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IN THE COMPETITION

Case No: 1524-1525/1/12/22

APPEAL
TRIBUNAL

Salisbury Square House
8 Salisbury Square
London EC4Y 8AP

Monday 6th November – Friday 1st December 2023

Before:

The Honourable Mr Justice Marcus Smith
Eamonn Doran
Professor Michael Waterson

(Sitting as a Tribunal in England and Wales)

BETWEEN:

Appellants

**Pfizer Inc. and Pfizer Limited & Flynn Pharma Limited and Flynn
Pharma (Holdings) Limited**

V

Respondent

Competition & Markets Authority

A P P E A R A N C E S

Mark Brealey KC, Robert O'Donoghue KC & Tim Johnston (Instructed by Clifford Chance LLP) on
behalf of Pfizer

Jemima Stratford KC, Tom Pascoe & Alastair Richardson (Instructed by Macfarlanes LLP) on
behalf of Flynn

Josh Holmes KC, David Bailey, Jennifer MacLeod, Julianne Kerr Morrison
& Conor McCarthy
On Behalf of the Competition & Markets Authority

1 Wednesday, 15 November 2023

2 (10.00 am)

3 Housekeeping

4 THE PRESIDENT: Ms Stratford, good morning.

5 MS STRATFORD: Good morning, sir. Good morning to the
6 Tribunal.

7 One short bit of housekeeping, if I could, first, on
8 behalf of Flynn.

9 THE PRESIDENT: Of course.

10 MS STRATFORD: I just want to hand up a one-pager that has
11 gone into the Opus XO bundle.

12 THE PRESIDENT: Is it that?

13 MS STRATFORD: Yes, I am very grateful. How efficient of
14 somebody. It should be at {XO/11} and it is a document
15 that I may use in the course of cross-examination of
16 Mr Harman, and so out of courtesy we wanted to ensure
17 that the parties and the Tribunal have it available to
18 them before this block of economic/accounting/industry
19 expert evidence begins, so I was not going to seek to
20 explain or go into it now.

21 THE PRESIDENT: No, thank you.

22 MS STRATFORD: But you may want to have it available, as
23 I say, before the whole block begins.

24 THE PRESIDENT: That is very helpful, Ms Stratford. We have
25 marked -- so {XO/11} is the reference?

1 MS STRATFORD: {XO/11}, thank you.

2 So, sir, then it has been agreed between counsel it
3 would be most helpful for the Tribunal if I call
4 Mr Williams first, who as you know, is the industry
5 expert.

6 THE PRESIDENT: Yes.

7 MS STRATFORD: We thought that would be a good place to
8 start.

9 THE PRESIDENT: We are very happy to begin there, thank you.

10 MR HOLMES: May I just check, this was not discussed with
11 the CMA's counsel team.

12 MS STRATFORD: Oh, I am sorry.

13 MR HOLMES: Not at all. Can I just check, does this change
14 the order in which you will be calling the witnesses as
15 well, or is this only for the purposes of the --

16 MS STRATFORD: Well, they are our witnesses.

17 MR HOLMES: Yes.

18 MS STRATFORD: The fact that we are calling Mr Williams
19 first --

20 MR HOLMES: But for the purposes of cross-examination,
21 can I just confirm whether -- because obviously we had
22 been preparing on the basis of the timetable.

23 MS STRATFORD: Yes. This began to be discussed when we were
24 perhaps optimistically thinking that we might be
25 beginning the teach-in yesterday, and Mr Williams was

1 here and there were availability difficulties for
2 Dr Majumdar. I think we are in the Tribunal's hands,
3 frankly, as to what would be most helpful, but we do see
4 a certain logic in Mr Williams who gives general
5 industry expertise that none of the other witness
6 experts, with the greatest of respect -- it is just not
7 their field, and in its nature it may be more
8 introductory.

9 THE PRESIDENT: I understand. If it is a choice between
10 discommoding the CMA's preparations and a convenient
11 rational order, I would rather the CMA had their
12 preparations not disrupted.

13 MR HOLMES: I am grateful, sir. We have absolutely no
14 objection, I should say, to the order in which these
15 teach-ins are done.

16 THE PRESIDENT: The teach-in does not matter?

17 MR HOLMES: Yes, but when it comes to cross-examination
18 I think it may have implications for counsel
19 availability and for that reason I think we would like
20 to discuss amongst ourselves, if we may.

21 THE PRESIDENT: Do discuss, but Ms Stratford, if you can
22 accommodate the CMA in that regard --

23 MS STRATFORD: Absolutely.

24 THE PRESIDENT: -- that would be, I think, appreciated.

25 MS STRATFORD: Absolutely. It is no skin off our nose, if

1 I may put it like that.

2 THE PRESIDENT: No, indeed. It is just that one can see
3 that the allocation of workstreams within the CMA team
4 is perhaps more than usually intricate, and --

5 MS STRATFORD: I appreciate that.

6 THE PRESIDENT: -- we need to ensure that that is respected
7 so far as possible. If you have availability problems
8 of witnesses, then that is a different matter, and we
9 will have to work out how we navigate that, but if it is
10 just marginal preference in terms of order, then I would
11 rather we accommodated the other conveniences.

12 MS STRATFORD: Absolutely.

13 So then could I call Mr Richard Williams.

14 THE PRESIDENT: Thank you very much.

15 MR RICHARD FRANCIS HOWARD WILLIAMS (affirmed)

16 THE PRESIDENT: Mr Williams, do sit down, make yourself
17 comfortable, there should be some water there, and you
18 are in a slightly unusual situation in that teach-ins
19 are not the normal way of dealing with matters, but we
20 are very keen to hear from you. How your teach-in
21 unspools is a matter for you and your counsel. We will
22 listen with great interest.

23 Just so that you know, we will only swear you once,
24 we will not swear you again, so you will remain under
25 oath, but we will discuss the extent to which you should

1 speak to your legal team or can speak to your legal team
2 in the course of your giving evidence just so that we
3 are all clear, and just so that the parties know the
4 position of the Tribunal, we consider that the purdah
5 rule really should not apply during the course of
6 teach-ins, nor indeed, particularly hot-tubbing unless
7 anyone has very strong objection to the rule being
8 suspended. I think we should proceed on the basis that
9 you can talk to your experts either during teach-ins or
10 during hot-tubbing, but not during proper
11 cross-examination formally.

12 If we establish that as a ground rule, and I am
13 seeing no objections, we will proceed in that way.

14 MS STRATFORD: I am very grateful, and that may be of
15 particular practical assistance because there is some
16 risk, as you may recall from correspondence, that the
17 hot-tub may go over a weekend.

18 THE PRESIDENT: Exactly.

19 MS STRATFORD: I am very grateful.

20 THE PRESIDENT: Thank you.

21 Teach-in by MR WILLIAMS

22 MS STRATFORD: Thank you.

23 So Mr Williams, good morning. I am just going to
24 ask you a couple of questions about your reports and the
25 other papers that you have prepared during the course of

1 these proceedings.

2 Now, you have provided a total of seven expert
3 reports.

4 A. That is true, yes.

5 Q. It is a sign of quite how long these proceedings have
6 been going on, plus a joint report with Mr Harman and
7 you have prepared your recent position paper.

8 A. That is correct.

9 Q. So just possibly for the Tribunal's assistance, your
10 first four reports were prepared for the original
11 appeal, and reports 5 to 7 for this remittal appeal?

12 A. Yes, and the joint statement was prepared for the
13 original appeal as well.

14 Q. That is right. I am grateful.

15 I am just going to, sir, with your permission, the
16 way I was proposing to do this, so it does not become
17 unduly cumbersome, is to read out the Opus references
18 for each of those reports and the joint statement and
19 the position paper and then I will ask Mr Williams to
20 confirm in the normal way.

21 THE PRESIDENT: Yes. I mean, if anyone has an objection to
22 doing this, I, for my part, would be happy for this to
23 be done in a pretty staccato way, in other words, I do
24 not think we need take the witness to the start and end
25 page of each document so that he can say what we all

1 know he is going to say, namely that these are his
2 statements.

3 So for my part, if Mr Williams knows what you mean
4 by reports 1 through 4 and reports 5 through 7 and the
5 joint report and he is willing to say that those
6 constitute his expert opinion then I am very happy to
7 take it as that, unless I am -- no, I see shaking of
8 heads.

9 So Ms Stratford, you may have done enough already.

10 MS STRATFORD: I am very grateful. All I was going to do,
11 partly for Mr Williams, but partly, frankly, for the
12 Tribunal, I was going to just read the Opus references
13 into the transcript --

14 THE PRESIDENT: No, that makes good sense.

15 MS STRATFORD: -- at this point.

16 THE PRESIDENT: Yes.

17 MS STRATFORD: So the references for your report in the
18 electronic bundles that I believe you are familiar with
19 are -- all of these first references, I should say, are
20 going to be in one bundle. Mr Williams is in the
21 privileged position of having his own special bundle --
22 {XE2/1/1}; second report {XE2/2/1}, signature on page
23 {XE2/2/19}; third report {XE2/3/1}, signature on page
24 {XE2/3/26}; fourth report {XE2/4/1}, signature on page
25 {XE2/4/11}; then moving on to the remittal appeal

1 reports they are at {XE2/5/1}, signature on page
2 {XE2/5/24}; {XE2/6/1} signature on page {XE2/6/35}, and
3 {XE2/7/1} with the signature on page {XE2/7/21}.

4 The only other thing I should say about all of those
5 reports without going to it, there is one correction
6 letter from the first appeal hearing or appeal process,
7 which is at {XJ/1.1}, but it really is minor
8 corrections.

9 The joint report with Mr Harman which was on cost
10 allocation, so to some extent is history, to some
11 extent, is at {XE5/1/1} which again is a rather special
12 bundle because it contains nothing else. Finally the
13 position paper, Mr Williams' position paper is at
14 {XE6/5/1}.

15 So, Mr Williams, thank you for your patience and for
16 understanding this rather labyrinthine lawyer-led
17 process, but can you please confirm that the opinions
18 expressed in these seven reports and in your part of the
19 joint report with Mr Harman and your position paper
20 represent your true and complete professional opinions
21 on the matters to which they relate?

22 A. Yes, I am happy to confirm that.

23 Q. I am grateful, thank you very much.

24 Mr Williams, I believe you have prepared a teach-in
25 presentation for the Tribunal.

1 A. I have.

2 Q. So I am going to hand over to you at this point, I am
3 not going to ask you questions or bowl you easy
4 underarms as Mr Johnston put it. Over to you.

5 A. That is fine.

6 Q. And the Tribunal.

7 A. Good morning, gentlemen.

8 Q. Oh, yes, I am so sorry, Mr Williams, just in case it
9 helps the Tribunal, the Opus reference -- oh, it is up,
10 I am grateful --

11 THE PRESIDENT: Ah yes, we have a --

12 Q. -- for the slides, but that is at {XE7/2}. These are
13 Mr Williams' slides which he has prepared for his
14 teach-in.

15 THE PRESIDENT: That is very helpful.

16 MS STRATFORD: I am very grateful.

17 A. Thank you, well good morning again, gentlemen.

18 I am in the unusual position of not being an
19 economist. The President mentioned that we had
20 wall-to-wall economists, and I am hoping in the teach-in
21 to give my insight into the real world workings of the
22 pharmaceutical industry, pricing, etc.

23 So if we could move to the next slide, please
24 {XE7/2/2}. I am not an expert in competition economics,
25 many others in this room are, I am not, but I do

1 consider myself, having worked within the pharmaceutical
2 industry in the UK for, I hesitate to say it, more than
3 40 years now, an expert on the industry more generally,
4 profit and price control mechanisms that the Department
5 of Health and Social Care, who are, of course, in this
6 country the monopsonist purchaser to all intents and
7 purposes of prescription pharmaceuticals, I have an
8 in-depth knowledge of the PPRS, its successor, and
9 indeed the statutory and non-statutory interventions
10 open to the Department were they to be unhappy with the
11 price of any drugs.

12 I am also experienced in the returns made by
13 industry, how they are measured, the relevance of return
14 on capital and return on sales, how companies go about
15 setting launch prices of new medicines, which I think is
16 relevant to understand, what comparators are routinely
17 used by the industry and by the Department, and, indeed,
18 how the drug tariff works.

19 So all of my evidence I have approached from my real
20 world experience, and that, I think, is one of the
21 fundamental differences between the experts in this
22 case, is that I have not based my evidence on economic
23 theory, not least because I have no expertise in that,
24 but I have based it on all the real world experience
25 I have had over the course of my career. I am

1 a chartered accountant by background, so I obviously
2 come from a finance background.

3 Can we have the next slide, please {XE7/2/3}.

4 So what I have tried to do this morning, clearly in
5 my seven reports, I have covered a wealth of matters,
6 but for this teach-in, not least because time is always
7 against us, I have tried to consider three matters,
8 which I consider to be key to understand.

9 The first of those is whether the returns earned by
10 Flynn on capsules during the relevant period were
11 typical from what I would have expected in the industry.
12 If they were not, if they are unduly excessive, that
13 would indeed indicate some cause for concern. So I have
14 compared them against what I would have expected
15 a company marketing a molecule of this type to make. So
16 I have obviously looked at industry comparators and we
17 will come on in the presentation to cover those.

18 The second thing I have addressed in this teach-in
19 is whether the approach that Flynn took for pricing
20 capsules at the date of launch was what I would have
21 expected: did they do something in the norm or outside
22 the norm, and so I will cover that in this presentation.

23 Finally, I have addressed the issue of the PPRS. It
24 has raised its head throughout this hearing, through the
25 evidence and in the previous one, the Pharmaceutical

1 Price Regulation Scheme, and what I have tried to answer
2 is the question: does it tell us anything about pricing,
3 profits, on branded and branded generic medicines that
4 might be helpful? Is it in some probative way assisting
5 us in reaching our conclusions.

