24 **THE CHAIRMAN:** Thank you, Mr Howard. Before we break for  
 25 the short adjournment, can I just see who else, apart

1 from Mr Lasok, is planning to make submissions this  
 2 afternoon, so we get a rough idea of the timetable for  
 3 this afternoon?  
 4 **MR SAINI:** Madam, I certainly want to make submissions for  
 5 at least 15 minutes, because although we adopt a lot of  
 6 what Mr Howard says, our position is not identical to  
 7 the position he is taking in terms of the direction  
 8 the Tribunal should give.  
 9 **MR THOMPSON:** I would be in the same position, not least  
 10 because this document that is being put before  
 11 the Tribunal doesn't mention my client at all, I don't  
 12 think it mentions any of the retailers.  
 13 **THE CHAIRMAN:** So you will be 15 minutes as well. Mr Flynn?  
 14 **MR FLYNN:** I shall take instructions over lunch, Madam,  
 15 I wouldn't need more than 15 minutes, but I think there  
 16 will be a couple of things I want to say to follow on  
 17 from Mr Howard.  
 18 **MR KENNELLY:** Madam, on behalf of Shell I will need about  
 19 five minutes, but we do have an additional point to  
 20 make.  
 21 **THE CHAIRMAN:** So that would take us to about ten to 3, and  
 22 then do you know how long you will be, Mr Lasok?  
 23 **MR LASOK:** I don't know, possibly 20 minutes.  
 24 **THE CHAIRMAN:** Well, we will come back at five past 2, and  
 25 we will keep people to those time estimates to make sure

1 that we finish in good time this afternoon. Thank you.  
 2 (1.05 pm)  
 3 (The short adjournment)  
 4 (2.05 pm)  
 5 Submissions by MR THOMPSON  
 6 **MR THOMPSON:** Madam Chairman, the basic point that I wish to  
 7 make on behalf of CGL is that there are five or six  
 8 appeals in this case, depending on whether you treat  
 9 Morrisons and Safeways as separate. Each of those  
 10 appeals is substantial. For example, the CGL fine was  
 11 over £14 million, and in respect of each of these  
 12 appeals the OFT must justify its proposed course of  
 13 action. Whatever general defects there are these  
 14 specific points must be addressed, and that's why  
 15 I mentioned the fact that we weren't even mentioned in  
 16 this note that the OFT has put up. I am not intending  
 17 to argue the points identified by the letter from  
 18 the Tribunal, but to make certain preliminary issues  
 19 which I hope will assist the Tribunal in taking this  
 20 matter forward.  
 21 In my submission, there are in substance three  
 22 questions that need to be addressed in relation to the  
 23 CGL aspect of this appeal. First of all, has the OFT  
 24 complied with the order of the Tribunal in respect of  
 25 the Co-op? We would say that the answer is

1 overwhelmingly and obviously no. It is clear that the  
 2 order intended some degree of particularity and none has  
 3 been forthcoming.  
 4 Secondly, are paragraphs 2 to 8 of the OFT's note  
 5 within the terms of the OFT's decision and defence in  
 6 respect of the Co-op? Again, we would say no. I adopt  
 7 the submissions of Mr Howard in this respect. I would  
 8 simply add that 2(a) is in reality wholly unclear for  
 9 what it means, and 2(b), for the reasons Mr Howard has  
 10 given, is outside the scope of the decision on any  
 11 sensible view of the matter.  
 12 Thirdly, is there any good reason why the OFT should  
 13 be permitted to abandon its case against the Co-op as  
 14 advanced in the decision and the CGL defence and in the  
 15 hearing to date, and to run a new case at this stage?  
 16 We would say again the answer must be overwhelmingly no.  
 17 The reality of the situation is that the OFT has  
 18 been forced to recognise that the theory of harm  
 19 advanced in the decision, the defence to CGL's notice of  
 20 appeal, and in the expert evidence of Professor Shaffer,  
 21 is unsupported by the facts. That's not because any new  
 22 facts have emerged. It is simply that the OFT had  
 23 failed properly to engage with either the documentary  
 24 evidence or the witness evidence, including witnesses  
 25 who had been available to the OFT and provided evidence

1 in 2005 and indeed earlier, and it had therefore totally  
2 misunderstood and misrepresented that evidence in both  
3 the statement of objections and the decision.

4 Now, the consequence of that, in my submission, is  
5 not that schedule 8 comes into play, but that the OFT is  
6 in reality bound to be seeking to amend its defence at  
7 a very late stage in these proceedings. These are  
8 formal, quasi-criminal proceedings in which the OFT is  
9 required by the CAT rules to define its position in its  
10 defence at an early stage for the good reason that  
11 the Tribunal wishes to exercise case management powers  
12 including early reading into the case.

13 So far as CGL is concerned, the defence is at core  
14 bundle 5, tab 57. {C5/57/80} The first step that would  
15 need to be considered if these proceedings were to be  
16 permitted to proceed on the basis now suggested by the  
17 OFT that whether the OFT should be allowed to amend its  
18 defence and in that respect I would refer the Tribunal  
19 briefly to rules 11 and 14, which make it clear that the  
20 power to amend is a very restricted one. If I could  
21 just take the Tribunal to that very briefly and the  
22 point would be clear.

23 It's rules 11 and 14 of the Tribunal Rules.

24 **MR SUMMERS:** Is there a page reference, by any chance?

25 **MR THOMPSON:** In my version, the 2010 purple book, it's

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1 page 2108.

2 **MR SUMMERS:** Thank you.

3 **MR THOMPSON:** Rule 14(3) is the best starting point.

4 It sets out three mandatory obligations for the OFT  
5 to fulfil. First, a succinct presentation of the  
6 arguments of fact and law upon which the respondent will  
7 rely. Secondly, the relief sought by the respondent and  
8 any direction sought pursuant to Rule 19. And (c)  
9 a schedule listing all the documents amended to annex to  
10 the defence.

11 Then at 5:

12 "There shall be annexed to the defence a copy of  
13 every document upon which the respondent relies  
14 including the written statements of all witnesses of  
15 fact, and where practicable expert witnesses, if any."

16 So that is the basic position, that the OFT has to  
17 set out a comprehensive statement of its case in  
18 response to the notice of appeal.

19 Then 13(7) says:

20 "Rules 9, 10 and 11 shall apply to the defence."

21 **THE CHAIRMAN:** 14(7)?

22 **MR THOMPSON:** I am sorry, 14(7).

23 If one turns then to Rule 11(3) on the previous  
24 page, it's stated in mandatory terms:

25 "The Tribunal shall not grant permission to amend in

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1 order to add a new ground for contesting the decision.  
2 This applies parri passu to the defence unless", and  
3 there are three restrictive conditions:

4 "First, such ground is based on matters of law or  
5 fact which have come to light since the appeal was  
6 made."

7 In my submission, on no fair reading could that be  
8 said to be the position here. The only point is that  
9 Fiona Bayley's evidence given in 2005 has now been  
10 subjected to cross-examination.

11 "Secondly, it was not practicable to include such  
12 ground in the notice of appeal."

13 Equally, that would be inapplicable.

14 "(c) the circumstances are exceptional."

15 In my submission, the only exceptional nature of  
16 this case is that it's a particularly unmeritorious  
17 application, given that it comes so late in the day.

18 In my submission, the OFT faces very, very serious  
19 questions if it were to seek now to amend its defence  
20 against the Co-op, effectively to run a new case.

21 Indeed, we say that it is plain that the OFT should  
22 not be permitted to advance a new case at this stage,  
23 there is no good reason for it, it's simply a reflection  
24 of the hopelessness of the OFT's existing case that it's  
25 seeking to run a new one at this stage. I note in this

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1 respect that the evidence in respect of the Co-op ended  
2 over four weeks ago on 13 October 2011. The OFT didn't  
3 seek to put either of the points on which it now relies  
4 to any of the CGL witnesses or to Mr Goodall of ITL, at  
5 the least any application to amend the CGL defence in  
6 the way suggested would require specific justification  
7 by reference to specific documents or witness evidence  
8 relevant to the Co-op, and in my submission again the  
9 OFT would face the highest possible barriers in trying  
10 to achieve that at this stage.

11 Turning to schedule 8, I would say that the same  
12 result is indicated by reference to schedule 8.

13 Paragraph 3(2) sets out the Tribunal's central  
14 obligation to determine the case by reference to the  
15 grounds set out in the notice of appeal. The terms at  
16 paragraph 3(2) are intended to confer on the Tribunal  
17 the same remedial powers as the OFT, but not to give  
18 the Tribunal a free-ranging power to hear new cases if  
19 the existing case, as set out in either the notice of  
20 appeal or the defence, turns out to be hopeless on the  
21 facts.