6 Next slide, please {XE7/2/4}.

7 So where do I want to start? I want to start on how
8 do pharmaceutical companies set the price of a generic
9 medicine, and let us remember of course that a generic
10 medicine is, by definition, essentially similar to
11 something that already exists, typically an originator
12 brand, but it may of course be a generic copy of
13 a branded generic. So it is not new, it is not a new
14 innovator medicine, and so when a company sets medicine
15 pricing, and indeed, I was doing one of these
16 applications in the course of the last fortnight, what
17 does it look at? The first thing it looks at is what
18 does the market tell me, what are the comparators,
19 because that is a source of insight.

20 The drug tariff, which of course is the monthly
21 publication published by the NHS business services unit,
22 it publishes this report that basically goes through the
23 reimbursement price to pharmacy of all the drugs that
24 are available pretty well in the UK.

25 Now, the drug tariff price, as I think the Tribunal

1 will understand, is the amount that a pharmacy receives
2 in reimbursement from Newcastle, which is where
3 prescriptions go to be financed and refunded to
4 pharmacies, prior to the clawback, so it is the gross
5 price the pharmacist receives, and, therefore, if I am
6 coming into the market with a new generic medicine,
7 clearly that would set a ceiling on the price I could
8 charge.

9 Now, I think that is important to recognise that
10 that ceiling issue is somewhat different to what I read
11 in the *Hydrocortisone* case where effectively that
12 product was the drug tariff, and, therefore, as it moved
13 up, the drug tariff moved up, but if there is
14 a situation where there are already existing generics on
15 the market, there will be a drug tariff, and that you,
16 as a new supplier, will not affect that certainly in the
17 short term, so you will have guidance from the drug
18 tariff, but equally you will be aware that there are
19 other people to feed in the chain, and they include the
20 pharmacy and the wholesaler. So there is unlikely to be
21 the situation that you would price at drug tariff. You
22 are likely to price, if you certainly have priced above
23 it, it is unlikely you will get sales at all absent
24 medicine shortages or some unusual circumstance, but you
25 will price below to allow for those additional actors in

1 the supply chain to receive their income.

2 The other thing, of course, that the pharmaceutical
3 company will have an eye to is: well, given I know what
4 my likely price benchmark is, can I make money at this
5 supply price? Am I going to achieve the margins that
6 I would expect to achieve on the ASPs that be likely to
7 be available to me and it may be on some projects you
8 basically conclude that the price you are able to
9 anticipate as an ASP is not sufficient to be worth the
10 candle of the investment.

11 THE PRESIDENT: You would be considering that before you
12 ever embark upon the process of manufacturing the
13 generic?

14 A. Indeed, sir, and probably before the process of then
15 also applying for the marketing authorisation, doing all
16 the studies, etc. There are some products where really
17 there is just not sufficient margin to make that
18 investment worthwhile.

19 Could we have the next slide, please {XE7/2/5}.

20 Now, equally, how don't pharmaceutical companies
21 price a generic medicine? Now, I have been involved in
22 pharmaceutical pricing for over 40 years, and I have
23 never seen anyone reach for an economic theory textbook,
24 it is just not something that is done, and I have
25 equally never seen any of my clients refer to returns on

1 capital employed, indeed, without feeling in any way
2 being disrespectful to them, I suspect most of my
3 industry clients would not have a clue about what the
4 returns on capital employed on a particular product
5 would be, but equally I would be very surprised if they
6 did not know exactly what the gross margins were, with
7 a degree of certainty, because that is the way
8 pharmaceutical companies focus and they run: they look
9 at the margins that they are achieving.

10 THE PRESIDENT: Just to be clear, the margin is the
11 difference between the aggregate revenue generated or
12 expected to be generated through the sale of a product
13 and the aggregate cost?

14 A. Yes, margin can be drawn at various levels in the income
15 statement. At the most simple level, it will be gross
16 margin which will be your aggregate revenues, as you
17 say, less the purchase price potentially from your CMO.
18 You can also look at margin a bit lower down after
19 direct costs that are directly attributable to the
20 selling, marketing, administration of that product, and
21 you can indeed go down to return to operating profit
22 which accounts for all the profits of the business.

23 MR DORAN: I can see why they would use gross margin; why
24 would they not use the return on capital measure?

25 A. Well, as a matter of fact they do not. Firstly, I do

1 not think most people would know what capital was
2 employed in the product.

3 MR DORAN: Right.

4 A. If you are what I have described in my evidence as
5 a sales, marketing, distribution company, you are
6 probably very asset light. You probably have next to no
7 capital apart from working capital. Now, you might
8 have -- it might be argued by the economist you might
9 have sort of off-balance sheet capital: human capital,
10 know-how, experience, goodwill, but certainly when
11 pharmaceutical executives are pricing, they have no
12 regard to that. They have regard to what gross margin
13 they are going to make for one and whether it is,
14 therefore, worth -- and of course, likely sales.
15 I mean, you can make a wonderful gross margin, but if
16 you are only going to get a 1% market share, again, it
17 may not be worth the candle for the investment in
18 getting the marketing authorisation and setting up your
19 contract manufacturing organisation.

20 MR DORAN: So it is a margin and volume game?

21 A. Yes, it is, it is.

22 MR DORAN: Thank you.

23 A. The other thing, because it has been mentioned by other
24 experts: I have never seen a company use an absolute
25 margin, saying that, you know: if we buy -- if our cost

1 of production is 10 we will sell at 11; if our cost of
2 production is 100 we will sell at 101. That is
3 something I have never seen in practice in 40 years of
4 doing this sort of work and consulting.

5 THE PRESIDENT: So by absolute margin you would, translating
6 it into the terms of the CMA, you would say that is cost
7 plus, in other words, where you are trying to get
8 a defined band of profitability, the absolute margin
9 over cost, would that be an appropriate translation, or
10 have I --

11 A. I think you can probably put, sir, cost plus as either
12 plus a percentage or plus a pound sterling figure.

13 THE PRESIDENT: Yes, indeed.

14 A. What I am referring to is a pound sterling figure.

15 THE PRESIDENT: I see, not a percentage, I am grateful.

16 A. Not a percentage, sir.

17 Could we have the next slide --

18 THE PRESIDENT: So you would use, to differentiate, absolute
19 margin versus percentage margin as the two ways of doing
20 it?

21 A. I would, sir.

22 THE PRESIDENT: And neither are used, would you say, or --

23 A. I would say gross margins are used.

24 THE PRESIDENT: Yes, but absolute margin and percentage
25 margin not?

1 A. Well, I suppose, sir, that gross margin in a sense
2 could, as a percentage, if you are defining it as that,
3 could be the same as --

4 THE PRESIDENT: I see.

5 A. It is an absolute percentage, but it would obviously be
6 a variable pound sterling figure depending on your input
7 costs, your selling prices, etc.

8 PROFESSOR WATERSON: We would consider that alongside the
9 volume, so in other words, you would consider -- if you
10 think of the gross margin as a gap, then you would take
11 that along with the likely sales?

12 A. Yes, Professor Waterson, you would, because I think that
13 would be part of your thought process about whether to
14 embark on the project, because if you are likely to, you
15 think, get a good market share of a good market, that
16 would obviously underwrite the costs of your development
17 of the whole programme.

18 {XE7/2/6}. We have talked a little bit about how
19 companies approach it. Now I just want to address how
20 the Department of Health approach the pricing of
21 a generic medicine.

22 THE PRESIDENT: Well, if you are moving on, can I ask you
23 this: how far does an incoming generic supplier decide
24 to contest the market to a limited extent? In other
25 words, most pharmaceutical products, the market is

1 limited in terms of volume because you have only got so
2 many people who have a medical need.

3 A. Yes, that is correct.

4 THE PRESIDENT: So let us say you have a market which is
5 occupied by an incumbent that is the only producer, so
6 they are, by definition, supplying 100,000 units to the
7 market. If you are a competing generic, might you take
8 the view that you would only contest 50% or less of the
9 market with a view to maintaining price and so margin,
10 or would you typically go in and contest the whole
11 market, or is there no general rule?

12 A. No, I would suggest, sir, that your first scenario is
13 more likely to be the case, in other words, you would
14 not expect to be getting 100% of the market as the first
15 generic entry, you would be looking for a percentage of
16 the market. In fact, I was looking, as I mentioned
17 a few minutes ago, at one this week, I think our model
18 that was developed by the pharmaceutical company was
19 looking at getting maybe a 15% market share, because
20 what companies do not want to do is a race to the
21 bottom.

22 Did that, sir, answer your --

23 THE PRESIDENT: It does. So the one sure way of getting
24 a race to the bottom is to seek to contest 100% and to
25 price accordingly, because if you price very

1 aggressively with a view to getting the whole market,
2 the incumbent will have to respond and you get your race
3 to the bottom?

4 A. Yes, sir.

5 PROFESSOR WATERSON: But you would nevertheless price at
6 some discount, would you, in order to incentivise
7 pharmacies to start taking your product?

8 A. Yes, most definitely, sir, otherwise you would be
9 unlikely to replace the incumbent. It is just
10 a question of what that discount would be. Typically
11 for the first entrant into a generic market it might be
12 10% to 15% to try to secure some of the market, and that
13 may progressively increase as more people enter the
14 market. So I think we can go to the next slide, please
15 {XE7/2/6}.

16 So coming on to how the Department of Health set the
17 price of a generic medicine, this could have been a very
18 short slide because in short, they do not. The
19 assumption by the Department of Health on generics is
20 that the market will ensure that there is fair prices
21 paid by the NHS, but of course, the Department do have
22 rights of intervention, both statutory and
23 non-statutory, to intervene if they believe the price of
24 the generic medicine is too high.

25 Now, to my knowledge, they have done that

1 infrequently, but they do have to agree prices, in
2 contrast, for brands and branded generics. So if you
3 have a brand name, even if you are a branded generic,
4 you have to get specific approval from the Department of
5 Health, their pricing committee, for your NHS list
6 price.

7 THE PRESIDENT: Just pausing there, that does not appear to
8 be the case here.

9 A. Correct, sir, because this was a generic.

10 THE PRESIDENT: Well, we have heard -- I do not know if you
11 were in court for it, but we have certainly heard the
12 use of the term "branded generic" in the case of
13 phenytoin, and there was some form of branding of Pfizer
14 phenytoin which -- one of the purposes of which -- there
15 may have been others, but one of the purposes of which
16 was to ensure continuity of supply so that those
17 prescribing and dispensing it could ensure that you
18 stuck to a single manufactured outcome, and one of the
19 ways of doing that was to have Flynn branded on the
20 product, but it has been the consistent evidence of
21 those before us that there was no price control in that
22 regard, so it may be that we need to be quite careful
23 about how we define "branded generic" because it was
24 a question that occurred to me: at what point do you
25 leave the branding regime, and do you leave the branding

1 regime if you are saying you are generic but
2 nevertheless branding it.

3 A. It is a very fair question, and I think anyone in your
4 position would raise this question. The definition in
5 the legislation of a brand for purposes of price control
6 by the Department of Health is a product that does not
7 contain within its title an invented name, and indeed,
8 I was involved in some dialogue with the Department at
9 the time this legislation was being drafted, and I asked
10 them the very specific question of whether a company
11 name was an invented name, and their very clear advice,
12 and the position they have stuck to ever since, is that
13 the addition of a company's name within the generic
14 name -- so "Atorvastatin Mylan" is still treated for
15 purposes of price and profit regulation as a generic.

16 THE PRESIDENT: I see.

17 A. Although from the MHRA's perspective it does give
18 something that the MHRA call a unique identifier, so
19 that you can write on a prescription the manufacturer's
20 name and that product has to be dispensed. So it is in
21 a slightly grey area: it is technically and legally
22 a generic even though it has something within the title
23 that you may have called a brand, it is actually just
24 a unique identifier, and that is why, in all these
25 hearings, people are correct in saying there was no

1 direct price control over capsules because they were
2 a generic as defined in the legislation.

3 THE PRESIDENT: Well, that is very interesting, Mr Williams.
4 Just as a general request to the parties, I think we
5 have raised the question of what exactly is the legal
6 definition of generic versus branded. We have had some
7 extra flesh on the bones, and I am not expecting
8 Mr Williams to add to that, but if you could take a note
9 and see how far that very helpful description is
10 contentious or uncontentious, I think that would assist
11 us.

12 MR O'DONOGHUE: Sir, if I may, there is also, in our
13 submission, a second approach, which is of course the
14 MHRA actually approved the capsule as formulated in this
15 case, so what was done in practice and what was in
16 practice approved and why we would suggest is an
17 important second adjunct to the underlying enquiry.

18 THE PRESIDENT: Well, what you mean is what was done was to
19 a certain extent approved?

20 MR O'DONOGHUE: It was approved. The Epanutin name on the
21 capsule was approved and we say required. So we would
22 suggest that that second component is practically
23 important.

24 THE PRESIDENT: We are very happy to expand our range of
25 enquiry, but it does seem to us to be quite important in

1 terms of understanding how --

2 MR O'DONOGHUE: Yes.

3 THE PRESIDENT: -- the system was intended to operate,
4 because what we are ending up with is a non-generic
5 generic.

6 MR O'DONOGHUE: Yes.

7 THE PRESIDENT: It is quite an odd thing to have, where --

8 MR O'DONOGHUE: (inaudible) generic.

9 THE PRESIDENT: -- where the point is that you are expecting
10 competition between generics, which means that they are
11 almost, by definition, substitutable --

12 MR O'DONOGHUE: Yes.

13 THE PRESIDENT: -- and that is not this case.

14 MR O'DONOGHUE: Yes.

15 THE PRESIDENT: Thank you.

16 A. So what I suggest is that the approach taken by the
17 Department on branded generics can be informative to how
18 they might approach or how one might approach assessing
19 the price of a generic generic, because the government,
20 the Department, do have to approve the price of branded
21 generics, and from a pharmacological point of view
22 a branded generic and a generic generic are identical.

23 Now, the default approach adopted by the Department
24 is to use a comparator. If you can go along with your
25 new branded generic and say: we would like to price

1 at £10 a pack, the originator approved list price
2 is £15, you will get approval on that pretty well by
3 return email, or you could go along and say: the
4 originator is 15, there is a branded generic in the
5 market at 12, and we are proposing to price at 10.
6 Again, you will get approval pretty well by return.

7 So if the Department can find a good comparator, and
8 that would mean the same strength, the same indications
9 for the medicine on its summary of product
10 characteristics, etc, it will use a comparator, but if
11 there is no comparator -- and that is in the situation,
12 for instance, if you are launching a liquid, but there
13 is already a tablet, or a depo injection and there is
14 already a liquid, so in other words, there is no direct
15 comparator, what the Department of Health will do under
16 the rules of the PPRS, or now the VPAS for branded
17 generics, is it will adopt an ROS approach and companies
18 will be asked to submit forecasts for five-years going
19 forward of the product sales, the costs, and the price
20 will be assessed in the context of an allowable return
21 on sales under the VPAS or the PPRS which was in force
22 at the time of the relevant period, and, as I have said
23 in my evidence, and I have explained why, the return on
24 the PPRS in reality is not 6% but is closer to 19% as
25 a minimum, and that is something I spoke to at some

1 length in the first appeals tribunal, Professor Waterson
2 may well remember that.

3 I think another important thing to think about is in
4 the whole context of the PPRS, and in the context of
5 pricing, it is a one size fits all. The Department of
6 Health have no regard to market size, what percentage of
7 the market you are looking at, whether the product has
8 a risk profile of high or medium or low, or your input
9 costs. It is a simple mathematical exercise that takes
10 no regard of any of those and it is the same regardless
11 of the characteristics of those market size product
12 risks and input costs.

13 Could we have the next slide, please {XE7/2/7} --

14 PROFESSOR WATERSON: Just can I ask just before this, when
15 you are talking about what the Department of Health
16 does, etc, are you talking about then or now or is there
17 no material difference?

18 A. There is no material difference, sir.

19 Could we have the next slide again, please.

20 {XE7/2/7}. Whilst this was not something that was
21 covered in any of my seven reports, I have been asked to
22 address in response to, I think, questions that the
23 Tribunal put that may be covered in the hot-tub as well,
24 to say a few words about the Pfizer-Flynn supply
25 relationship.

1 It was sort of an exclusive up-down relationship, if
2 I put it in those slightly simplistic terms, and I think
3 the first thing it is very important to understand is
4 that when a company has a marketing authorisation, that
5 marketing authorisation contains within it
6 a specification of both the source of the active
7 pharmaceutical ingredient, the API, and also the
8 manufacturing site. So you cannot change your
9 manufacturing sites at a whim, a bit like you might your
10 electricity supplier: it is an expensive process and
11 I believe Dr Fakes in his evidence mentioned that in the
12 course of him looking for a new manufacturing site for
13 capsules, it was in the order of a budget of
14 £2-4 million.

15 So some companies do have two sites mentioned within
16 their marketing authorisation, but for niche
17 pharmaceuticals in my experience it is almost invariably
18 the case that it is single source because it is too
19 expensive to add supplies from two sources.

20 The other thing to say is that a lot of the
21 speciality pharmaceutical companies, which, as you will
22 see later, are the companies that I have selected as my
23 comparators, they acquire their marketing authorisations
24 by purchasing them from larger pharmaceutical companies,
25 effectively they buy what the big pharma calls tail-end

1 brands, and I have never seen one of those being
2 purchased from a big pharma company that does not come
3 within a manufacturing arrangement. It might be that
4 you are taking over the manufacturing arrangements that
5 big pharma was using already with a third party, or it
6 might be that the pharmaceutical company was
7 manufacturing itself in which case it will agree to
8 continue to supply certainly for a period of time the
9 purchaser of the MA.

10 So in practice, the MA holder in those circumstances
11 is pretty well bound to the existing manufacturer
12 because it costs time and money to move to a new
13 manufacturer, get the site approved and get the MA
14 varied, and equally, it is quite often the case that the
15 manufacturer is bound to the new MA holder as well
16 because he may well be using the manufacturer
17 intellectual property that the buyer of the MA
18 effectively owns.

19 Now, the supply price under this type of what
20 I called acquired MA scenario will be a function of
21 a couple of things. It certainly will have regard to
22 whether there were any upfront milestones -- upfront
23 payments or milestones paid when the licence was
24 acquired, and my understanding that the capsules had
25 a sort of nominal £1 acquisition cost, and it will

1 equally have regard to the supply price, and typically
2 the bigger the upfronts and milestones, the lower the
3 supply price and vice versa, as you would expect.

4 The negotiation between the MA holder, the new MA
5 holder and the seller, effectively, will of course have
6 regard to the target margins that the seller believes
7 they can make on supply of this product as the new MA
8 holder.

9 So in short, nothing strikes me as unusual in the
10 exclusive upstream/downstream arrangements between
11 Pfizer and Flynn. They are what I have seen many times
12 before.

13 Next slide, please {XE7/2/8}.

14 I want to come on to talking a little bit about
15 tablets. It was obviously covered fairly extensively
16 and I was in court for Mr Brealey's opening which did
17 cover some of this ground, but I want to give my
18 perspective on why I think tablets are a useful
19 comparator.

20 So we have tablets, an established product in the
21 market at the time capsules were launched and I think it
22 is agreed by all that from a regulatory and therapeutic
23 perspective, the 100mg capsule and the 100mg tablet are
24 identical, and, therefore, I believe any informed market
25 participant would have looked at the tablet price as an

1 obvious comparator.

2 Now, the CMA and its expert disagree, and they say
3 that tablets should be, in short, ignored, and I think
4 I summarised the key reasons, firstly, that the tablet
5 prices did not reflect conditions of normal and
6 sufficiently effective competition. Well, this is an
7 area of course I could clearly get out of my depth
8 because I am not a competition economist, so that will
9 be addressed, I have no doubt, by the wall of economists
10 that we have, but I do note that the Department of
11 Health did intervene and that in my experience is
12 extremely unusual.

13 The Department of Health had the right to intervene
14 in tablet prices if it wanted under something called
15 Scheme M, which Teva was a member of, it was a scheme
16 that basically said if the Department believe that
17 normal market mechanisms are not working, we can
18 intervene to basically put a price that we believe
19 reflects what would be the case if normal market
20 mechanisms were working. So I do think the fact that
21 the tablet price was reduced materially from its high
22 point of, I believe, over £100 a pack down to £30 and
23 indeed, that that £30 was a product of some negotiation,
24 even though it was not under Scheme M, or indeed any
25 statutory powers that the Department may have, but more

1 on the power of: I am your only customer, I would like
2 to talk to you about the price, please, I know the two
3 gentlemen that hosted that meeting and I can imagine how
4 it would have gone, I do believe it is an important --
5 the reduction in price needs to be contextualised with
6 the criticism that the tablet price was not subject of
7 normal and sufficiently effective competition.

8 A second criticism is that tablets and capsules
9 could not be compared at the same point in the supply
10 chain, and I respectfully suggest that I have done that
11 in my, I believe, sixth and seventh reports, that I have
12 compared them at the same ASP level, and the third
13 criticism is tablets and capsules had different market
14 sizes. It is true, but, as I have said in my reports,
15 I do not believe tablets were an insignificant market.
16 I think they sold about £10 million a year. Equally, of
17 the four strengths of capsules, whilst the 100 was
18 materially higher than the sales or 100 tablets, the 25
19 and the 50 were materially lower, they are much smaller
20 market sizes, and the 300 was broadly the same. So
21 I have hopefully in my -- particularly in my position
22 paper, I have summarised why I believe those are not
23 fair criticisms, and no reason to sort of throw the
24 tablets away as a comparator.

25 I thought it would be useful in the next slide,

1 please {XE7/2/9} to just put a few numbers in context.

2 So whilst average selling prices, of course,
3 companies do not know what the average selling price --
4 they may know the drug tariff price, but they will not
5 know what the average selling price of the current
6 market participants was, but in the evidence that has
7 been presented by the CMA, albeit ex post, we can see
8 what the ASPs were of the tablet suppliers prior to the
9 launch of capsules, and the capsules, the 100mg capsules
10 launch was 70p per capsule, which compares very
11 favourably with what we now know was the ASPs of tablets
12 of between 71p and 89p, so at the bottom end, in fact
13 slightly below the bottom end.

14 Another way sometimes to look at pricing is to look
15 at what is called the active pharmaceutical ingredient
16 cost of different presentations, and this is typically
17 done at a list price level, and this little table which
18 is extracted from one of my reports basically shows that
19 the drug tariff price of the tablets had a cost per
20 milligram of API of £1.07, whereas the capsules, the 100
21 and 300 were 80p and the capsules, it should be, bear in
22 mind, of those two strengths I believe from memory they
23 were something like 80% of the capsules market, the 100
24 and 300.

25 The two smaller strengths you will see had greater

1 API costs per milligram than the tablets, or indeed the
2 capsules, at £1.14 and £2.25, not something I find
3 particularly unusual. It is quite frequent that low
4 doses do not prorate price to high doses, not least they
5 have smaller production runs and they may therefore have
6 high unit costs of production, but that summarises the
7 figures and why I believe those are all useful to
8 demonstrate that at launch capsules really were compared
9 very favourably with tablets.

10 If there are no questions on that I will move to the
11 next slide, please. {XE7/2/10}.

12 So the thorny issue of return on capital employed
13 versus ROS, which clearly goes to the heart of the
14 differences between my evidence and that of the CMA and
15 its expert.

16 I mentioned I have been working with the PPRS for
17 over 40 years. The number of companies that are
18 assessed in their profitability on ROCE is, I believe,
19 currently none, and even during the relevant period was
20 a handful out of maybe 200 members of the PPRS, and this
21 is because the Department of Health recognise that for
22 asset-light companies ROCE does not work: an 80% return
23 on no capital is still no return, and therefore they
24 have a rule that basically says if you are asset-light,
25 and they define that as your sales to your capital are

1 greater than a ratio of 3.5 to 1, then you will be
2 judged on the basis of return on sales, and of course,
3 return on sales is always used for price assessments of
4 non-comparable new entrants which I was talking about,
5 your new branded generic. It is an ROS approach, it is
6 never an ROCE approach.

7 So it seems to me if the industry regulator does not
8 like it, and does not use it, and recognises its flaws,
9 that is something that is important to note in evidence,
10 and just for avoidance of doubt, Flynn, with or without
11 capsules, and whatever price capsules were or should
12 have been priced at, is most definitely an asset-light
13 company and would have been judged in the PPRS under ROS
14 rules, not ROCE.

15 The other problem, of course, I have identified is
16 that for asset-light companies, returns on capital can
17 vary very widely, and you can have two companies that
18 are identical in every respect, except for their working
19 capital policies and by that I mean how they pay their
20 creditors, how quickly or slowly and how quickly or
21 slowly they collect their debtors and how much buffer
22 stock they want to maintain. They can have very widely
23 different returns on capital, but they will have
24 identical returns on sales, and my next slide which I do
25 not want you to turn to quite yet has a simple example:

1 not a coffee shop but a pharmaceutical company or three
2 pharmaceutical companies to demonstrate that.

3 I also did calculate the comparator returns on
4 capital of the companies, the five companies, that
5 I selected in my comparator group, and you can see they
6 are all over the place.

7 Now, it is interesting to note that Alliance Pharma
8 has a 10% return on capital which is indeed the ROCE
9 rate that the CMA have used. Well, Alliance Pharma,
10 within its capital base, has a most enormous amount of
11 goodwill on acquisition of other companies. Were you to
12 exclude the intangibles for Alliance Pharma I think the
13 return on capital would be around 40%, and I have also
14 not been completely clear about why, having criticised
15 and identified problems in ROCE in the original Decision
16 there has suddenly been a change in horses to ROCE in
17 this decision. I have, I believe, always been
18 consistent that for an asset-light company just ROCE has
19 no place to -- and cannot really provide a sensible
20 answer in terms of assessing reasonableness of a return.

21 If we could move to the next slide, here {XE7/2/11}.
22 I have included this which I have extracted from one of
23 my reports. It simply demonstrates that we have here
24 company A and B, you will see basically the same sales,
25 the same cost of goods sold, the same margins and the

1 same direct costs. The only difference is they have
2 different policies in terms of how quickly they collect
3 their debtors and how slowly they pay their creditors,
4 and you can see company A, who manages to have done
5 a good deal with its creditors and get 90-day payment
6 terms, but is fairly brutal with its debtors and asks
7 them to pay within 30-days, has no capital, no working
8 capital employed at all, and if its other fixed capital
9 is negligible because they have rented offices, they
10 subcontract their distribution, they rent their company
11 cars, you know, you end up with no capital employed at
12 all, and therefore how do you determine a ROCE-based
13 reasonable return?

14 Equally company B, it is far, far more lax on its
15 debtors, and it is fairly prompt in paying its
16 creditors. You know, it has 2 million of capital and
17 has 150% return on capital employed. You will notice
18 that both company A and company B have identical ROSs of
19 25%.

20 Company C basically decides to do something about
21 its payment terms and offer its customers a 2% cash
22 discount if they pay upfront, or pay, sorry, within
23 30 days, and, as you can see, that changes its capital
24 employed -- return on capital employed to 282%, and
25 unsurprisingly, its ROS has diminished because it is

1 giving 2% off its prices and its ROS has gone from 25 to
2 23.

3 So it just demonstrates that for asset-light
4 companies where the majority of capital that is on the
5 balance sheet is working capital, it can be a very
6 unstable metric.

7 Could we move to the next slide, please {XE7/2/12}.

8 Having dealt with tablets as a comparator, I want to
9 talk a bit about corporate comparators, and I think
10 returns on comparable companies are very important to
11 consider in terms of judging whether the return that
12 Flynn made was normal or excessive, and having read
13 around the subject, I can see that this is the approach
14 that was adopted in *Napp* and also more recently in the
15 Commission judgment in *Aspen*.