22 I do not want to anticipate next week's hearing  
23 which is to take place, I would simply give the four  
24 main headings that I think would be taken into account  
25 that would lead to this conclusion.

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1 First of all, the early case law of the CAT in this  
2 Tribunal in Napp and Argos, to the effect that the OFT  
3 is not entitled to bolster its case on an appeal. In my  
4 submission, this would be a gross infringement of that  
5 principle.

6 Secondly, the rulings of the Tribunal in MasterCard  
7 and ABL. In my submission, this is a much more extreme  
8 case than either of those cases.

9 Thirdly, the restrictive principles adopted by  
10 the Tribunal in Burgess and Albion as to the limited  
11 circumstances in which the Tribunal should exercise such  
12 a jurisdiction. In my submission, those principles  
13 again give a clear answer.

14 Finally, last but not least, the restrictive  
15 approach that the OFT itself has advocated in a number  
16 of cases, including Burgess and before the Court of  
17 Appeal in Albion, where it specifically intervened to  
18 make its position known on the restrictive nature of  
19 schedule 8, paragraph 3(2). One sees that at  
20 paragraph 127 of the Court of Appeal judgment, and  
21 paragraph 123 of Burgess, where the OFT is summarised as  
22 saying:

23 "The function of the Tribunal, being essentially  
24 appellate, the Tribunal should not likely turn itself  
25 into a court of trial."

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1 In my submission, that sums the position up very  
2 well.

3 Finally, in my submission, the expert position  
4 cannot be ignored, and this is a point that Mr Howard  
5 has made. The reality is that the OFT's core theory of  
6 harm was stated in paragraphs 6.215 to 217 of the  
7 decision, defended in the CGL defence, and in the expert  
8 report of Professor Shaffer. That was not a flash in  
9 the pan, or an afterthought, as it emerged from  
10 Professor Shaffer had advised on this theoretical basis  
11 in 2007.

12 Six distinguished expert economists have engaged  
13 with Professor Shaffer's theories as the basis for the  
14 OFT's case for over a year, including a series of  
15 bilateral and multilateral meetings and documents  
16 produced under the supervision of the Tribunal to ensure  
17 that there were no misunderstandings of their respective  
18 positions.

19 The OFT now appears to be suggesting that all this  
20 work can be abandoned on the basis that  
21 Professor Shaffer's opinions were based on  
22 a comprehensive misunderstanding by the OFT of the  
23 facts. That leaves the parties and the Tribunal in  
24 a hopeless position to decide this case, with no  
25 theoretical analysis having been attempted of the

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1 factual position that the OFT now contends to prevail.

2 So overall, this is a position where the OFT's case  
3 is in complete disarray for the simple reason that the  
4 decision, the CGL defence and the OFT's case to date has  
5 been based on factual premises that are wholly divorced  
6 from reality. That is not a situation where the OFT  
7 should be granted extraordinary indulgence to try and  
8 come up with a new case with some resemblance to the  
9 facts. It is a case where the OFT's decision should be  
10 set aside and the OFT ordered to pay CGL's costs.

11 Thank you.

12 **THE CHAIRMAN:** Yes. They haven't, so far as I am aware,  
13 applied to amend their defence. If you were right --  
14 and this is just exploring the issues that we are going  
15 to need to explore in due course -- that their defence  
16 doesn't cover the case that they are now putting  
17 forward, but they don't actually apply to amend their  
18 defence, where does that leave the Tribunal in terms of  
19 what powers we have to exercise?

20 **MR THOMPSON:** In my submission, there has effectively been  
21 a concession last Thursday that three limbs of the  
22 defence have fallen off, now sub silentio, there is  
23 a concession that a fourth one has fallen off. There is  
24 really nothing left except a very hazy allegation of  
25 micromanagement, you may recall in the OFT case, which,

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1 in my submission has also been shot to pieces by the  
2 evidence, which is clearly that promotions were used in  
3 effect to compete, and were not to manage parities and  
4 differentials, and as I understand it, part of the  
5 retreat by the OFT includes a concession that that is  
6 right, although paragraph 2(a) of the note is completely  
7 uncertain in its meaning. It seems to be a strange  
8 agreement that the retailers would simply hop around at  
9 the manufacturer's beck and call, without any wholesale  
10 movements in the background. That seems to be a novel  
11 and bizarre allegation which hasn't been explained, and  
12 which obviously we would contest were the matter to go  
13 forward.

14 **THE CHAIRMAN:** As far as practicalities are concerned,  
15 Mr Howard this morning suggested that he would be  
16 prepared to put in submissions by, was it close of play  
17 next Tuesday, Mr Howard? We may need to explore whether  
18 there could be a joint submission or some way in which  
19 we avoid having five versions of the same thing. But as  
20 far as that kind of timetable is concerned, is that  
21 satisfactory to you and your clients?

22 **MR THOMPSON:** I am sure we could meet such a timetable, and  
23 we would obviously focus on the points that I have been  
24 making to date, which would relate to the CGL appeal,  
25 which I think mustn't be forgotten is a substantial

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1 appeal in its own right --  
 2 **THE CHAIRMAN:** Yes.  
 3 **MR THOMPSON:** -- and where the OFT has to make its case or  
 4 give up.  
 5 **THE CHAIRMAN:** Thank you. Thank you very much. Who is  
 6 next? Mr Saini.  
 7 Submissions by MR SAINI  
 8 **MR SAINI:** Madam, I want to make three preliminary points  
 9 and then move on to try and assist the Tribunal on the  
 10 order it should make as to what is heard next week.  
 11 The three preliminary points are as follows: first  
 12 of all, in our submission, the Tribunal has to proceed  
 13 on the basis that the concession that Mr Lasok made last  
 14 week remains in place. He has made no application to  
 15 withdraw that, and therefore next week's hearing and  
 16 today's hearing is proceeding on that basis.  
 17 Secondly --  
 18 **THE CHAIRMAN:** Could you just enunciate what you see that  
 19 concession as being?  
 20 **MR SAINI:** As I understand it, as articulated by Mr Howard  
 21 this morning, the concession was that apart from the  
 22 paragraph 40(a) case, the remainder of paragraph 40(a)  
 23 was not being pursued.  
 24 **THE CHAIRMAN:** The remainder of paragraph 40 wasn't being  
 25 pursued?

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1 **MR SAINI:** Yes.  
 2 **THE CHAIRMAN:** Yes.  
 3 **MR SAINI:** And now we have a position where, looking at the  
 4 latest paper that has come through, it doesn't seem that  
 5 40(a) is being pursued either, so that's our  
 6 understanding, and we will hear what Mr Lasok has to say  
 7 in due course, but there is no application to withdraw  
 8 from that position thus far, and were there any  
 9 application, then there would have to be further  
 10 argument.  
 11 **THE CHAIRMAN:** So you say that what we would be considering  
 12 next week is on the assumption that, at the end of the  
 13 day, we are going to be asked to set aside the decision,  
 14 whether the appeal should nonetheless continue because  
 15 we have power to set aside that decision but exercise  
 16 the powers under schedule 8, paragraph 3(2)?  
 17 **MR SAINI:** The first part of that I will agree with, which  
 18 is that it follows that the decision should be set  
 19 aside. I am going to come back and deal with the issue  
 20 of schedule 8 in a moment, but the first point  
 21 I reiterate is that concessions have been made and there  
 22 is no application to withdraw them, and it would be  
 23 a serious matter indeed for a public authority now to  
 24 resile from a no doubt well-considered position.  
 25 The second preliminary point is that we agree, with

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1 respect, with Mr Howard that there is nothing to be  
 2 gained by asking the OFT to call in yet further  
 3 submissions. They have had plenty of chances to do  
 4 that. They have to stand or fall by their current  
 5 position in the paper of two days ago.  
 6 The third preliminary submission, and in this we are  
 7 slightly disagreeing with Mr Thompson, which is that we,  
 8 with respect, don't agree that amendments to the defence  
 9 are really relevant here. Because what the OFT are  
 10 seeking to do is not amend their defence, they are  
 11 seeking to move away from the decision. The defence has  
 12 become a bit of an irrelevance now. It's really the  
 13 decision that they are trying to move away from or  
 14 amending the decision. It is no doubt helpful to look  
 15 at the powers, limited as they are, to amend a defence,  
 16 but they are not really relevant to the present debate.  
 17 With those three preliminary points having been  
 18 made, we want to try and assist the Tribunal in terms of  
 19 what order it should make; in other words, what's on the  
 20 menu for next week.  
 21 We have formulated the issue as follows: should the  
 22 OFT have permission to defend these appeals on the basis  
 23 of the case that the appellants committed Chapter 1  
 24 infringements as identified in paragraphs 2(a) and 2(b)  
 25 of the OFT's statement dated 9 November 2001?