16 In each case, the comparators were not structured to
17 get an exact mix of risk investment competition cost
18 profiles, etc. The Commission in particular looked at
19 companies that were similar, selling similar types of
20 products, similar mix of products, but it looked at
21 a pool of comparators in the round to decide
22 a benchmark.

23 Now, I refined my comparators over the course of my
24 seven reports and indeed my position paper. Of course,
25 what I had access to was publicly available information,

1 typically accounts from Companies House. I also am
2 familiar, having been working in the industry for so
3 long, with the companies that are in my comparator
4 groups. I have an insight into the type of things they
5 are doing.

6 They are all non-innovators, they have a similar
7 scale, a similar, what I would call, speciality product
8 focus, in other words, they do not deal with commodity
9 generics, you know, like atorvastatin, and they also
10 outsource their activities in terms of manufacturing and
11 that is important. I eliminated some companies because
12 they in-house manufactured, so I have put them into what
13 I have called SMDCs in my evidence, which is sales,
14 marketing and distribution. That is their focus: they
15 do not manufacture, they outsource that.

16 There is a limit on what evidence I can gather or
17 what comparator information, and, as I said, it is based
18 on Companies House public information. I have been
19 criticised for not adjusting for risk, things such as
20 that. I cannot do that on the information that is
21 available to me, so I fully acknowledge that.

22 The CMA could, of course, get further information
23 from any of my comparator companies if it chose to do
24 so, but as far as I am aware, it has not.

25 I think the approach I have adopted actually follows

1 a very similar approach to that in the *Aspen* decision.
2 I have taken a number of comparators, in fact, all of
3 one also supplied AED medicines and I think they are
4 a representative sample to judge, to benchmark Flynn
5 against.

6 Could we have the next slide, please {XE7/2/13}.

7 So what does my comparator group analysis tell me?
8 Well, it shows that typically returns on sales were in
9 the sort of 30% area, gross margins in the 50% area, and
10 those came as no surprise to me at all.

11 I can then look at what Flynn made on both capsules,
12 and this is all on a CMA basis of calculation, the CMA's
13 basis of allocating common costs. So capsules in the
14 relevant period, 33%, gross margins 36%, and then
15 comparing against Flynn's whole portfolio in 2015, 2016,
16 the whole portfolio 24.5 and 45% of gross margin.

17 So very much I felt that this showed me that returns
18 earned on capsules were very much in the sort of sweet
19 spot of what I would expect the industry return, return
20 to be made.

21 Now, if I contrast that with the CMA's outcome, they
22 have calculated that a reasonable return is 1.35% on
23 unadjusted capsule revenue. Just to make it clear that
24 figures of 1.35% and 2% are mentioned, 2% is on the
25 adjusted revenue of Flynn if that is adjusted by the

1 CMA's alleged excess. My 1.35 is on what the actual
2 sales of phenytoin in the relevant period were.

3 I have just not been able to identify any industry
4 comparator even close to that sort of return in the
5 generics pharmaceutical industry, and equally, the CMA
6 and its experts have not given me one to look at and to
7 understand. I think in early submissions there were two
8 mentioned, but they were withdrawn because I think they
9 operated something I have described as a limited risk
10 distributorship model, therefore the profits in their
11 accounts were not reflective of the true end to end
12 profits.

13 So I see the 1.35 or 2 as an outlier, and I think on
14 the next slide I have summarised returns, if we could
15 move to the next slide, please {XE7/2/14}.

16 The big difference between my analysis and that of
17 the CMA is in the plus. It is not in the cost. There
18 are differences. I continue to be slightly concerned
19 about the volume of packs sold method of common cost
20 allocation. I have put other approaches further
21 forward, but the big number, the big delta between us,
22 is the return applied to cost. You know, the vast
23 majority of cost is an agreed number between the
24 parties, so I have just summarised in this table, you
25 know, all the evidence I have got: I have looked at

1 Flynn's whole portfolio, I have looked at Flynn's
2 capsules per the CMA analysis, I have looked at my
3 comparator companies, both on a median and weighted
4 average basis, I have looked at *Aspen*, and I have looked
5 at PPRS, and you notice I put there 19% which I put
6 before. The Department of Health allow you a 50% excess
7 over your target return before considering you are
8 excessive and that is why I have put the band of 19 to
9 28.5.

10 The CMA, 1.35, you know, all the other comparators
11 speak with one voice, which I have tried to triangulate.
12 The 1.35% or the 2%, if you do it on adjusted revenues,
13 does seem to me to be a complete outlier. For the
14 purposes of my excess analysis, I have taken, which we
15 will come to, a range of 19% to 30% return on sales.

16 If we could move to the next slide, please
17 {XE7/2/15}.

18 Now, this is quite a busy table, and I have put red
19 circles round just a few numbers that I want to draw the
20 Tribunal's attention to. The calculated excess using
21 volumes of packs sold as a common cost basis, is 47%
22 according to the CMA.

23 Now, just by changing the CMA's rate of return to be
24 19% ROS, which is at the bottom of my range that I have
25 calculated, that immediately goes down to 22%. Were

1 I to use the top of my range, 30%, the excess would go
2 down to 5%. So the excess is clearly very sensitive to
3 the return, the calculation of the reasonable return,
4 and I would argue that 19% to 30% are very normal
5 returns to assess the excess based on.

6 I have put the other basis of common cost
7 allocations, my adjusted sales revenue. One I feel
8 perhaps particularly strongly about is that if you are
9 going to do volumes of packs sold, it would have been
10 a good idea to normalise the volumes of packs, in other
11 words, the fact that phenytoin is supplied in packs of
12 84 and tablets are supplied in packs of 28, you get
13 a different common cost allocation had capsules happened
14 to be in packs of 28. So my normalised volumes of packs
15 sold adjusts and puts them as if they were sold in packs
16 of 28 so obviously multiplies them by a factor of three.

17 The excess is eliminated entirely on my sensitised
18 revenue basis, about 31.25% ROS. So that is the
19 scenarios I have calculated.

20 If we move to the next slide, please, {XE7/2/16}.
21 I said at the beginning of this presentation that
22 I wanted to look at three questions, and the first one
23 was basically were Flynn's returns out of line, and
24 I think the table I have shown you indicates that
25 capsules returns were entirely normal in the context of

1 what was expected in the industry. I did not find them
2 an outlier at all.

3 I then asked my question: well, did they approach
4 the pricing of capsules at launch in a way that I would
5 have expected a normal company to do, or any company to
6 do, and the answer is, yes, I did. I think they were
7 particularly influenced by the fact that the drug tariff
8 price of tablets was post-intervention, and also that of
9 course the drug tariff price of tablets had been static
10 for an extremely long time. After the 2007/2008
11 intervention I believe the drug tariff price of tablets
12 actually stayed stable until 2016. That may have been
13 due to an oversight by the Department, but that is
14 something that obviously would not have been apparent to
15 an industry observer.

16 Then can the PPRS help us? Well, the PPRS has lots
17 of flaws. Firstly, it deals with brands and branded
18 generics, it does not apply to generics, but it does
19 give insight into what the industry regulator believes
20 is the ROS has preeminence in assessing reasonable
21 returns, not ROCE. As I said before, I believe there
22 are no companies in the successor scheme to the PPRS
23 which is call the VPAS that are judged on return on
24 capital.

25 It gives insight into what levels of profitability

1 the Department of Health believe under the PPRS which
2 does apply to branded generics is reasonable of between
3 19% and 28.5%.

4 It stresses the importance of comparators in setting
5 launch prices, and it does also give us evidence of how
6 prices are set when comparators do not exist, which is
7 on an ROS basis.

8 If we could have the final slide {XE7/2/17},
9 I believe that probably says are there any further
10 questions that the Tribunal might want?

11 THE PRESIDENT: Mr Williams, thank you very much. We have
12 no further questions. We look forward to seeing you
13 again at the [hot-tub].

14 THE WITNESS: Thank you, sir.

15 MS STRATFORD: Would it be a convenient moment for the
16 shorthand writer to have a break or shall we --

17 THE PRESIDENT: I think you are absolutely right. We have
18 been going an hour, we might as well take a break, then
19 you can ensure that the proper files are up and the
20 documents on screen for the next -- who is next, just as
21 a matter of --

22 MS STRATFORD: Dr Majumdar, who is Pfizer's economic expert.

23 THE PRESIDENT: Dr Majumdar, yes indeed. Well, we will rise
24 for ten minutes until a quarter-past.

25 (11.05 am)

1 (A short break)

2 (11.21 am)

3 MR BREALEY: Sir, it is my turn now.

4 Sir, I call Dr Majumdar.

5 THE PRESIDENT: Thank you.

6 DR ADRIAN NIZAM MAJUMDAR (affirmed)

7 THE PRESIDENT: Good morning, Dr Majumdar, do sit down, make
8 yourself comfortable.

9 A. Thank you very much.

10 THE PRESIDENT: I am sure the files before you will be
11 explained and I will leave you to unfurl your teach-in
12 with counsel.

13 Teach-in by DR MAJUMDAR

14 MR BREALEY: Dr Majumdar, you prepared three reports. Just
15 for the record I will go through them. That is the
16 first report dated 12 October 2022 is at {XE1/4}. Your
17 second report dated 6 April 2023 is at {XE1/5}. Then
18 you have a position paper dated 25 September 2023 and
19 that is at {XE6/3}, and without taking you to all these
20 reports, can you just confirm that the opinions you have
21 expressed in these three reports represent your true and
22 complete professional opinions on the matters to which
23 they relate?

24 A. Yes, I confirm that.

25 Q. Now, for the purposes of the teach-in, we have a slide

1 pack which I believe is at {XO/12}.

2 THE PRESIDENT: We certainly have something before us which
3 says "Dr Majumdar teach-in presentation".

4 MR BREALEY: That must be the one, then. So with your
5 permission then, sir, I will let Dr Majumdar take you
6 through the slide pack.

7 THE PRESIDENT: Thank you very much, Mr Brealey.

8 A. Thank you, good morning.

9 So well, thanks for the opportunity to provide
10 a teach-in. If we could go to the next slide, please,
11 thank you (Slide 2).

12 So I propose to cover two main topics, the first of
13 which will be workable competition and tablet
14 comparators. I will start with an introduction just to
15 the concept of workable competition and then I will talk
16 about how one might estimate a range of prices
17 consistent with workable competition in the tablet
18 market. The second half of my presentation will then
19 compare Pfizer's price to the tablet benchmarks.

20 So first of all I will explain what these tablet
21 benchmarks are, then I will explain how we adjust
22 Pfizer's price to take it to the same level of the
23 supply chain to allow for a like-for-like comparison,
24 and then finally I will mention the implications of my
25 analysis.

1 On to the next slide, please (Slide 3).

2 So now we are just going to focus on the first half
3 of that, so that is workable competition and tablet
4 comparators.

5 Next slide, please (Slide 4).

6 Okay, so this is a conceptual introduction to
7 workable competition, and so what we see here in this
8 box is we have a range of prices, and if we look down at
9 the bottom we have cost plus, and that is the lowest
10 price consistent with workable competition.

11 As we work our way up that price line and we stay
12 within the blue box, we get a range of prices consistent
13 with workable competition. So the top of the blue box
14 we can think of as the highest price consistent with
15 workable competition, and the thing to note about that
16 is that is substantially above cost, so with workable
17 competition we can have a range of prices, and moreover,
18 the top of the range can be substantially above cost.

19 THE PRESIDENT: You may be coming to this, and if you are,
20 then please do not answer the question now, but if you
21 are not, what defines the top of the range at the top of
22 the blue box?

23 A. Well, I was not going to go into that in detail. I am
24 happy to pick up that question.

25 THE PRESIDENT: Well, in a nutshell, what is the answer?

1 I mean, I understand the parameters that define the
2 lower line, but what are the parameters that define the
3 upper edge of the blue box?

4 A. Sure, okay. So conceptually, I think that the top of
5 the range will not go higher than a price that would
6 emerge if you had a market where you had a dominant firm
7 exercising market power, so it would not be higher than
8 that.

9 THE PRESIDENT: Right. So --

10 A. I think there is a margin for debate that one can have
11 as to where the price stops. I think it is easier to
12 say where, if you like, what is outside the range for
13 workable competition, if that makes sense, than -- so
14 the point I want to convey here is that with workable
15 competition you can have a range of prices. The bottom
16 of the range would be cost plus --

17 THE PRESIDENT: Yes.

18 A. -- the top of the range can be materially substantially
19 above cost --

20 THE PRESIDENT: That I understand.

21 A. -- and the top of the range will be a lot lower than the
22 maximum willingness to pay, which is the price that it
23 extracts the entire surplus from the buyer.

24 THE PRESIDENT: Right. So why do you not define workable
25 competition as the price that would pertain in

1 a reasonably competitive market which would, let us say,
2 be defined as something where there is no collusion and
3 no dominance?

4 A. I think you could define workable competition that way,
5 sir, yes.

6 THE PRESIDENT: Right.

7 A. Without dominance and without collusion.

8 THE PRESIDENT: But is that a definition that you are happy
9 to adopt, not happy to adopt, or have already adopted
10 but just not expressed?

11 A. I am happy to adopt it. To be honest, I had not
12 explicitly adopted that definition for the purposes of
13 my analysis. In my analysis I have explained that one
14 of the reasons why I believe that we had workable
15 competition in period 3 of the tablet market is because
16 there is not, in my opinion, any dominance during that
17 time, which is entirely consistent, sir, with the point
18 that you are making, but I have not explicitly expressed
19 in my reports that this is the precise definition.

20 That said, I think the idea of saying that workable
21 competition is consistent (a) with the absence of
22 dominance and (b) the absence of collusion is a good
23 definition.

24 MR DORAN: Sorry, are there factors which might influence
25 where the top of the blue box is in different markets?

1 A. Yes, there are, sir. So, for example, in markets with
2 low willingness to pay, so at the very top of this
3 diagram I have said maximum willingness to pay, and that
4 is the maximum amount a buyer would pay, and so if you
5 priced at that much the buyer has no surplus left, they
6 are indifferent between purchasing the product and not,
7 and so I am saying the workable competition, the price
8 must be lower than that, it must leave buyers some
9 surplus.

10 So the next question is does that top of the range,
11 if you like, does that flex with different types of
12 markets, and I think it does. So, for example, the
13 greater the value there is placed on the product, that
14 will not only increase the willingness to pay, but that
15 will also drag up the range consistent with workable
16 competition. What you can think about what is going on
17 there is as consumers value a product more then they are
18 willing to pay more for it even in competitive markets
19 where prices reflect that greater value, that will bring
20 the price up and it will come up to a level higher than
21 cost.

22 So the short answer to your question is, yes, this
23 range does flex according to different markets, in
24 particular as the valuation of the product goes up, then
25 the top of the range will go up as well, sir.

- 1 MR DORAN: Does that correspond in any way to what
2 Mr Williams was saying about price and volume?
- 3 A. In the sense of does the range of the prices consistent
4 with workable competition flex according to the size of
5 the market?
- 6 MR DORAN: Mm.
- 7 A. Yes, I think it can do. I think in smaller markets, for
8 example, because fixed costs are spread over fewer
9 units, that would be one reason why you might permit
10 a higher price in a smaller market, for example, but
11 I think, yes, I think the size of the market can be
12 a factor that would impact the range of prices
13 consistent with workable competition.
- 14 MR DORAN: But it is quite hard to place a sort of limit
15 other than somewhere between the cost plus, as you have
16 it here, and the maximum willingness to pay. You do not
17 know where that is in any particular point?
- 18 A. Well, I think we -- I think the discussion I was just
19 having with the President there, sir, suggests that we
20 may have found a definition for defining where the top
21 comes, and I think what we are saying is workable
22 competition exists provided the market does not display
23 dominance or collusion. So that would then help us
24 understand where the top of the price comes.
- 25 MR DORAN: So then the question about, say, the size of the

1 market, which would also influence, that is a separate
2 concept, it does not fit into either of those two
3 points. That is why I was asking the --

4 A. Yes, so I think -- so when we tried to assess whether
5 a market has got dominance or not, we take into account
6 three factors: we take into account existing
7 competition, potential competition and buyer power. So
8 to the extent that the size of the market will impact on
9 those three forces of competition, existing competition,
10 potential competition and buyer power, that in principle
11 then could affect where this line would be. Does
12 that --

13 MR DORAN: That helps. Thank you very much.

14 A. Thank you.

15 Shall I go on to the next slide?

16 THE PRESIDENT: Please do.

17 A. Wonderful, okay, thank you. So that was a discussion of
18 the conceptual notion if you like of workable
19 competition. Now we are going to try to put some
20 numbers around those (Slide 5).

21 What we are looking at here is period 1, and
22 period 1 is a time in the tablet market when Teva was
23 the only supplier, and this coral line that you see is
24 the tablet -- drug tariff reimbursement price. So
25 from October 2006 to October 2007 the price fluctuates,

1 it has a low point of about 48, a high point of about
2 62, so there is about 12 months fluctuation in that
3 range, and then the price jumps up to £114, and that
4 triggers a Department of Health intervention. Following
5 that intervention, the drug tariff price drops to £40,
6 then to £35 and then to £30, £30 in October 2008, where
7 it stays for about -- well, over seven years.

8 Now, this £30 drug tariff price in the tablet market
9 is a constrained price, so both Ms Webster and I agree
10 that this is a constrained price, a price that is below
11 the monopoly level because it has been constrained by
12 the intervention of the Department of Health, so this is
13 a constrained price at £30.

14 If we go to the next slide, please (Slide 6). What
15 I have done here is I have added Teva's price. So Teva
16 was the only tablet supplier at the time, and Teva's
17 price is shown in blue, and in the data that we have,
18 the highest Teva price arises at £51 in October 2007,
19 and that is the point in time when the drug tariff price
20 jumps up to £114. Then we have the Department of Health
21 intervention, and the Teva price, we see, is constrained
22 following that intervention at around £26. So
23 from October 2008 onwards the price is around £26.

24 PROFESSOR WATERSON: Hold on. The constraint here is the
25 constraint of allowing a margin for the later stages in

1 the chain, the whole --

2 A. That is right, sir. Yes, absolutely, yes.

3 PROFESSOR WATERSON: So it is constrained indirectly?

4 A. Yes, if you like. So we know that the Department of
5 Health will not pay more than £30, and we know that
6 pharmacies will need a margin and to the extent there is
7 a wholesaler in the chain as well that wholesaler would
8 need a margin which means that the Teva price could not
9 be 30. As you say, there has to be a bit of a margin
10 below that, yes, that is right.

11 PROFESSOR WATERSON: Incidentally, why did the drug tariff
12 price rise right up to well over £105?

13 A. Why did it rise up to £114? That is a factual matter
14 I do not precisely know the answer to. I know it
15 triggered an intervention by the Department of Health.
16 As to exactly why the price was going up I am afraid
17 I do not have the factual information to give you a full
18 answer.

19 PROFESSOR WATERSON: Okay.

20 A. Okay, next slide, then, please (Slide 7).

21 There is a lot going on here, so let me talk you
22 through this.

23 This is period 2. So in period 2, which begins
24 in October 2009, we have an entry by Wockhardt, and
25 Wockhardt enters with -- and this price series is shown

1 in green, and the Teva price, as before, is in blue and
2 there is a price series in red, which is the weighted
3 average price, so that is just a volume weighted average
4 of the green and the blue, the Wockhardt price and the
5 Teva price.

6 So what does that mean? Essentially what happens is
7 prices fluctuate around this £26 mark
8 until December 2011. There is a few spikes in the
9 series, this is quite normal. The data series are quite
10 noisy, but if you take an average and ignore the spikes
11 then what you see is prices were £26 on average for Teva
12 and for Wockhardt until the end of December 2011.

13 Then something interesting happens. So if we look
14 at the panel to the right that is called out in white
15 and there is an intensification of price competition.
16 This is just prior to the third entrant, Milpharm,
17 coming in. So this is still in period 2. This is the
18 first eight months of 2012, so January through to August
19 2012, and what we see is the blue line which is Teva's
20 price falling by 14% and the market-wide ASP falls by
21 14% as well. So there is an intensification of
22 competition at the end of period 2 and prices fall by
23 14%.

24 If we could go on to the next slide, please
25 (Slide 8).

1 So now we are into period 3, and I believe or I say
2 that period 3 is when we have workable competition. So
3 the first part of period 3 is interesting. This
4 is September 2012 when Milpharm enters, and Milpharm's
5 price is shown in grey on your chart. So we have
6 Wockhardt in green, Teva as always in blue, Milpharm in
7 grey and the weighted average price in red.

8 So what is interesting is in the first four months
9 of this period, we have a rapid price decline of about
10 33% in the case of Teva's price, so in the first
11 four months, September to December 2012, prices fall by
12 about 33%, a sharp price decline.

13 If we move on to the next slide, please (Slide 9),
14 we are still now in period 3 and a period of workable
15 competition, and what we see is after that sharp price
16 decline, prices still continue to decline but at
17 a slower rate than before, so they decline up until the
18 point of November 2013, which is when the continuity of
19 supply guidance comes in.

20 So that dashed line and there is a box calling it
21 out, the dashed line above November 2013 is when the
22 continuity of supply guidance comes in, and we see
23 prices firstly falling sharply and then falling more
24 gradually up to that point.

25 Now, one might expect that with the continuity of

1 supply guidance coming in, prices would suddenly shoot
2 up. In fact, that is not what happens. There is a bit
3 of noise around the price series, but by and large,
4 prices do not rise, and, if anything, they probably fall
5 a bit. So, for example, the Teva price is lower at the
6 end of the period in July 2014 compared
7 to November 2013, the market-wide average selling price
8 is also lower in July 2014 compared to November 2013.

9 So this is the period 3 of workable competition in
10 this three-player competition, and I would say that the
11 entirety of that competition is subject to workable
12 competition, so to go back to the question I was asked
13 right at the beginning, I would say there is no
14 dominance at any point in time during period 3, so we
15 are looking at a price series that are generated without
16 any dominant firm during this entirety of period 3.

17 So next slide, then, please (Slide 10).

18 PROFESSOR WATERSON: Are you going to show us volumes?

19 A. I was not going to comment on volumes, no.

20 PROFESSOR WATERSON: Okay.

21 A. I mean, I am happy to answer questions, if you had
22 a question on volume.

23 PROFESSOR WATERSON: Yes. I mean I suppose it is implicit,
24 but it becomes more difficult as you have three players
25 as to what the relative volumes were?

1 A. I mean, I think it is fair to say that Teva would have
2 had the highest volumes throughout the entirety of the
3 period of workable competition, but my point would be
4 despite Teva having the highest volumes, the only way it
5 hung on to those volumes was by very substantially
6 lowering its price, and, therefore, I would say even if
7 Teva had the largest volume market share, because it was
8 only able to hang on to it by substantially lowering its
9 price, first of all by 33% in four months and then
10 continuing to lower its price, that does not strike me
11 as a market that would be characterised by dominance,
12 there is too much price competition going on.

13 So in terms, then, of how one might summarise that
14 period 1, period 2, period 3 evolution, what we have on
15 this chart here is the Teva price, so that is shown in
16 blue, until we get to the final one which I will
17 explain.

18 The highest price we see in the data series
19 is £51.25 and that was the October 2007 price just prior
20 to the Department of Health intervention. Then we see
21 that prices drop, they almost half to £26 as a result of
22 that intervention in period 1.

23 Prices continue to fall, so remember there was that
24 8-month period of price decline at the end of period 2
25 in the run-up to the start of period 3, and that took

1 prices down to £21.35 when period 3 starts, when
2 three-player competition starts.

3 There was the sharp price decline by 33%, and that
4 took the price from £21 down to £14, so at the start
5 of January 2013 we have the price of £14, and then
6 prices continued to fall but more gradually which means
7 that when we look at the weighted average price for Teva
8 across the entirety of period 3, the price is even lower
9 at £12.96. So £12.96 is Teva's price, weighted across
10 the entirety of period 3, which is a period that I say
11 is consistent with workable competition.

12 I did some sensitivity tests which are shown by that
13 fuzzy blue line. We will need to correct this chart:
14 the fuzzy blue line should go no higher than £12.96. So
15 I did some sensitivity tests around what the weighted
16 average price would be, and that gives me a range
17 of £9.63 to £12.96. On the chart before you, I do
18 apologise, it looks like that fuzzy line is a bit on the
19 high side, but it should be no higher than £12.96.

20 Now, a point I do want to emphasise, sir, is that
21 I say if a market is subject to workable competition,
22 then all players in that market are subject to workable
23 competition, which means all prices in that market are
24 telling us something about prices that are consistent
25 with workable competition, hence Teva's price, although

1 it was the highest price of the three players during
2 that three-player period, it is still a relevant price
3 to consider because Teva was constrained, it was subject
4 to workable competition. So I say this Teva price
5 should not be ignored, it is an important price to
6 consider.

7 I think we can go on to the next slide (Slide 11).

8 I just want to flag some areas that I am sure will
9 come up in the hot-tub. An important area of dispute is
10 that -- so Ms Webster and the CMA disagree that period 3
11 had workable competition, and, as I understand it, there
12 are two main arguments. The first is that Ms Webster
13 says that:

14 "There were both demand and supply side factors
15 operating in the market for Tablets that can be expected
16 to have limited the development of competition to
17 a significant degree."

18 So the demand factor there would be the continuity
19 of supply guidance and supply factors, an example would
20 be supply constraints.

21 Ms Webster also says that:

22 "The 16-month three supplier period was not long
23 enough for prices to become reflective of sufficiently
24 effective competition."

25 Now, I disagree with those points for the following

1 reasons. The first, and I would emphasise is that in
2 2008 we had -- well, in 2007, actually, we had the
3 Department of Health intervention which took effect by
4 2008, and that already, if you like, decontaminated the
5 higher prices that existed in 2007, so the Department of
6 Health intervention constrained Teva's price, in some
7 sense it decontaminated the high peak in October 2007,
8 and that is an important starting point.

9 Then prices fell further, so remember
10 from January 2012 onwards, even before period 3 starts,
11 there was that intensification of price competition and
12 we had 8 months of price decline, a 14% price decline,
13 over an 8-month period even prior to the three-supplier
14 competition. So competition was occurring, starting to
15 ramp up, even before workable competition took place, in
16 my opinion, in period 3, and then when period 3 starts
17 we have a 56% price fall, 56%.

18 So in my opinion, these substantial price falls are
19 entirely consistent with workable competition, and
20 actually, if we think about the amount of time prices
21 were evolving from January 2012 to the end of period 3,
22 that is 31 months, it is not 16 months, it is 31 months,
23 and ultimately that gives rise to a 63% price decline,
24 63% price decline over 31 months. So to my mind this is
25 entirely consistent with the notion that there was

1 effective or certainly workable competition taking
2 place.

3 Next slide, please, unless there are any questions
4 of course which I am happy to ...

5 THE PRESIDENT: No, thank you.

6 A. Okay. Next slide, please (Slide 12).

7 Now then having explained my views as to why there
8 was workable competition in the tablet market during
9 period 3, I am now going to talk about how we compare
10 Pfizer's price to tablet benchmarks, so on to the next
11 slide, please (Slide 13).

12 So what I have done here, this was the diagram that
13 we saw earlier on and we had a discussion about. Now
14 I have tried to put some numbers on this. I want to
15 emphasise a couple of points: the Teva ASP is the
16 market-wide average ASP for Teva, and I say that is
17 a price consistent with workable competition. I want to
18 be very, very clear about something. Sir, when we had
19 that discussion about what should be the top of the
20 range, and I said: well it is almost when you get to
21 dominance, I absolutely am not suggesting that £12.96 is
22 a price that a dominant firm would charge, just to be
23 very clear. When I was doing my analysis of workable
24 competition, I said that this is a price that is
25 emerging from the market where there is no dominance, so

1 I just want to make this very clear. So in terms of
2 where dominance would kick in, it would be very
3 substantially above this £13, I do not know what the
4 right number would be, I suspect it would be north
5 of £26, I think it would be somewhere all the way up
6 there, sir, just to be very clear.