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1 I have put that in very, very wide terms because it  
 2 leaves it open to anyone to argue whichever points they  
 3 want to argue, but this is where we essentially are,  
 4 which is: the OFT are seeking an indulgence to move  
 5 away, as Mr Lasok accepts, from the decision; they want  
 6 permission to run a different case.  
 7 Madam, I have formulated the issue in those terms  
 8 with the conscious decision to avoid any reference to  
 9 schedule 8, because in our submission there is a real  
 10 danger of allowing assumptions concerning the proper  
 11 role of schedule 8 to infect the issue which  
 12 the Tribunal is determining. Because our submission  
 13 next week will be that one cannot use schedule 8  
 14 particularly subparagraph 3(2) as some covert means to  
 15 allow the OFT to amend a decision in the middle of  
 16 a case.  
 17 **THE CHAIRMAN:** It's more whether the scope of the powers in  
 18 paragraph 3(2)(a) to (e), to what extent the existence  
 19 of those powers affects the interpretation of  
 20 the Tribunal's duty under paragraph 3(1). That's how  
 21 I would see it.  
 22 **MR SAINI:** I don't disagree with that way of putting it. As  
 23 we read some of the debate last week, and also the  
 24 Tribunal's very helpful letter of yesterday, it seemed  
 25 to us that too much was being read into schedule 8, and

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1 our point is simply this: schedule 8, paragraph 3 under  
 2 "Decisions of the Tribunal" only comes into effect at  
 3 the end of a case. It's a provision setting out the  
 4 orders that the Tribunal can make at the end of the  
 5 case. What was concerning us was somehow this was being  
 6 suggested effectively by Mr Lasok last week, that  
 7 "because at the end of the case you can do X, Y and Z,  
 8 in the middle of the case, let us change courses and run  
 9 a different case". We say with respect that's wrong in  
 10 principle, and that's why we formulate the issue in what  
 11 one might call bland or neutral terms. Where no  
 12 assumptions are being made as to the relevance or  
 13 application of schedule 8 and everyone can argue  
 14 whatever they want to argue, I should make it clear that  
 15 although I've identified in that formulation that there  
 16 is an issue as to whether or not the OFT should be  
 17 allowed to run paragraphs 2(a) and 2(b), it's obvious  
 18 that the case that's in 2(b), the retailer initiated  
 19 case, is a completely new case. But obviously it's  
 20 a matter for argument next week as to whether or not the  
 21 OFT have an answer to that.  
 22 So we would respectfully suggest that's the issue,  
 23 and we also agree with the timetable that Mr Howard has  
 24 suggested, we can live with that, and we can also seek,  
 25 if the Tribunal thinks it is appropriate to co-operate

1 and have a single submission rather than four or five  
 2 submissions.  
 3 Thank you very much.  
 4 **THE CHAIRMAN:** Thank you. Mr Flynn?  
 5 Submissions by MR FLYNN  
 6 **MR FLYNN:** Madam, you described this as a case management  
 7 conference, and that's what it is, so I shan't  
 8 anticipate submissions to be made on another occasion.  
 9 What was the case management conference called for? It  
 10 was to discuss the next steps to be taken, it was  
 11 envisaged, either in the event of the OFT saying "We no  
 12 longer contest the appeals" or "we invite the Tribunal  
 13 to go down the schedule 8,(3)(d) and (e) route".  
 14 That application by the OFT, in the form of the  
 15 submissions you received the other day, is entirely  
 16 defective for that purpose. It doesn't comply with your  
 17 order because it doesn't specify the factual or the  
 18 legal basis on which they make that invitation to you,  
 19 it certainly makes absolutely no reference to  
 20 developments in the evidence that were said to have  
 21 provoked this need to adjust their case, because they  
 22 said "As the evidence has turned out, things have  
 23 changed", that's what provoked this change of position.  
 24 There is absolutely no reference to that, there is  
 25 no attempt to tie it into the decision, and there is no,

1 obviously, reference to how it reconciles, if at all, to  
 2 Professor Shaffer's theory of harm.  
 3 It seems to me, if I may make so bold, you  
 4 recognised in your opening comments that it was  
 5 a defective application, because you say it would need  
 6 to be supplemented, you would need a fuller statement.  
 7 In our submission, you gave the OFT an extraordinary  
 8 indulgence, as it's been called, and it hasn't taken it.  
 9 The document you have in front of you is insufficient to  
 10 persuade you to go down the schedule 8, 3(d) and (e)  
 11 route. So our primary submission today is that, in the  
 12 face of that inadequate application, you should today  
 13 allow the appeals, and if the OFT has a refined or  
 14 an unrefined case to put, it can do that in a subsequent  
 15 statement of objections if it is so advised, and  
 16 the Tribunal could not possibly be criticised for  
 17 adopting that course.  
 18 Leaving aside the many changes of position that took  
 19 place before the decision, there have been several  
 20 during the course of these appeal proceedings, the  
 21 unedifying process in regard to the various experts'  
 22 reports and the number of clarifications, none of which  
 23 now seem to be the clear case being put forward that  
 24 have been advanced in the course of it, but we say  
 25 enough is enough.

1 The secondary submission, if you don't accede to  
 2 that and you do wish to hear argument on whether to  
 3 proceed with the invitation that the OFT extends, either  
 4 to find something within the decision, I don't know  
 5 whether it's the yolk or a bit of fried bread trapped  
 6 under the egg somewhere or what it is we are actually  
 7 looking for, because nobody can make any sense of this  
 8 document, or to go down the schedule 8 route and carry  
 9 out what would be an extensive and complex  
 10 investigation.  
 11 If you wished to hear submissions on that, then we  
 12 think you should follow the route suggested by  
 13 Mr Howard, in other words that we would put in  
 14 submissions and it would be followed by the OFT, and you  
 15 should not at this stage give the OFT the chance to get  
 16 yet again amplify and refine its case. The decision in  
 17 principle on how to proceed should in my submission be  
 18 taken by the Tribunal on the basis of what it has before  
 19 it now, and that, in a way, is my principal submission  
 20 for today and obviously arguments on the utility, the  
 21 powers of schedule 8 and so forth, are for next week if  
 22 that's the way you go.  
 23 So that's really what I have to say to the Tribunal  
 24 at this stage.  
 25 **THE CHAIRMAN:** Thank you very much. Just one moment,

1 Mr Kennelly. (Pause).  
 2 Submissions by MR KENNELLY  
 3 **MR KENNELLY:** Madam, Shell's concern is in broad terms that  
 4 once again we are being swept up with the other  
 5 appellants, we are called a retailer when we are not in  
 6 fact a retailer. My three short points are: first that  
 7 the OFT has failed to comply with the Tribunal's  
 8 direction in relation to Shell; the new case is not  
 9 within the four corners of the decision against Shell;  
 10 and the OFT shouldn't be permitted to make this new case  
 11 as against Shell. I appreciate I will deal with these  
 12 very briefly because they will be dealt with most likely  
 13 on a different occasion.

14 But our basic submission is that whatever the order  
 15 is made in relation to other appellants, the Tribunal  
 16 ought to allow Shell's appeal at this stage, because we  
 17 are in a quite different position and the OFT's new case  
 18 doesn't relate to Shell at all, it doesn't seek to  
 19 relate to Shell at all.

20 The Tribunal directed the OFT to deal with the  
 21 specific factual basis as it emerged from the evidence  
 22 for the continued case as against the appellants in  
 23 relation to each bilateral arrangement, and that  
 24 included the bilateral arrangement between Shell and ITL  
 25 and Shell and Gallaher. This isn't addressed in the

1 OFT's document at all.  
 2 We adopt the submissions of Mr Howard and the other  
 3 counsel in relation to the new nature of the refined  
 4 case but whatever the broader position, this case  
 5 doesn't relate to Shell. The Tribunal will recall that  
 6 the cornerstone of the OFT's case against Shell is in  
 7 paragraph 7.26 of the decision. The Tribunal has seen  
 8 this already. This is the part where the OFT alleges  
 9 that:

10 "Shell was at all relevant times in a position to  
 11 implement the infringing agreements insofar as Shell had  
 12 the power to specify or negotiate the terms under which  
 13 the contractors were to operate the Shell owned sites."

14 That's the OFT's answer to the RBA. That argument  
 15 is nowhere raised in the redefined case, and the  
 16 redefined case doesn't relate to that argument in any  
 17 way.