7 THE PRESIDENT: How do you gauge that?

8 A. How would I gauge that? I would gauge that by looking
9 at the history of the tablet market.

10 So when we had period 1 and the Department of Health
11 intervention, we had a -- so Teva was the only supplier
12 then, and Teva was charging a constrained price of £26,
13 and that price was already constrained, so one might
14 argue that actually the dominant firm price could be
15 even higher than that, but let us say, for sake of
16 argument, £26 is the sort of price a dominant firm might
17 charge, actually, it might be higher than that if it was
18 not constrained, but for sake of argument. So that is
19 where I am gauging the £26, sir. That is where I am
20 getting that number from.

21 THE PRESIDENT: To what extent, if at all, have you factored
22 in the somewhat unusual nature of pharmaceutical markets
23 generally, the fact that we have a range of controls and
24 legislation and rules which might have a disputed effect
25 but nevertheless some kind of effect in terms of not

1 merely the prices that people charge, but also, of
2 course, constraints like the need for an MA in order to
3 enter the market in the first place? So this is not
4 a market in the way that one would start to define
5 a market, it is very far from that, and so that may, to
6 put it no higher than that, have an effect on the
7 interaction between supply and demand. So when you say
8 something is consistent with workable competition, have
9 you adjusted for those factors, or have you simply taken
10 the market as it is according to the rules as they
11 applied during the relevant period?

12 A. Yes, okay, sir, let me try to answer that question.

13 I think I have possibly two answers. The first answer
14 is essentially I looked at period 3, I looked at the
15 size of the price declines, which were 63%, starting
16 from the beginning of 2012, so we have the 8-month price
17 fall before we even get into period 3, so we have a 63%
18 price fall from that point, and I assessed the market
19 and thought: well, I do not believe that there is any
20 dominance during period 3 for any of the players there.
21 So that led me to the view that the entirety of period 3
22 was consistent with workable competition. So that is
23 the first answer. That is a bit more of a generic
24 answer.

25 Now, in terms of your question as to whether I made

1 any allowance for the specificities of, for example, the
2 continuity of supply guidance, what I say in my first
3 and second reports is that in some senses it is quite
4 remarkable how much competition there was when one takes
5 into account the continuity of supply guidance, because
6 you will understand the words of the law better than I,
7 but if I understand what that guidance says, to
8 paraphrase it, it essentially says that if you are
9 stabilised on a product, then you should not really
10 switch, or it is not advisable from a medical
11 perspective to switch.

12 Now, if we think about a market where there are very
13 few new patients coming in because relatively few people
14 are being prescribed, and so really your customer base
15 is your existing customer base, and then some
16 legislation comes in and says: by the way, your existing
17 customer base should not be switched to someone else,
18 then in essence you have a monopoly over your customer
19 base, and so, if you like, from a purely theoretical
20 perspective you suddenly create a monopoly position, you
21 would expect to see prices shooting up if the monopoly
22 power were to be exploited, but that is not what
23 happened, actually prices, if anything, continue to fall
24 a little bit.

25 So I do mention that both in my first and in my

1 second report and I say considering the theoretical
2 impact that that continuity of supply guidance may have
3 had, in some senses it is remarkable that prices, if
4 anything, fell somewhat after that point.

5 THE PRESIDENT: Is that not precisely one of the problems
6 that we have to grapple with, because my understanding
7 is that all phenytoin products were subject to this
8 continuity of supply directive, so you have immediately
9 got a substitutability problem for tablets for capsules,
10 and within those broad classifications, manufacturers of
11 specific tablets and manufacturers of specific capsules.
12 So, as you say, there is embedded for, I am sure very
13 good reasons articulated in the guidance, a, as you say,
14 monopoly, and that must affect not merely the price of
15 the capsule, but also the price of, say, the tablet.

16 You are nodding. You are agreeing?

17 A. Yes, sorry, I should have said out loud.

18 THE PRESIDENT: No, no, of course.

19 A. So you are right, sir, the continuity of supply guidance
20 impacted on both the capsule and the tablet. However,
21 I do not consider that that renders the tablet benchmark
22 unusable because, despite that continuity of supply
23 guidance we see all of those price falls that I mention.

24 Now, I did run a sensitivity test where I looked at
25 the weighted average price from January 2013

1 until October 2013, ie to exclude the period after the
2 continuity of supply guidance came in and instead of
3 getting the weighted average price for Teva of £12.96,
4 I got one of £12.53 or thereabouts, it is 40p less, plus
5 or minus a couple of pence, sir, forgive me forgetting
6 the exact number, but the point is I sensitivity tested
7 that point and it in fact does not really make very much
8 difference, just 40p.

9 THE PRESIDENT: We will obviously need to look at the
10 history of the guidance, but my understanding is that
11 the guidance, whilst dated 2012/2013, was a statement of
12 what had gone before. So that is not something I am
13 asking you to comment on; we will look to the evidence
14 on that.

15 A. Sure.

16 THE PRESIDENT: What I am exploring with you, and let us
17 take the period after the guidance came into force
18 because we know it was in force and we know what it
19 says, but in that period is not the constraint between
20 manufacturers not that of a competitive market or
21 workable competition as you call it, but in fact
22 a monopoly which is in some degree imperfect to the
23 extent that the guidance is not followed. I mean, no
24 one is suggesting that the guidance was absolutely 100%
25 in place. There is clearly some degree of substitution

1 between different products and differently manufactured
2 products.

3 That being said, would you not say that if the
4 constraint on substitutability were removed, you would
5 have a greater downward effect on prices such that the
6 downward effect that you have seen, the result of the
7 imperfect competition because of the existence of the
8 guidance, would in fact have been magnified and would
9 have been far greater. Now, how do you assess for that
10 in working out what is a price that is the outcome of
11 workable competition?

12 A. Yes, sure. Okay, well, let me try and answer that
13 question, sir.

14 So the first point you made was that even prior to
15 the guidance coming in there was similar guidance in
16 place, and that certainly is my recollection as well,
17 sir, and so therefore I think it is highly informative
18 that with, in effect, similar guidance already in place,
19 we see the 63% price fall. So that is telling me that
20 despite something that in theory limits competition, in
21 theory creates a sort of quasi-monopoly position, in
22 practice we had a remarkable amount of competition, very
23 substantial price declines. So I think that is point
24 number one. I think it is very important.

25 Your second question was, were it not the case -- if

1 one removes the continuity of supply guidance
2 in November 2013 and then allowed competition to take
3 place, could we have had lower prices, well, I think the
4 answer is probably yes, if you removed that and not only
5 removed it but removed the prior guidance as well and
6 said, no, absolutely, it is fine to switch everybody
7 around. I think you could have -- well, I think you
8 would have had lower prices, but I do not think that
9 detracts from the fact that we have seen this very
10 substantial price decline up to that point. So to my
11 mind, the fact that you see so much competition in this
12 market is entirely consistent with it being workably
13 competitive.

14 THE PRESIDENT: But given the definition of "workable
15 competition" that we articulated at the beginning, is
16 this not, by that definition, not workable competition
17 because you have a constraint which is effectively
18 rendering every participant in this market not just
19 dominant but actually possibly super dominant?

20 A. Ah, so I would disagree with that, sir.

21 THE PRESIDENT: Right.

22 A. The reason being because I think we have a reasonable
23 idea of what the monopoly price would be.

24 THE PRESIDENT: Okay, but --

25 A. And the prices are so far below that. So essentially

1 what we are saying is there is a tension between the
2 theory and the evidence there. So we have evidence of
3 prices that are substantially below the monopoly level,
4 and so that evidence --

5 THE PRESIDENT: But are you not begging an enormous number
6 of questions here, because let us assume we have
7 a continuity of product supply constraint which has been
8 applying at all times. What you have, therefore, is
9 a situation where there is not, using our definition of
10 "workable competition", there is not workable
11 competition, so what you are saying is in the world
12 where I only have data, in a situation where there is
13 unworkable competition or competition affected by
14 dominance, how do I work out in that rather hostile
15 environment to competition what the workably competitive
16 price would be? Now, of course you have a fall in
17 price, but what I am puzzled about is how you can be so
18 confident that it is the outcome of what you would call
19 "workable competition" given that by definition that is
20 what we do not have here?

21 A. Well, may I suggest --

22 THE PRESIDENT: Please do push back as hard as you like
23 because, I mean, I am articulating this in that way.

24 A. Thank you. In that case, I will take you up on your
25 offer, sir.

1 I think one way of thinking about this is what the
2 continuity of supply guidance does. It does not create
3 monopolies, it creates differentiation, so you can think
4 about this as competition among differentiated products
5 in the sense that even if from a sort of active
6 ingredient perspective they are identical, they are
7 differentiated in the sense that the clinical guidance
8 says: well, look, if you have been stabilised on one,
9 then you should not switch to another, so it
10 differentiates the products in that way.

11 You can have workable competition with
12 differentiated products. We do not need to call them
13 monopolies, we can just say they are differentiated by
14 the continuity of supply guidance.

15 THE PRESIDENT: But you accept that that has to be coloured,
16 or that statement has to be coloured by the terms of the
17 MHRA?

18 A. I would accept that, yes.

19 THE PRESIDENT: Let me just put to you where I am coming
20 from --

21 A. Please.

22 THE PRESIDENT: -- and please, all of the experts should
23 feel free to tell me in no uncertain terms when I am
24 barking up the wrong tree because that is the purpose of
25 these things, but if one looks at category 1 phenytoin

1 and others, for these drugs, doctors are advised to
2 ensure that their patient is maintained on a specific
3 manufacturer's product.

4 Now, if you were looking at a doctor facing
5 a professional negligence suit having shifted my patient
6 from one manufacturer's product to another without
7 a very good reason, then I am not sure I would fancy my
8 chances, so do we not have here something which is not
9 merely an emphasis on product differentiation, one
10 manufacturer rather than another, we know that, that
11 exists in any competitive market, you have different
12 manufacturers by definition. Here we have a situation
13 where you are saying: it is not quite a monopoly, but
14 you are being advised, you, the doctor, you, the
15 professional, are being advised to ensure that the
16 patient is maintained on a specific manufacturer's
17 product.

18 Now, if that is not a position of dominance, well,
19 please explain to me why it is not, and I would go
20 further, please explain to me why it is not a position
21 of super-dominance given that the very person
22 prescribing is being told that they are advised to
23 ensure that consistency of manufacturer is maintained.

24 A. Okay, so let me -- can I come back to your
25 super-dominance question in a second?

1 THE PRESIDENT: Of course.

2 A. But make sure I do answer it. I just wanted to address
3 the first point which is I think you asked the question
4 with the continuity of supply guidance in place how can
5 there be workable competition, and I think I would like
6 to take us back to: let us ask ourselves what was the
7 process that caused the price fall. The process that
8 caused the price fall was that companies -- Teva, for
9 example, was worried that if it did not lower its price,
10 Boots or a wholesaler would switch to Milpharm or would
11 switch to Wockhardt. So irrespective of the guidance
12 being in place, there was a process of competition where
13 the fear of not -- the fear of keeping prices high and
14 losing volumes was what made the price come down.

15 So to my mind, that is quintessentially a process of
16 competition, even though it may be strange that given
17 the guidance that it took place, if we look at what
18 actually happened, look what happened to price and try
19 to understand well, why did that happen to price on the
20 basis of the limited factual evidence I have seen, but
21 as it is described in the CMA Decision and the
22 references that I cite in my first two papers, you know,
23 the reason why prices fell is because, for example, Teva
24 was worried about its customers switching to Wockhardt
25 or to Milpharm. That is quintessentially a process of

1 competition, so that is why I would say absolutely this
2 is consistent with workable competition.

3 THE PRESIDENT: I will not forget about the definition of
4 dominance.

5 A. The super-dominance one, yes.

6 THE PRESIDENT: We will come back to that point. The point
7 that you are making is one that I entirely understand.
8 What you are saying is you have this price fall, and you
9 are articulating, entirely properly, what you see as its
10 significance. The point I am pushing back on -- it is
11 actually quite a minor point, but nevertheless an
12 important one -- is that if one is operating in
13 circumstances -- and I will let you push back on super
14 dominance --

15 A. Please.

16 THE PRESIDENT: -- but in circumstances where there is super
17 dominance of a particular manufacturer against
18 a manufacturer of a drug that would otherwise be
19 regarded as identical, but because of this guidance is
20 not, you cannot presume that the drop in price is due to
21 competitive elements, nor can you presume that the
22 outcome would be different if you removed the element of
23 super dominance. Now, it may very well be that that is
24 right, but we have to surely tread with extraordinary
25 care in working out what is the cause of this price drop

1 given the fact that we are not talking about
2 a competitive market, at least as I have defined it?

3 A. Well, I think, sir, if that means that it is important
4 to reassure oneself that the reason that the price fell
5 was, for example, because Teva, for sake of argument,
6 was worried that if it did not lower its price there
7 would be switching, then I think that is certainly
8 a good question to ask, and I mean, I struggle to think
9 of another reason why prices would have fallen given
10 that -- that seems to me the most likely explanation why
11 prices fell so sharply by 33% in those first four months
12 and indeed, continued to fall afterwards, and I think
13 there is even some mention in the CMA's Decision
14 about -- I cannot remember which of the companies, but
15 one of the non-Teva companies trying to price
16 aggressively hoping that some customers could be
17 switched to them even prior to the November 2013
18 guidance coming in.

19 So if the answer to your question is: does it make
20 sense to make sure we are very confident that the
21 process causing the price decline was a process of
22 competition, yes, I agree. I mean, I think it is, but
23 I agree that that is an important question to -- just to
24 confirm.

25 THE PRESIDENT: Let me just unpack so that everyone can

1 understand the concern I have.

2 If one has a situation of workable competition
3 defined, as we have done, absence of collusion, absence
4 of dominance, then the outcome of the price or the
5 outcome of market operations which is the price is one
6 that the court can just take. You know, it is factors
7 of competition: the price is the price is the price, and
8 we do not have to worry about it, we just suck it up, it
9 is there.

10 The problem with situations where there is not
11 workable competition is that that outcome is not
12 a given, and yet it is the outcome that we attach
13 considerable value to in order to understand what has
14 gone wrong in a market that is affected by a cartel or
15 by dominance. So one cannot just sit back and say: well
16 the price is the price is the price, because one has
17 this factor that is rendering the competition on our
18 definition not workable.

19 So whereas in ordinary circumstances of workable
20 competition you take the price fall and you say: market
21 forces, do not have to worry about it, because it is
22 workable competition, here we absolutely do, because it
23 is not workable competition, and so we have, therefore
24 got to test whether what you are saying is right, namely
25 that it is in fact a decrease that is explicable by

1 effectively a proxy for market forces, because they are
2 not market forces because we are proceeding on the basis
3 of non-workable competition viz dominance, and again,
4 I have not forgotten that you are going to push back on
5 dominance, but let us proceed on the basis that this is
6 not workable competition.

7 So that is why I am probing into your reasoning,
8 because it is reasoning that becomes important precisely
9 because we are not in a situation where we do not have
10 to worry about it. We do have to worry about it, and
11 that is why your evidence really matters.

12 So unpicking why you say it has happened and why you
13 say it is, therefore, a proxy for workable competition
14 matters hugely to the reasoning that will inform our
15 judgment.

16 A. I see, thank you very much for the explanation, sir.

17 I understand.

18 So may I just -- just to make sure I have
19 understood, may I try and summarise?

20 THE PRESIDENT: Please.

21 A. You are saying because of the continuity of supply
22 guidance, which on its face might suggest that you
23 really should not see much switching, it is very
24 important for the Tribunal to understand the process
25 that caused that price decline. So you accept, yes,

1 there is a price decline, of course, we can see it in
2 the data, but it is very important to understand why and
3 whether the forces causing the price decline can be
4 forces that satisfy you as sufficiently proxies for
5 workable competition, and, if so --

6 THE PRESIDENT: Yes.

7 A. Okay. Thank you very much for the explanation, sir.

8 I think I understand.

9 So to your second question that I have not been
10 dodging deliberately --

11 THE PRESIDENT: No, no, we -- assuming dominance,
12 super-dominance, or whatever, now, by all means, knock
13 it out of the park that it is not the case of dominance
14 or whatever.

15 A. I suppose this is almost an extension of the discussion
16 that we have just been having, sir.

17 I mean, I suppose what I was going to say was that:
18 well, look, if one calls it super-dominance, is it not
19 remarkable that prices did not go up, or, put
20 a different way, that position of super-dominance was
21 not being exploited or was not being -- well, was not
22 being exploited, in which case I think one could argue
23 that the price is still a relevant benchmark.

24 THE PRESIDENT: Yes. I think what you are saying, and let
25 me repackage what you are saying and you can tell me how

1 far I have got that right -- this is, in essence,
2 a factual question of just how significant in terms of
3 the medical practice this guidance was, and we heard
4 yesterday, I do not know if you were in court for it,
5 but Professor Sander said that this was not the first
6 document that he would take with him on a desert island.
7 Indeed, I very much got the sense that it was probably
8 the last document he would take with him on a desert
9 island, and in a sense, that is what you are saying: we
10 need to be satisfied that the strict wording that I have
11 read out to you actually was informing the market, and
12 what you are saying -- and this is where your data may
13 come in as being relevant -- you are saying: well, look,
14 the data in fact is inconsistent with physicians
15 applying this guidance with a force that perhaps
16 a lawyer, putting themselves in the doctor's position,
17 a very dangerous thing to do, might say would inform the
18 doctor's conduct, and of course you are absolutely right
19 that is something on which you cannot help and I need to
20 listen to the totality of the evidence in order to reach
21 a view about that factor.

22 So if you are saying the label "non-workable
23 competition", "dominance", "super-dominance", "monopoly"
24 very much turns on the totality of the factual evidence
25 then I completely agree, I think that must be right.

1 A. Thank you. Thank you for the summary, sir.

2 THE PRESIDENT: You are happy with that formulation of your
3 view?

4 A. At the risk of going backwards and forwards, I mean,
5 I think -- I would not say -- I would not say there was
6 dominance during period 3 at all, in my opinion, but
7 that is my take on the basis of the data.

8 THE PRESIDENT: Yes.

9 A. But as we have discussed, I fully accept and understand
10 and agree with your point that you as a Tribunal of
11 course need to satisfy yourself the cause of that price
12 decline.

13 THE PRESIDENT: What you were saying, and I understand that,
14 but let us get it out on the table so that we can
15 analyse it, you are saying that the price drop that you
16 have shown in your graphs is inconsistent with this
17 rather stentorian directive being applied in the market
18 with the force that I have articulated?

19 A. Yes, sir, yes, that is right.

20 THE PRESIDENT: Therefore, because that is the case the
21 label "dominance", "super-dominance", "monopoly" is
22 inappropriate?

23 A. Yes, very well put. Just one point on that. I think it
24 is inconsistent with it being applied strictly. It is
25 possible that from a Teva perspective, Teva believed

1 there was a big enough threat that the switching would
2 occur. So even if the switching did not occur, it would
3 be sufficient -- and by the way, this is a point to test
4 when you review the facts, sir, but I just want to make
5 the point that even if switching does not occur, if Teva
6 perceived the threat, the risk, that switching would
7 occur if it did not lower its price, then that would
8 also be a competitive force, if you like.

9 THE PRESIDENT: Yes, of course. I mean, that is this point
10 of decisions being based upon anticipated decisions of
11 others who are anticipating decisions of others, and so
12 you get an endless regression where you are trying to
13 predict not what the market will do but what the person
14 you are buying from will do and that is informed by what
15 they think the market will do, and so what you are
16 saying is what matters is not what this actually means
17 but what Teva thought doctors thought it meant.

18 A. Yes, sir, yes.

19 Very good, okay, so next slide, please (Slide 14).

20 So I think for the purpose of the next slide shall
21 we just proceed on the basis that £12.96 is consistent
22 with workable competition?

23 THE PRESIDENT: I am very happy to assume that, yes.

24 A. Then I will just explain my framework. Okay, wonderful,
25 thank you.

1 So what we have on this slide is we have two
2 benchmarks. So we have at the top the £30 drug tariff,
3 and what I say in my reports is, because that is
4 a constrained price that is constrained by the
5 Department of Health intervention, what that says to
6 me -- and I appreciate this is a factual point, again,
7 sir, that you will test, but what it says to me is that
8 the Department of Health gained some value above that
9 or, put differently, the Department of Health had
10 a maximum willingness to pay that was in excess of £30.

11 So to my mind, this £30 is a conservative estimate
12 of the maximum willingness to pay, because the
13 Department of Health stepped in, negotiated an outcome
14 that presumably at least left it some surplus. So that
15 is why I say it is a conservative estimate of Department
16 of Health willingness to pay, so that is the first
17 benchmark.

18 The second one then is the Teva average selling
19 price which for the purpose of this discussion we are
20 going to take as given is consistent with workable
21 competition, and then at the bottom of this chart I have
22 put the Pfizer average selling price of £12.52.

23 We cannot compare them on a like-for-like basis just
24 yet because Pfizer was upstream of Flynn, so we need to
25 add a distribution margin. So what I am going to do on

1 the next three slides is add three different
2 distribution margins just to show you what happens.

3 So if we could go to the next slide, please
4 (Slide 15).

5 The first thing that I add on here is 76p. Now,
6 where does this 76p come from? 76p is in essence what
7 the CMA says is sufficient for Flynn to earn at the
8 distribution level to cover all of its costs and earn
9 a reasonable margin other than the cost of buying the
10 tablet itself. So what I have done here is I have taken
11 Pfizer's £12.52 supply price to Flynn, I have added on
12 76p which is, if you like, the CMA cost plus, and that
13 takes me to £13.28, and so what I say in my first two
14 reports, AM1 and the other reports, I say: well,
15 this £13.28 is only 32p outside £12.96 which we are
16 taking for this purpose of discussion is consistent with
17 workable competition, and I say, well, that is 32p
18 difference, that is close enough to be consistent with
19 workable competition, it is within a margin for error.

20 Not only do I say it is close to £12.96, I also say
21 it is a long way below £30, and, therefore, leaving
22 considerable surplus for those further down the supply
23 chain, be they wholesalers, pharmacies or the Department
24 of Health itself. So that is what I say, and this is
25 what I call in my reports the "Pfizer-adjusted price",

1 and just to be clear, the reason why we adjust it
2 upwards is to make sure we can compare it with the Teva
3 price on a like-for-like basis.

4 On the next slide (Slide 16), I appreciate that
5 there is dispute about how generous the CMA should be in
6 terms of allowing Flynn a distributor margin, so this is
7 just a hypothetical adjustment, and I am asking the
8 question: well, look, okay, supposing we say 76p is not
9 really generous enough to Flynn, they should be given an
10 extra pound. This would then be a pound of pure profit,
11 it would generate an extra £700,000 a year plus or
12 minus, and what would happen? Well, essentially the
13 diagram, the picture, looks more or less the same. So
14 the adjusted price would be £14.28 instead of £13.28.
15 That would still be very close to £12.96. The
16 difference would be £1.32, and it would be a long, long
17 way below that £30 benchmark, that that £30 -- my
18 estimate of what -- my conservative estimate of
19 Department of Health willingness to pay, so it would
20 still leave surplus for those further downstream.

21 If we go on one more slide (Slide 17), an obvious
22 question is: well, what if we adjust Pfizer's price all
23 the way up to Flynn's price, and so what would we do
24 there? So Flynn's actually ASP averaged across the
25 relevant period is £18.13, and that is £5.17 above the

1 Teva average selling price, so that is the top of the
2 light blue bar that you see there on the chart.

3 What I would point out there is even that is a lot
4 closer to the workable competition price than the £30,
5 so that price is still leaving considerable surplus
6 further downstream for wholesalers, pharmacies and the
7 Department of Health.

8 So to the final slide, please (Slide 18).

9 What I have presented in my reports is I have
10 focused on Pfizer's price, and I asked myself the
11 question: well given that Pfizer's price is an input to
12 Flynn, does Pfizer's price allow Flynn to earn
13 a sufficient mark-up and still charge a price that I as
14 an economist view to be not unfair, and I came to the
15 view the answer is, yes, that Pfizer's price is low
16 enough at £12.52 to allow Flynn to earn a sufficient
17 mark-up and still itself charge a price that is not
18 unfair. It can certainly cover its costs, and I would
19 say even the Flynn price itself, because it is close
20 enough to a workably competitive price and far enough
21 away from that £30 benchmark to allow considerable
22 surplus further down the supply chain.

23 So for that reason, sir, that is why I concluded
24 that Pfizer's price was not unfair.

25 THE PRESIDENT: We have no further questions, I think we

1 have tortured you enough, Dr Majumdar. Thank you very
2 much for your time, and we look forward to seeing you
3 again when you will be cross-examined by the CMA.

4 Thank you very much.

5 THE WITNESS: Thank you.

6 MS STRATFORD: Sir, again, I am conscious of the time. We
7 are in your hands. We are very happy to start with
8 Dr De Coninck.

9 THE PRESIDENT: I think we should certainly start. Should
10 we rise for five minutes to allow the second break
11 because we had a long morning and then see how far we
12 get with the next expert. I am afraid we will have to
13 rise promptly at 1.00 because I have a mid-short
14 adjournment meeting which will not delay us at 2.00, but
15 I do not think we can abbreviate lunch shorter than the
16 hour.

17 MS STRATFORD: We will get going on Dr De Coninck after
18 five minutes.

19 THE PRESIDENT: We will do that now. We will rise for five
20 minutes.

21 (12.26 pm)

22 (A short break)

23 (12.34 pm)

24 MS STRATFORD: I call Dr De Coninck.

25

1 DR RAPHAËL DE CONINCK (affirmed)

2 THE PRESIDENT: Do sit down, make yourself comfortable. You
3 will be asked some questions about your
4 evidence-in-chief and then we will go to the teach-in.

5 Teach-in by DR DE CONINCK

6 MS STRATFORD: Thank you, sir.

7 Dr De Coninck, I am just going to ask you a couple
8 of questions about the content of your reports and paper
9 that you have prepared during the course of the
10 proceedings, and you have provided a total of seven
11 expert reports, and you more recently prepared
12 a position paper, and, as I did this morning, I am just
13 going to read out the references to the electronic
14 bundles of that series of reports and the position
15 paper.

16 So {XE1/6/1-19}; {XE1/7/1-33}; {XE1/8/1-22};
17 {XE1/9/1-9}; {XE1/10/1-43}, that is your fifth report
18 which was your first report in this remittal appeal.
19 {XE1/11/1-43}, that is your second report in this
20 remittal, also known as CRA-6. Finally of your reports
21 {XE1/12/1-50}, and that is referred to as CRA-7. Your
22 position paper is at {XE6/4/1}.

23 So Dr De Coninck, can you confirm that the opinions
24 expressed in the seven reports and in your position
25 paper represent your true and complete professional

1 opinions on the matters to which they relate?

2 A. I do.

3 Q. Thank you very much.

4 Now, Dr De Coninck, I believe you have prepared
5 a teach-in presentation for the Tribunal now with some
6 slides. Again, for convenience, the slides are in the
7 Opus bundle now at {XE7/1}, but the operator will assist
8 you with that, Dr De Coninck, as you go through it.