18 My final point is that the OFT shouldn't be  
 19 permitted to run this new case as against Shell, for the  
 20 main reason that it doesn't relate to Shell. There is  
 21 no attempt in this redefined document, taken at its  
 22 highest, the most generous reading, there is no attempt  
 23 to answer the point that Shell could not and did not  
 24 under the RBA set shelf prices. The reference in the  
 25 redefined case is throughout to the setting of shelf

1 prices, and that Shell could not do.  
 2 These new points, paragraphs 2(a) and 2(b), were  
 3 never put to any Shell witness, and there is no basis in  
 4 the evidence as it's emerged -- and again that's the  
 5 evidence taken at its height, I am referring here to the  
 6 questions put by Mr Lasok to the Shell witnesses -- for  
 7 the case against Shell in paragraphs 2(a) and 2(b) of  
 8 the redefined case in the document.

9 The factual evidence has closed. The OFT says  
 10 positively at paragraph 22 there is no need for any new  
 11 factual evidence. So the OFT's redefined case has to be  
 12 tested on the evidence as it's emerged. As I said, not  
 13 only was this case not put to any Shell witness, the  
 14 evidence as it's emerged doesn't support this case at  
 15 all, even taken at its highest, as one would if one were  
 16 seeking permission to amend, although I appreciate this  
 17 isn't an application for permission to amend.

18 The Tribunal should consider the merits to that  
 19 extent when it considers whether this new case should be  
 20 allowed to proceed. So, although I appreciate the  
 21 difficulties that Shell has, because the Tribunal will  
 22 be minded to make an order that wraps all of the parties  
 23 up together, I do make a special plea for Shell on the  
 24 basis of its different facts, that this process end as  
 25 against Shell at this stage.

1 If I can be of any further assistance?  
 2 **THE CHAIRMAN:** No, thank you. Thank you very much,  
 3 Mr Kennelly. Is that everybody? Yes. Mr Lasok.

4 Submissions by MR LASOK  
 5 **MR LASOK:** I think in relation to Shell there is possibly  
 6 a point here, because my recollection is that Shell  
 7 opened its appeal on the basis that what differentiated  
 8 itself from everybody else was loosely the RBA  
 9 arrangements.

10 If it's right that Shell's appeal stands or falls on  
 11 the RBA arrangements, then it will be perfectly fair to  
 12 say that much of what we are debating doesn't really  
 13 apply to Shell. But I am not sure that that actually is  
 14 Shell's position. But it may be that what Shell needs  
 15 to do is to perhaps go back to the way they put things  
 16 in opening, and consider whether they are actually  
 17 accepting that the critical point in their appeal is  
 18 this RBA point.

19 Moving on from that, what I am going to do is to  
 20 make one general observation which I hope will take me  
 21 less than a minute, and then I am going to make some  
 22 submissions on next steps.

23 The general observation is this: as the Tribunal has  
 24 seen, there is a great deal of dispute between the  
 25 parties which centre on the, in relative terms, unusual

1 wording of the statutory framework that governs the  
 2 operations of the OFT and the Tribunal, and when one  
 3 looks at a case like Albion Water, one sees a situation  
 4 that does not correspond at all to the interpretation  
 5 placed on the statutory framework by the appellants.  
 6 The inference that we draw from that is that the  
 7 statutory framework, so far as the Tribunal is  
 8 concerned, involves a situation in which, when  
 9 a decision of here the OFT is made and then appealed,  
 10 the notice of appeal brings the matter in question  
 11 before the Tribunal, and as a result of the extensive  
 12 powers that the Tribunal has, the Tribunal's function at  
 13 the end of the day is to decide whether or not, in  
 14 relation to the matter brought before it, which of  
 15 course is the matter that the parties are arguing about,  
 16 gives rise or does not give rise to an infringement of  
 17 the Act.

18 There obviously will be circumstances in which, in  
 19 the course of ruling on that question, the Tribunal may  
 20 conclude that the best conclusion is, for example, the  
 21 setting aside of the decision and the remission of the  
 22 matter to the OFT, or the various other variations on  
 23 that, which include the Tribunal itself cutting short  
 24 the possibly lengthy alternative process of a remission  
 25 of the matter to the OFT, and itself deciding the

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1 question.

2 Albion Water is an illustration, it's one of  
 3 a number of cases that the Tribunal is well aware of, in  
 4 which the Tribunal takes more of an active role in  
 5 discharging its function of deciding the basic point, is  
 6 there or is there not an infringement? And in a case  
 7 like Albion Water, it steps far outside the normal kind  
 8 of function that a court performs when hearing  
 9 an appeal.

10 Here we are confronted, in our submission, with  
 11 a case in which, as the evidence evolved, as we see it  
 12 at any rate -- I appreciate that the appellants take  
 13 a different view of the evidence, but that's not the  
 14 view that we take -- we had to evaluate the evidence  
 15 when we made the decision originally. We had to  
 16 evaluate the evidence that was led by the appellants in  
 17 their witness statements, and we then had to take stock,  
 18 when that evidence had been tested in cross-examination,  
 19 and come to a conclusion as to what was the appropriate  
 20 thing to do, and we took the view that the appropriate  
 21 thing to do was to react to the evidence as it came out  
 22 before the Tribunal, and that's the reason why we are  
 23 here.

24 Now, the reason why the Tribunal has this more  
 25 extensive function is perfectly obvious, and that is

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1 because the Tribunal performs a particular role in the  
 2 public interest that Parliament wishes it to perform.  
 3 I do not want to elaborate those points any further,  
 4 because it may well be that next week or whenever it is  
 5 there will be further arguments on this point. But the  
 6 essential problem that we have here is one that, in our  
 7 submission, is recognised in the statutory framework,  
 8 and it's also recognised by previous decisions of this  
 9 Tribunal and by the Court of Appeal. This is not the  
 10 type of situation in which one starts fiddling around  
 11 with amendments to the defence, because if you start  
 12 doing that, you are introducing unnecessary  
 13 complications. If you take the rather robust view taken  
 14 by the Tribunal in Albion Water, it thought that even  
 15 though that was an extremely complex case, it could  
 16 simply manage the process in a sensible way.

17 That in essence is the submission that we are making  
 18 to the Tribunal. Contrary to what Mr Saini has  
 19 suggested, it's not a case of the OFT seeking permission  
 20 for it to do something, it's the OFT making  
 21 an application to the Tribunal for the Tribunal to do  
 22 something, namely operate the schedule 8 powers, which  
 23 are not limited to 3(2)(e), it's a bit broader than  
 24 that.

25 Now, next steps. The Tribunal had started off by

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1 suggesting that the appropriate thing to do would be for  
 2 the OFT to put forward a submission dealing with two  
 3 points identified by the Tribunal, the first of which  
 4 was the question whether or not, and if so to what  
 5 extent, the restraints fall within the scope of the  
 6 decision. There appears to be some confusion on that  
 7 point on the part of the appellants. However, none of  
 8 the appellants, I think, has been vastly enthusiastic  
 9 about getting clarification from the OFT on that point,  
 10 because they seem to be more inclined to rush into them  
 11 putting forward a skeleton argument and the OFT  
 12 responding to that.

13 It's really a matter for the Tribunal, but there is  
 14 an argument for saying that if the appellants are in  
 15 a state of confusion, then it is rather better for the  
 16 OFT to put forward the answers to the queries that  
 17 the Tribunal has raised.

18 Now, if that is what the Tribunal is minded to do --

19 **THE CHAIRMAN:** Well, on that point it may be you can clear  
 20 up the matter now, having heard Mr Howard's submissions  
 21 and the submissions of the other appellants as regards  
 22 the comparison of the OFT's statement of its position on  
 23 last Thursday and the OFT's statement of its position in  
 24 the submissions that we got on Wednesday. Because it  
 25 would be helpful for everyone to know whether the OFT

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1 does accept, first, that the restraints in 2(a) and 2(b)  
 2 of the submissions are not the same as any of the  
 3 restraints in paragraph 40(a) to (d) of the OFT's  
 4 skeleton argument, and if it does accept that, whether  
 5 that does mean that these restraints are outside the  
 6 decision so that what we are talking about is, at the  
 7 end of the day, setting aside the decision and the  
 8 matter which we will be considering next week is whether  
 9 the appeal should nonetheless continue on the basis that  
 10 you are asking us to exercise our powers in  
 11 paragraph 3(2).  
 12 **MR LASOK:** The short answer is that the restraints  
 13 identified in the document that the Tribunal and the  
 14 parties received on Wednesday are in the decision.  
 15 **THE CHAIRMAN:** That may be a bit too short an answer.  
 16 **MR LASOK:** For example --  
 17 **THE CHAIRMAN:** Well, I do not want to -- so you are -- well,  
 18 I'll let you try and say what it is you are saying,  
 19 rather than us trying to guess what it is you are  
 20 saying. Briefly, though.  
 21 **MR LASOK:** Yes.  
 22 Reduced to their essentials, the restraints referred  
 23 to in the document last Wednesday concern the setting by  
 24 a retailer of shelf prices for the brands of, we will  
 25 call them manufacturer A, when there is an agreement or

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1 concerted practice between A and the retailer. So those  
 2 restraints are concerned with A's brand prices. Now,  
 3 that restraint is referred to in the decision in  
 4 a variety of different paragraphs.  
 5 **THE CHAIRMAN:** Is the point that it's referred to in the  
 6 decision as one of the mechanisms whereby the parities  
 7 and differentials were achieved, whereas now it's been  
 8 regarded as a stand-alone restraint, in that it's not  
 9 now linked with any obligation in respect of the rival  
 10 manufacturer's --  
 11 **MR LASOK:** That's very close to it, because in the decision  
 12 they were described as being part of the infringing  
 13 agreements, but I think one of the paragraphs offhand is  
 14 1.6. It appears quite early on in the decision. But  
 15 the decision proceeded further than that, and got into  
 16 an understanding of parity and differential arrangements  
 17 that also involved the changes to the price of the  
 18 brands of the competing manufacturer.  
 19 **THE CHAIRMAN:** Whereas here what you seem to be saying is  
 20 that the manufacturer set the price for the retailer to  
 21 charge for its own brands. The price that it chose to  
 22 set was determined, as far as the manufacturer was  
 23 concerned, by its wish to achieve certain relativities  
 24 to its competitor's brands. That may have been known to  
 25 the retailer or it may not, but it wasn't part of the

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1 agreement with the retailer that that was what was being  
 2 achieved.  
 3 **MR LASOK:** Well, that depends on the particular agreement.  
 4 If you look at the facts recited in the decision, one  
 5 sequence is paragraph 6.413 to 421 as an example,  
 6 a sequence concerning Asda, which goes into this at  
 7 great length.  
 8 **THE CHAIRMAN:** But the long and the short of it is that you  
 9 are not conceding, as far as today is concerned, that  
 10 Mr Howard is right in saying that you accepted on  
 11 Thursday that these kinds of restraints, not being  
 12 restraints within 40(a) to (d), must therefore be  
 13 outside the decision so that we are only considering  
 14 setting aside the decision?  
 15 **MR LASOK:** That raises the conceptual point: what do you  
 16 mean by the decision? That's not an evasion. The point  
 17 is if, for example, you take the decision as being  
 18 a conclusion in a paragraph like 1.1 of the decision,  
 19 then all this is within the scope of the decision, all  
 20 the findings of fact are in the scope of the decision,  
 21 but the thing is that the reasoning that leads to the  
 22 conclusion in 1.1, the reasoning is different because in  
 23 the decision, the focus was on a different view of how  
 24 the parity and differential arrangements worked. If you  
 25 like -- and it's probably perilous to go back to the

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1 analogy of eggs -- the contention made out by the  
 2 appellants most eloquently this morning or before lunch  
 3 was that effectively the OFT had overegged the pudding  
 4 and they had been found out. The difficulty with that  
 5 is that, even if it's true, it doesn't mean that there  
 6 is no pudding, it simply means that you have overegged  
 7 it that is -- I thought that there would be loud  
 8 guffaws, but sad to say my expectations have not been  
 9 met.  
 10 That, broadly speaking, in our submission, is the  
 11 problem that has arisen. In other words, even if you  
 12 have a narrower view of how this thing operated, because  
 13 it operated by virtue of the restraints described in  
 14 Wednesday's document, in our submission you still end up  
 15 at the place where you ended up before, it's just you  
 16 have done it through a different route.  
 17 If you put the broad question: is the infringing  
 18 agreement arising from the restraints in paragraph 2 of  
 19 the Wednesday document the same as the infringing  
 20 agreement which is described in the decision?, the  
 21 answer is no, because there is a difference between  
 22 them. But if you say: is the restraint in the decision  
 23 or not in the decision?, it is in the decision. It is  
 24 there, it's just that it doesn't have the extra bits  
 25 that the evidence didn't tend to support when witnesses

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1 were cross-examined.  
2 **THE CHAIRMAN:** Yes. So I think you were going on to deal --  
3 the second point that we referred to this morning was in  
4 what way you would be asking us to exercise our powers  
5 under paragraph 3(2).

6 **MR LASOK:** Yes. Broadly speaking, in our submission, and  
7 I think -- I can't remember who it was, I think it may  
8 have been Mr Saini who said this -- the correct thing is  
9 that at the end of the process, the Tribunal has to make  
10 a decision, and that decision may involve a number of  
11 separate decisions. They will be at the same time  
12 decisions either to uphold the decision or uphold it in  
13 part or set aside the decision, coupled -- depending on  
14 which permutation is taken by the Tribunal -- with  
15 whatever other remedy the Tribunal thinks appropriate in  
16 exercise of the powers under paragraph 3, and  
17 I deliberately say paragraph 3. Those include the power  
18 under 3(2)(e) in circumstances in which the Tribunal  
19 concludes that it's appropriate to exercise those  
20 powers.

21 But that is, if you like, something that comes at  
22 the end of the process. It's something that has to come  
23 at the end of the process, because the Tribunal needs to  
24 have a full view of the case in its entirety before it  
25 can decide what is the order it can properly make.

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1 As to the prediction of what the Tribunal may be led  
2 to, that's very difficult for the OFT to be drawn into,  
3 because if you take for example one permutation, and  
4 that is that the Tribunal concludes that the restraints  
5 identified in paragraph 2 are there, they are found as  
6 a matter of fact, they give rise to an object  
7 infringement, they are within the scope of the decision,  
8 the Tribunal would then look at the conclusion in  
9 paragraph 1.1 of the decision, and in those  
10 circumstances, the Tribunal might set aside a finding of  
11 fact in the decision, but it might not set aside the  
12 decision at all.

13 On the other hand, you could have another scenario  
14 in which the Tribunal concludes that the case, as it is  
15 eventually found to be, doesn't fall within the scope of  
16 the decision in some relevant respect, and that might  
17 cause the Tribunal to make a different type of decision.

18 **THE CHAIRMAN:** But we do have to direct our minds, it seems  
19 to us, as to whether it is sufficiently likely that  
20 there will be something that it will be appropriate and  
21 possible for us to do at the end of the day, under  
22 paragraph 3(2), to justify carrying on and not regarding  
23 the end of the day as being, if not exactly now, but  
24 shortly. That does seem to us to raise questions as to  
25 what kind of decision. You said there an object

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1 infringement. Is it the OFT's case that one might not  
2 be limited to object infringements, what do we do about  
3 the application of section 9 or the vertical exclusion  
4 order? It does seem to us that, if we are going to  
5 carry on with these appeals, it must be on the basis  
6 that, having regard to the case that's now being put,  
7 it's worth continuing to hear that case because there is  
8 something useful that we would be able to do other than  
9 simply setting aside the decision.

10 **MR LASOK:** But I don't think the way things are currently  
11 placed that there would be issues so far as exemption or  
12 anything else is concerned, it would be a straight  
13 object infringement issue. That's largely because there  
14 is no evidence to justify an exemption claim in this  
15 case.

16 **THE CHAIRMAN:** I think the most that we can say now is that  
17 we would need to -- in order to justify the attempt to  
18 overcome whatever practical difficulties there may be,  
19 given where we are now, in continuing with these  
20 appeals, we would need to be reasonably sure that there  
21 was something that we were likely to be able to do, if  
22 all the facts were found in your favour, say, because it  
23 would be very unfortunate to carry on with these appeals  
24 and then, having, say, agreed that these two restraints  
25 have been proven, to say "Well, nonetheless the only

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1 thing we can do is set aside the decision and leave it  
2 to the OFT to decide whether to pursue these restraints  
3 in a separate proceeding".

4 **MR LASOK:** Well, with respect, if the Tribunal had come to  
5 the conclusion that the decision should be set aside but  
6 nonetheless these restraints had been proven, then on  
7 the basis of the precedents set by the Tribunal in  
8 earlier cases, in our submission, the Tribunal would  
9 itself go on to conclude the matter.

10 **THE CHAIRMAN:** Because you say one could jump from a finding  
11 of fact as to these being made out to saying "well,  
12 there is therefore an object infringement"?

13 **MR LASOK:** Because the Tribunal is not a fact finding  
14 tribunal, its jurisdiction extends to cover all the  
15 elements that have to be considered when deciding  
16 whether or not there is an infringement. The dicta in  
17 the --

18 **THE CHAIRMAN:** Yes, but it would depend on how much one  
19 would be required to go into all those different  
20 elements and the practicalities of that.

21 **MR LASOK:** Indeed, but then Albion Water is quite graphic on  
22 that, because that was a situation where the matter was  
23 highly complex, and indeed it involved the Tribunal in  
24 remitting a particular enquiry to the decision-maker for  
25 it then to come back so that the Tribunal came to

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1 a conclusion. I think that was on the excessive pricing  
 2 point.  
 3 **DR SCOTT:** Engaging rule 19 rather than going straight to  
 4 schedule 8.  
 5 **MR LASOK:** Yes. But I think that that was the technical  
 6 process, because on that part of the Tribunal's  
 7 decision -- this is the 2006 CAT 36 decision -- you have  
 8 one bit where the Tribunal was not acting under 3(2)(e)  
 9 and I can't remember the paragraphs, it's something like  
 10 paragraphs 187 to 197, and then you have a second bit  
 11 which is something like paragraphs 275 to 281, where  
 12 the Tribunal is acting under paragraph 3(2)(e), and from  
 13 recollection, the remission of the particular enquiry to  
 14 the regulator was in the context of the second part, it  
 15 was the 3(2)(e) part of the exercise.  
 16 **THE CHAIRMAN:** As far as practicalities are concerned, and  
 17 what direction we are making today, what do you want to  
 18 say about the timetable?  
 19 **MR LASOK:** Well, I had thought, as I have said, that the  
 20 better thing would have been for the OFT to have put  
 21 forward its responses to the two queries that  
 22 the Tribunal had raised at the outset, and the last few  
 23 minutes have tended to strengthen that view, because in  
 24 our submission, if the Tribunal is in that situation, in  
 25 which it feels that guidance on -- or at least the OFT's

1 views on how the Tribunal should exercise its powers  
 2 should be disclosed to assist the Tribunal and the  
 3 appellants, then one would have thought that the  
 4 starting point would be that the OFT put in a submission  
 5 dealing with the two matters that the Tribunal had  
 6 identified, and we proceeded from there.  
 7 When I say "proceeded from there" one would have  
 8 supposed that there would then be the skeleton argument  
 9 from the appellants and we would have suggested that  
 10 there should be an attempt by the appellants to have  
 11 a consolidated skeleton argument because I am slightly  
 12 concerned about getting five skeleton arguments, some of  
 13 which may overlap, but overlap in different ways, if you  
 14 see what I mean. Then the OFT would have the  
 15 opportunity to put in a reply skeleton argument, and  
 16 then we would have a hearing.  
 17 (Pause)  
 18 **THE CHAIRMAN:** We will rise briefly and decide what we are  
 19 going to do, and perhaps dates can be thrashed out  
 20 thereafter.  
 21 We will probably need until, let's say, 20 past 3.  
 22 It might take us a little longer than that.  
 23 **MR HOWARD:** There were some observations I would want to  
 24 make by way of reply to what Mr Lasok has said. I am  
 25 particularly concerned; I don't actually think what he

1 has said can go without a reply, I think it does affect  
 2 what is going to happen next.  
 3 **THE CHAIRMAN:** We had better hear what you have to say.  
 4 Reply submissions by MR HOWARD  
 5 **MR HOWARD:** The reason I say that is Mr Lasok has not, with  
 6 respect, dealt with the first point I made, which is the  
 7 concession. He has actually sought to avoid it. What  
 8 actually I think developed in the course of it is that  
 9 his case actually has to recognise that the new case is  
 10 not within the decision.  
 11 The reason for that is, firstly, he has made his  
 12 concession, I've shown you the transcript, I don't think  
 13 it's necessary to go back, but it's actually  
 14 unequivocal, if you are outside the constraints in 40(a)  
 15 to (d), it is outside the decision. That's actually  
 16 what he conceded and that was the basis on which the  
 17 case was adjourned. He wouldn't answer your question  
 18 directly, but he is actually now conceding that his  
 19 current restraints are not part of 40(a) to (d).  
 20 The point is: they are not part of the decision, and  
 21 what he referred to you as the decision is not the  
 22 decision. The decision is not in paragraph 1.1, and  
 23 that's disingenuous to say that. I come as a relative  
 24 newcomer to all of this, but if you actually look at it,  
 25 the decision is set out in paragraph 8.2, that's where

1 the OFT sets out the decision.  
 2 **THE CHAIRMAN:** Well, the decision is what is appealed, which  
 3 is a decision that there has been an infringement of the  
 4 Chapter 1 prohibition.  
 5 **MR HOWARD:** Yes. That's right, but it's not simply -- if  
 6 you took this to an extreme, you have a document here  
 7 which runs to 1,000 pages or something, and you say  
 8 "Well, my decision is that you have done something  
 9 unlawful, therefore it doesn't matter, I can just come  
 10 along and say anything now". That's not actually what's  
 11 being appealed. It's the decision that you have done  
 12 something unlawful in the respect that has been  
 13 identified. That is actually clear at 8.2, which is  
 14 where they actually -- this is the paragraph that's  
 15 headed "Decision", and the decision, as you were putting  
 16 to Mr Lasok, is actually that the infringing agreements  
 17 restricted the retailer's ability to determine prices  
 18 for competing tobacco products. So that once you say --  
 19 which is what he is recognising -- 2(a) is not about  
 20 competing tobacco products, 2(a) is not within the  
 21 decision that is the subject of the appeal. 2(b), he  
 22 simply ignored the point, which is that this doesn't  
 23 relate to the theory of harm, but in fact the point is  
 24 equally applicable to 2(a) and 2(b). They are not part  
 25 of the theory of harm. The debate that you had with

1 Mr Lasok, with respect, again, the flaw in the position  
2 that's being taken, it's not a question of whether you  
3 can identify in the agreements whether or not you say  
4 "There was, for instance, a restriction on retailer  
5 self-funding", let's assume for current purposes that  
6 you can identify that on the evidence. The question is:  
7 so what? What is the harm that this is said to give  
8 rise to? That is what the OFT's case doesn't address.

9 Now, that is what then causes, with respect, the  
10 absolutely fundamental difficulty, because where we are  
11 in these proceedings -- and that's why we are in  
12 currently what I can only describe as a complete  
13 muddle -- we are in a position where the Office of Fair  
14 Trading's case, as put forward in the decision, has  
15 collapsed and that is because 40(a) to (d), which is the  
16 foundation for the theory of harm, has gone, and this is  
17 what the Tribunal is being asked to do.

18 What you are being asked to do is proceed where the  
19 appeal against the decision must succeed, and what's  
20 being said is, "Well, you can carry on, on the basis  
21 that we are going to put forward some new case which  
22 must require new evidence, new expert evidence", and  
23 somehow that's an appropriate course for the Tribunal.

24 I am not asking you to make a final decision on that  
25 today; that would be for next week. But before you get

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1 to that, you actually have to decide, I would suggest,  
2 what is the current status of where we are. In the  
3 light of what I've shown you, which hasn't been resiled  
4 from, what the OFT said, as a public authority, as  
5 Mr Saini said, on Day 26, which is that once you are  
6 outside 40(a) to (d) it's a new decision, they recognise  
7 now they are outside 40(a) to (d). We are in a position  
8 where the decision that they have made is no longer  
9 relevant, it no longer stands. They then want to say,  
10 and that's the decision for you, that they want to  
11 proceed with a different infringing agreement, ie  
12 something which is not the infringing agreement that was  
13 in 8.2, and that is the question.

14 Now, we will submit, once you realise that's the  
15 question, this is fundamentally misconceived, the idea  
16 that the Competition Appeal Tribunal at that stage then  
17 says, "Well, because the decision has fallen away that  
18 one can somehow -- I don't know what it is we are  
19 appealing. It will be very interesting to try and work  
20 it out. What are my clients appealing at this stage,  
21 once the current decision goes? It's a very difficult  
22 question. We will explore next week.

23 The reason I wanted to make that clear: in my  
24 submission, the concession that was made, or the  
25 position put forward as the basis of the adjournment,

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1 stands, 40(a) has now been abandoned, therefore the  
2 decision has been abandoned in the sense of the OFT  
3 seeking to defend it as that decision. They say they  
4 can persuade you to make a different decision on the  
5 basis of different infringements and so on.

6 Now, that's the question for next week: are they  
7 entitled to do that? Is there a jurisdiction to do  
8 that? And what are the circumstances in which you would  
9 exercise your discretion, if you have it? Perfectly  
10 happy to argue that. But we should not, as it were,  
11 fudge this question, which is: where do we stand in the  
12 light of their dropping paragraph 40(a) now, which they  
13 were previously clinging on to?

14 **THE CHAIRMAN:** Yes, Mr Lasok, do you just want to answer  
15 briefly?

16 Reply submissions by MR LASOK

17 **MR LASOK:** I think I ought to make a brief clarification  
18 about that because as far as 40(a) is concerned, the  
19 reason why it doesn't appear in paragraph 2 of the  
20 document that we put in on Wednesday is because we came  
21 to the conclusion if they were not able to establish the  
22 restraints in 2, then we wouldn't be able to establish  
23 the restraint in 40(a), so for all practical purposes,  
24 you might just as well argue the case on the basis of  
25 the restraint in 2.

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1 **THE CHAIRMAN:** Well, let's not have a backwards and forwards  
2 about this.

3 **MR HOWARD:** That's simply -- if I can just say --

4 **THE CHAIRMAN:** Well, Mr Howard, we have to deal with these  
5 issues in an orderly fashion. It seems that everyone is  
6 agreed we are going to have a hearing in due course and  
7 we need to set a timetable for that. I understand that  
8 you want that hearing to be more limited than the OFT  
9 suggest it should be, because you say of what was said  
10 last Thursday, and your contention that that concession  
11 means that we are now working on restraints which are  
12 outside the context of the decision. Mr Lasok contests  
13 that position, as far as I understand it.

14 The question for us, then, is whether we decide that  
15 today and then have a more limited hearing, or whether,  
16 despite whatever we may think about the strengths of the  
17 argument one way or the other, we acknowledge that there  
18 are difficult issues about what is actually the  
19 decision, whether these restraints are in the decision  
20 as properly defined, and that those are issues which are  
21 better resolved once we have had proper submissions  
22 which everyone comes to the Tribunal prepared to argue  
23 and respond to.

24 But that is where we are at the moment.

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1 Further reply submissions by MR HOWARD  
 2 **MR HOWARD:** Okay, but I just want to make one point, it's  
 3 literally this: because in my submission, counsel have  
 4 to respond to a submission that's made. I have made  
 5 a submission which, in my submission, is actually  
 6 unanswerable, that paragraph 6 of the Office of Fair  
 7 Trading's document necessarily drops paragraph 40(a), it  
 8 drops all of paragraph 40. Now, it is disingenuous in  
 9 the extreme for the regulator not to explain its  
 10 position properly, if it's saying that's misunderstood.  
 11 You asked it to put forward its case. It did that.  
 12 Everybody on this side of the court, on the appellants'  
 13 side, has understood that paragraph 40(a) has gone. In  
 14 my submission, it has to go when you read paragraph 6.  
 15 That being so, you are then in a position where the  
 16 Office of Fair Trading conceded that without 40(a) you  
 17 are outside the decision. In my submission, we are just  
 18 in a muddle if we proceed without either giving effect  
 19 to that or the Office of Fair Trading being required to  
 20 explain why that concession is no longer valid.  
 21 (Pause)  
 22 **THE CHAIRMAN:** Well, we will come back at 3.30.  
 23 (3.20 pm)  
 24 (A short break)  
 25 (3.50 pm)

1 **THE CHAIRMAN:** We have had submissions today on what should  
 2 be the scope of the further hearing we are bound to have  
 3 on the future conduct of these appeals.  
 4 The OFT has lodged submissions setting out two  
 5 restraints, which have been referred to as  
 6 paragraph 2(a) and (b), which they now say are the  
 7 restraints accepted in each of the 15 bilateral  
 8 agreements covered by these appeals.  
 9 They argue first that these restraints form part of  
 10 the decision which is the subject of the appeals.  
 11 Secondly, they say even if these restraints are  
 12 outside the scope of the decision, these appeals should  
 13 continue to enable the Tribunal, on setting aside the  
 14 decision, to exercise its powers under paragraph 3(2) of  
 15 schedule 8, for example to take a decision on  
 16 infringement that the OFT could have taken.  
 17 ITL accepts with some reluctance that a hearing on  
 18 this second point is necessary.  
 19 Asda and Shell both ask us to allow their appeals  
 20 and set the decision aside today in their cases.  
 21 On the second point, that is whether, in the event  
 22 that the decision is set aside, we should make a new  
 23 decision, we consider that all the appellants should be  
 24 treated the same for current purposes.  
 25 So far as Shell is concerned, Mr Kennelly reminded

1 us of Shell's primary case, that the RBA agreements mean  
 2 that it was not in a position to set retail shelf prices  
 3 at the petrol station shops. So, they say, the new  
 4 refined case in the OFT's submissions cannot apply to  
 5 it. From what we have heard of the evidence so far, we  
 6 are not convinced that the changeover to the RBA model  
 7 by Shell in fact had a significant effect on the  
 8 economic significance of the agreements it had entered  
 9 into with ITL and Gallaher. We do not, therefore,  
 10 consider that it should, for these purposes, be regarded  
 11 as being in a different position from the other retailer  
 12 appellants. This is, of course, subject to any further  
 13 submissions on the effect of the RBA agreements that we  
 14 might hear in due course.  
 15 On the first issue, namely whether the refined case  
 16 and the restraints in paragraph 2(a) and (b) form part  
 17 of the decision, Mr Howard on behalf of ITL argued  
 18 strenuously that the OFT should be held to the  
 19 concession which ITL assert was made when Mr Lasok  
 20 outlined the OFT's position on the morning of  
 21 3 November, Day 26 of this hearing.  
 22 He says that the OFT at that point was still  
 23 maintaining that the restraint described in  
 24 paragraph 40(a) of the OFT's skeleton argument could be  
 25 established on the evidence. Mr Howard says that

1 Mr Lasok conceded that if that was not the case and all  
 2 four restraints described in paragraph 40 were in effect  
 3 being dropped by the OFT, then any other constraints  
 4 contended for by the OFT must necessarily be outside the  
 5 scope of the decision.  
 6 He says, therefore, that if the OFT is now limiting  
 7 its case to restraints 2(a) and (b), the OFT is in fact  
 8 conceding that its refined case is beyond the scope of  
 9 the decision. If that is true, the only matter for  
 10 the Tribunal to decide now is whether, on setting aside  
 11 the decision, we should exercise our powers under  
 12 paragraph 3(2) of schedule 8.  
 13 Mr Lasok does not accept that this is the true  
 14 position, and he maintains that the restraints in  
 15 paragraph 2(a) and (b) are restraints within the scope  
 16 of the decision as he defines it.  
 17 We consider it's very regrettable that we are still  
 18 so unclear about what the OFT's case is. We also see  
 19 the force of Mr Howard's arguments, and we note that  
 20 when Mr Lasok stood up last Thursday to expound the  
 21 case, it was not on the hoof but in response to  
 22 questions from the Tribunal on the Monday beforehand.  
 23 His statement on Thursday was a statement that the  
 24 appellants and the Tribunal were entitled to treat as  
 25 the OFT's considered position. Yet it is clear that it



1 seems to bear little relation to the case now put  
 2 forward in the Wednesday submissions.  
 3 However, we note that the OFT has consistently  
 4 resisted ITL's attempts to insist that the paragraph  
 5 40(a) to (d) constraints are the be-all and end-all of  
 6 the OFT's case as set out in the decision. The issue  
 7 that has been debated appears to depend on the  
 8 Tribunal's conclusion as to what amounts to the decision  
 9 which is the subject of these appeals.  
 10 We therefore find that for the sake of completeness  
 11 and for the orderly future conduct of the appeals, it  
 12 would not be appropriate for us in effect to proceed in  
 13 a piecemeal manner in deciding our way forward. There  
 14 may also be links between the first two questions which  
 15 I just outlined which might cause us to regret in due  
 16 course coming to a premature conclusion on half of the  
 17 points that have been raised today. We therefore  
 18 consider that, for all the appeals, we should now set  
 19 a timetable for resolving these issues.  
 20 As far as next steps are concerned, we consider that  
 21 there is force in the appellants' submission that the  
 22 OFT should not now have a further opportunity to amplify  
 23 or change its stance. The next step, we accept, is  
 24 therefore for the appellants to lodge their skeletons,  
 25 and we will come on to timing in a moment.

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1 Finally, I wish to draw attention, as a pre-emptive  
 2 measure, to problems that the parties will encounter  
 3 with quoting from Hansard in any submissions that they  
 4 make as to the proper construction of the Act.  
 5 The Tribunal is alert to not being drawn into  
 6 questioning or impeaching proceedings in Parliament,  
 7 contrary to article 9 of the Bill of Rights.  
 8 As far as the timetabling is concerned, it has been  
 9 suggested that the appellants lodge their submissions  
 10 next Tuesday, the 15th. What we would suggest, although  
 11 it might involve postponing the hearing slightly from  
 12 the Thursday date suggested, is that if ITL could share  
 13 a draft of its submissions with the other appellants to  
 14 enable them to ensure that their own submissions don't  
 15 overlap, that might be a quicker procedure than the  
 16 appellants trying to arrive at a single consolidated  
 17 submission, which we know from experience sometimes  
 18 takes longer rather than saving time. Let's then  
 19 consider what the steps are after the lodging by the  
 20 appellants of their submissions.  
 21 Discussion re timetable  
 22 **THE CHAIRMAN:** Mr Howard, do you have anything you want to  
 23 say on timing?  
 24 **MR HOWARD:** Sorry, I am not sure I understand. When you say  
 25 the steps after lodging ...?

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1 **THE CHAIRMAN:** Well, if we were to stagger the submission of  
 2 the appellants' submissions so that ITL went first, and  
 3 the other appellants then had a chance to look at your  
 4 submissions before putting in their own.  
 5 **MR HOWARD:** Perhaps the way to do it is -- and I've already  
 6 mentioned, at least to Mr Thompson -- I am perfectly  
 7 content to say that I will produce my draft and  
 8 circulate my draft, but it will be a draft, on Monday  
 9 evening to all the other appellants. Obviously (a) that  
 10 may change in the light of comments from my team on  
 11 Tuesday, and/or comments from the other appellants, but  
 12 they will see at least where we are going.  
 13 Let's say we put in ours on Tuesday afternoon, and  
 14 if they either then put in theirs on Tuesday afternoon  
 15 or perhaps they have until Wednesday morning to make the  
 16 final changes to what they want to say, ensuring they  
 17 don't overlap. Then the OFT would have received ours on  
 18 Tuesday afternoon, and they can respond to that on  
 19 Wednesday afternoon, and either respond to the other  
 20 appellants also on Wednesday afternoon, or possibly on  
 21 Thursday morning, insofar as there are any different or  
 22 discrete points.  
 23 I don't anticipate there really should be, on the  
 24 main points. You understand I don't personally see the  
 25 specific retailer discrete points as really likely to be

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1 determinative of what we are debating, therefore I will  
 2 not be really going into that in submissions. If they  
 3 want to, that's up to them. That would allow us to  
 4 commence the hearing, as I said, on Thursday afternoon  
 5 with a view to completing it on Friday.  
 6 **THE CHAIRMAN:** So you would envisage us starting at, say, 2  
 7 on Thursday and going over, and you see this as a day  
 8 and a half?  
 9 **MR HOWARD:** Yes. That's my view. If you had some different  
 10 view, so be it.  
 11 I should say that I'm personally not available on  
 12 the Monday and Tuesday of the following week, and  
 13 I don't know whether the Tribunal is, because those were  
 14 non-sitting days anyway.  
 15 **THE CHAIRMAN:** Yes. So let me just make a note of what it  
 16 is you are suggesting, then, and then we will hear from  
 17 other parties.  
 18 So you are suggesting ITL to lodge skeleton by, say,  
 19 5 on Tuesday.  
 20 **MR HOWARD:** Yes.  
 21 **THE CHAIRMAN:** Other appellants lodge by, say, 12 on  
 22 Wednesday.  
 23 **MR HOWARD:** OFT to respond to ITL's skeleton on Wednesday at  
 24 5.  
 25 **THE CHAIRMAN:** Well, do we need another --

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1 **MR HOWARD:** Well, not necessarily.  
 2 **THE CHAIRMAN:** Let's see whether we really need further  
 3 written submissions from the OFT or whether it might be  
 4 possible just to wrap that up in oral argument.  
 5 **MR HOWARD:** Yes.  
 6 **THE CHAIRMAN:** Any of the retailer appellants want to say  
 7 anything with regard to that? Mr Lasok.  
 8 **MR LASOK:** I wouldn't have thought it was necessary for  
 9 the Tribunal to have another round of written  
 10 submissions. If the Tribunal prefers it, then obviously  
 11 we will do that. But it's likely to be a very skeletal  
 12 skeleton argument.  
 13 **THE CHAIRMAN:** Well, it's always open to the OFT to come on  
 14 Thursday with a short speaking note, that also seems to  
 15 be something people do, so to kick off on Thursday,  
 16 rather than us to delay matters to allow --  
 17 **MR HOWARD:** I suppose there is a question as to what you  
 18 envisage is the order of play at the hearing.  
 19 **THE CHAIRMAN:** Well, we have wrestled with what kind of  
 20 application this is, and who is making it, as you know.  
 21 Mr Thompson wants us to deal with a phantom application  
 22 to amend the defence, but as there has been no  
 23 application, that doesn't seem to assist us.  
 24 **MR HOWARD:** If I can just say, I think the assistance you  
 25 get from that is not because there is a phantom

1 application but it actually just gives you some ground  
 2 rules. Leaving that aside, there are essentially,  
 3 I suppose, two different points that are in play. One  
 4 point is the one that you have adverted to in the  
 5 judgment, which is we are outside the decision,  
 6 therefore that's the end of the appeal. In a way,  
 7 that's our application. We say, okay, they have now  
 8 said what their case is, our application is that's  
 9 a case outside the decision; and then you have their  
 10 counter blast: well, it doesn't matter if I am outside  
 11 the decision, in some way there is a basis on which we  
 12 can continue.  
 13 There is an argument for saying we go first, it is  
 14 not an argument for the OFT in a way. It's a matter of  
 15 what the Tribunal considers appropriate. I suppose if  
 16 we are going to put in our skeleton and there isn't  
 17 going to be a skeleton in response, then it would be  
 18 probably appropriate for the Office of Fair Trading to  
 19 have Thursday afternoon and for us to respond. But what  
 20 I wouldn't want to do by conceding that is to, as it  
 21 were, be shut out if there was something further  
 22 I wanted to say after the OFT had replied to my reply.  
 23 In other words, if the OFT goes first and I go second,  
 24 leaving aside the other appellants, I wouldn't want to  
 25 necessarily concede that the OFT had the last word. But

1 I suspect the procedure here will be that it's just  
 2 orderly case management and ensuring what everybody  
 3 wants to say is said.  
 4 The other point is, at least for my part, I would  
 5 want to know whether we were going to seek to achieve  
 6 the hearing in one and a half days or, if not, then  
 7 whether we come back. I couldn't come back, as I say,  
 8 until at least the Wednesday.  
 9 **THE CHAIRMAN:** Well, could we start at 10.30 on the  
 10 Thursday, or is that going to put you under too much  
 11 pressure, Mr Lasok?  
 12 **MR LASOK:** Well, there is the problem about the other  
 13 appellants' submissions.  
 14 **THE CHAIRMAN:** Yes. Mr Howard, if you are in difficulties  
 15 on the Monday and Tuesday, and that was always going to  
 16 be a non-sitting day, so we certainly wouldn't want to  
 17 continue without you or put you in any difficulties, we  
 18 are all otherwise engaged on the Thursday of that week.  
 19 **MR HOWARD:** Could I suggest this: why don't we aim to start  
 20 at 10.30? If Mr Lasok is saying it's the other  
 21 appellants' skeletons, let's just bring the time forward  
 22 for that a little bit. I would have thought, if they  
 23 are going to get my skeleton on Monday evening, I can't  
 24 actually see why they won't be able to by 9 o'clock on  
 25 Wednesday morning -- sorry to put them under pressure,

1 but I can't see why they wouldn't be able to do it.  
 2 Mr Saini is helpfully saying "Fine".  
 3 **THE CHAIRMAN:** Yes.  
 4 **MR HOWARD:** I think everybody seems to be in agreement.  
 5 **MR FLYNN:** We will do what we are told by Imperial, as  
 6 usual!  
 7 **MR HOWARD:** I am tempted to respond, but I will, on a Friday  
 8 afternoon, refrain.  
 9 **THE CHAIRMAN:** Yes. Well, we will direct that, then, that  
 10 ITL to lodge its skeleton by 5 next Tuesday, the other  
 11 retailer appellants to lodge by 9 on the Wednesday,  
 12 hearing will start at 10.30 on the Thursday. We will  
 13 endeavour to finish within the two days. We recognise,  
 14 however, that this is an extremely important point,  
 15 having got this far in these appeals, and it's essential  
 16 that everyone should have a full opportunity to air the  
 17 arguments that they wish to put to us. If we don't  
 18 finish by the Friday, then we will continue on the  
 19 Wednesday rather than on the Monday and Tuesday.  
 20 **MR HOWARD:** I am grateful.  
 21 **THE CHAIRMAN:** That's what we can say so far.  
 22 Thank you very much, everybody. We will see you  
 23 again, then, at 10.30 next Thursday.  
 24 (4.10 pm)  
 25 (The court adjourned until 10.30 am on

1 Thursday, 17 November 2011)  
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