9 A. Okay. Perfect. I will start, and we can go to the next
10 slide {XE7/1/2}.

11 The three main points that I plan to cover in this
12 teach-in presentation. First, a few thoughts on the CAT
13 *Lio* and *Hydro* judgment as they relate and compare to
14 these proceedings, and I must underline that I was not
15 involved in the *Lio* and *Hydro* judgments, but nonetheless
16 there are some interesting comparisons to be made, which
17 I will briefly make first.

18 Then I will focus on the second point on my
19 presentation on the measures used by the CMA, in
20 particular the return on capital employed and absolute
21 profits, then I will turn to comparator markets and in
22 particular tablets.

23 All right, we can go to the next slide {XE7/1/3}, so
24 the first point on the *Hydro* and *Lio* judgment. So next
25 {XE7/1/4}. I have here a few comparison points that

1 I would like to make and differences between the cases.
2 At a very high level, I think those are extremely,
3 extremely different cases, in particular when we think
4 about a potential excess.

5 So in *Lio* and *Hydro*, there was a focus on price cost
6 differentials, so just to remind everyone, the price
7 cost differential takes into account -- it is basically
8 the difference between revenue and operating and
9 financial cost or the operating and the financial costs,
10 so that is really a measure about how much the price is
11 above the cost including costs of capital, and what we
12 have there in those two judgments were differentials
13 that were extremely important, I will come back to that
14 in the next slide, but in several cases in thousands of
15 per cents.

16 Now, here when we take that approach in the case of
17 Flynn, we find very modest price cost differentials
18 which are in the tens of per cents and not in the
19 thousands of per cents, so that is the very first high
20 level difference that I think is important.

21 Second point is of course -- and it will be much
22 debated, I am sure, but it is the treatment of
23 comparators where in that case there was no -- in the
24 *Lio* and *Hydro* case there was in the end no adequate
25 comparators that were found.

1 Now, what I will argue here is that there are many,
2 many comparators that should be considered for
3 phenytoin, so I will discuss and come back to that later
4 in the presentation, but there are of course the other
5 products from Flynn, industry returns, tablet markets
6 and those, I would argue, are not contaminated by an
7 excessive pricing infringement.

8 So the third difference that I would like to
9 highlight is the evolution of prices. If we look at the
10 *Lio* Decision we see that the *lio* tablet prices rose to
11 a peak and then decreased and continued decreasing. Now
12 what we have in phenytoin when we look at tablets we see
13 that even though there is a decrease after generic
14 entry, you have a stabilisation of the prices that is
15 observed then, and I think that is important for
16 considering a potential comparator market.

17 In 4, the fourth point is that in *Hydro* and *Lio* the
18 high returns and margins were observed independently of
19 which specific metric is used. So the finding of
20 excessiveness did not only rely on using as a metric the
21 return on capital employed.

22 This case here for Flynn is very different, because
23 the CMA's case crucially depends on using ROCE as the
24 measure, but if you use other measures, which are in my
25 view valid, you do not find high returns, and the

1 reason, and I explain that in more detail, is because
2 the measure of return on capital employed relies, and is
3 entirely dependent to the level of capital which is in
4 this case very low in the sense that the driver and the
5 denominator in the formula is the result and is driven
6 primarily by the cost of capital, and so if you have
7 a low cost of capital, you can have very high return on
8 capital without necessarily having high price, and this
9 is particularly a problem also in satellite businesses
10 and when the capital employed is not measured precisely
11 as in this case.

12 So that is the fourth main difference.

13 The final one is that from my reading on the *Hydro*
14 and the *Lio* case I see there was a buffer that was
15 applied by the CMA before finding that prices were
16 abusive and I do not find this buffer in the Flynn case.

17 So those are the high level differences. We can go
18 to the --

19 THE PRESIDENT: That is very interesting, Dr De Coninck.

20 Just to be clear, both *Liothyronine* and *Hydrocortisone*
21 make certain statements or adopt certain approaches of
22 what I would call economic fact, and I hope everyone
23 will be aware from what we have already said that all of
24 the economic experts should feel free to push back and
25 say that our approach was wrong or took account of wrong

1 factors, that sort of thing, because we do not regard
2 the statements of economic approach as matters of law
3 which would have a high persuasive effect but as matters
4 which are informed or to be informed by the evidence
5 before us.

6 So if and to the extent you want to say that the
7 Tribunal on that sort of question took a wrong turn,
8 then everyone should feel free to do so, and the only
9 reason I mention it is because the facts you have
10 highlighted here are matters of narrow factual
11 difference which I understand, but you should feel
12 entirely free, and ignore the fact that there are
13 participants from both tribunals here on this Tribunal.
14 We have no problem in being told that the Tribunal has
15 that sort of question wrong and we would welcome it
16 rather than not. So just so that is clear to you and
17 anybody else.

18 A. Thank you.

19 So we can then go on the next slide {XE7/1/5} where
20 I detail a bit more of the differences in price cost
21 differentials between the three cases, and in *Lio* and
22 *Hydro* of course they were different numbers depending on
23 the exact period considered, but I present here on
24 average on this graph the differential in *Lio* was
25 1,671%, 879% in *Hydro*, and you can compare that to the

1 47% in phenytoin. So we are really at a question about
2 excess, are we in an excessive case, is there strong
3 evidence of excess? So what I would argue is that if
4 you want to intervene for excessive prices, you would
5 have to see whether there is something out of the
6 ordinary that is really taking place in the case in
7 terms of pricing which I do not see by looking at this
8 differential which again is the method that was used in
9 *Lio* and *Hydro*, and in addition, as I mentioned before
10 there was a buffer, so if we were to apply the same
11 buffer than in *Lio* and *Hydro* essentially a differential
12 that would be under 200% would fall below that buffer,
13 and I have more details in the annex if necessary.

14 PROFESSOR WATERSON: Can I check here, Dr De Coninck, what
15 period are you talking about in the case of the present
16 case, phenytoin? So you have these three figures:
17 £23.6, £34.7 and the 47% which comes from those. £23.6
18 over what period, £34.7 over what period?

19 A. It must be the relevant period. I don't see any reason
20 why it would not be the relevant period of the case.
21 I think it is what we -- you should define as the
22 relevant period, but I can confirm that.

23 PROFESSOR WATERSON: Okay.

24 A. So we can then go to the next slide {XE7/1/6}, which
25 then does the breakdown of this differential, price cost

1 differential over the previous years partly to answer
2 also the question if you wanted to have a further
3 breakdown, here using the data from Flynn and
4 calculating, just calculating what this price cost
5 differential would be in the case of Flynn's other
6 products.

7 So just as a reminder, that is not the approach that
8 I took in my first papers, I focused more on return on
9 sales, but just as a first highlighting, well, you know,
10 how does this case compare to what was done in *Lio* and
11 *Hydro*, if we take this measure of price cost
12 differential, we have this measure of around 50%, very
13 slightly over the years, but not too much. How does it
14 compare to the other products of Flynn? And we see that
15 this price cost differential is very well within the
16 distribution of the price cost differential that you
17 observe for the other product of Flynn.

18 So I do not think that using that measure would
19 support the conclusion that prices are excessive in the
20 case of Flynn's phenytoin capsules.

21 All right, so we can go to the next slide {XE7/1/7}.
22 Okay, now I will focus here on the return on capital
23 employed and the absolute profit measures that are used
24 by the CMA, so let us go to the next slide {XE7/1/8}.

25 On ROCE, so of course we are aware that there was

1 a change in how the CMA approached the measure of return
2 on capital employed. First, it was not considered
3 meaningful, at most a cross-check; now, it is really the
4 centre of the case of the CMA, and I think that this
5 measure is absolutely not appropriate for a case like
6 this one and for Flynn in particular.

7 The reason is that Flynn is an asset-light business,
8 and the issue is that you measure all the returns with
9 respect to the capital that are employed. So if you
10 employ limited number of capital, mechanically your
11 return will be quite high, even if your prices are not.

12 The additional difficulty is that when you have
13 intangible assets, in particular, when human capital is
14 important for the business, this is something that
15 cannot be reliably estimated and then understates the
16 cost of capital as in the case of capsules. So that is
17 why I think this is really not an appropriate measure,
18 and I just want to highlight once again that if you use
19 other measures you do not find that there is anything
20 out of the ordinary in terms of Flynn's margins.

21 So if you apply also this measure to the other
22 products from Flynn, you would also find that they tend
23 to be excessive.

24 So of course the CMA also mentions some other
25 indicators. I just want to highlight once again that

1 absolute returns in themselves are not an adequate
2 indicator. Some products may have high absolute
3 returns, others less, but if they are a different
4 product that does not tell you anything about
5 excessiveness and for that reason, economists tend to
6 use percentage returns when they look at profitability,
7 but if you look also at the absolute returns per pack
8 for Flynn in its portfolio, there is nothing exceptional
9 for phenytoin.

10 The second point that I want to make is that there
11 are references to return on sales by the CMA, but those
12 are not real measures of actual returns. What the CMA
13 does when it considers return on sales is actually link
14 it to the ROCE, so the return that is allowed by the CMA
15 when using a return on sales measure is actually
16 a ROCE-based measure, the return on capital of the WACC
17 that is built in the measure of the return on sales, so
18 the return on sales threshold that the CMA uses as
19 cross-checks are not independent measures of return, and
20 even less so, you know, measures of returns that you
21 would observe by firms in similar industries or in
22 comparator markets. This just goes back to this measure
23 of return of capital which is allowed and then added to
24 the cost to be the return on sales measure. So that is
25 why I think the CMA's indicators, the measure of

1 excessiveness, are not convincing.

2 All right, we can go to the next slide {XE7/1/9}.

3 All right, so here I go a little bit more in detail in
4 thinking about, you know, what this measure of return on
5 capital employed means, the threshold of 10% that is
6 used by the CMA, is it informative or not. So what I do
7 is then I calculate this measure for the different
8 products of Flynn and see what the return on capital is
9 and whether it bears any resemblance to this threshold
10 of 10% that the CMA apply and I find that it does not.

11 I am sure we will have a discussion and there have
12 been exchanges in the reports on what is the exact right
13 way to measure the return on capital employed, and we
14 certainly will have some disagreements about that, but
15 the point that I want to make is that the general point
16 that I make here is not dependent on that, so that is
17 why in this graph I present different methods for
18 allocating licence values and intangibles. Mr Harman
19 has, you know, in the past contested some of the
20 measures that were used to account for that, so I take
21 net book value, I take gross book value, you know, just
22 to cover the different methodologies that have been
23 proposed, and that does not change the picture.

24 So if you look at the graph you will see that most
25 of the products have a return on capital employed that

1 is well above the 10% threshold that is set by the CMA,
2 and also there is a huge variation among the different
3 products, so that raises a question about how
4 informative this 10% is, and I would argue based on that
5 that it is just not informative at all to decide whether
6 a product is priced excessively.

7 We can then go to my next slide {XE7/1/10}.

8 Yes?

9 MS STRATFORD: Sorry to interrupt, Dr De Coninck. I see the
10 time.

11 We are in your hands, but I am mindful of your
12 meeting, sir.

13 THE PRESIDENT: Yes, indeed. You are about to start a new
14 topic, Dr De Coninck?

15 THE WITNESS: Yes.

16 THE PRESIDENT: Well, in that case, that probably is a good
17 time.

18 MS STRATFORD: Sir, just before we do that, in case it is
19 helpful for Professor Waterson, there was the question
20 about what was the period and Dr De Coninck said it was
21 the relevant period. That is completely right. If you
22 wanted a reference for where those figures come from --
23 I hope it is acceptable for me to assist on that?

24 THE PRESIDENT: Of course.

25 MS STRATFORD: -- it is in Dr De Coninck's position paper at

1 differences, then I discussed how the return measures,
2 in particular, the return on capital employed measure
3 used by the CMA is not informative in this case for
4 determining whether prices are excessive, and now I will
5 turn to the third point that I want to cover, which is
6 the comparators that can be used to assess whether the
7 prices charged by Flynn are excessive {XE7/1/11}.

8 So there are three different sets that I have
9 considered: first, the other products sold by Flynn,
10 first set, then I make a reference here to industry
11 returns, in particular, those that were considered in
12 the European Commission *Aspen* decision, and then I will
13 talk about the tablets.

14 If I can go to the next slide {XE7/1/12}.

15 Right, so here we have the different products that
16 are sold by Flynn. You will recognise on the right-hand
17 side, that is the side that I showed already with a cost
18 plus differential comparison for the different products,
19 so we have covered that already. Here what I show on
20 the left is the return on sales calculation for
21 phenytoin compared to the other products in Flynn's
22 portfolio.

23 We see phenytoin there in orange is really within
24 the distribution of the return on sales that you observe
25 for the other Flynn products, so that means there is

1 nothing striking as extraordinary in terms of returns on
2 sales for phenytoin, it is very much in line with what
3 you observe for the products, also highlighting that for
4 a number of products it is negative. It is positive for
5 phenytoin but well within the distribution. So there is
6 nothing that strikes one as considering that the price
7 based on this evidence for phenytoin would be excessive.

8 So we can go to the next slide {XE7/1/13}, which is
9 then the industry comparators used in the European
10 Commission *Aspen* decision.

11 So the approach that was taken by the European
12 Commission in that case, in the *Aspen* case, is very
13 different of course from what the CMA has done here.
14 What the European Commission has done is to look at
15 comparators and to look at gross margin and EBITDA for
16 other similar companies to determine whether the prices
17 and the margins that were earned by *Aspen* in those cases
18 were excessive, right, so it is really
19 a comparator-based analysis, so we can look at what the
20 comparators were in that case, and we see that the gross
21 margins that was coming from there was 54% in the
22 Commission's decision, EBITDA of 23%, and the Commission
23 considered both as alternative measures.

24 The Commission, and I think that is important,
25 explicitly allowed for margin of tolerance above what it

1 observes as the average gross margin and EBITDA of its
2 comparators and that is important. Why is that
3 important, and it is exclusively recognised in the
4 European Commission decision is that, well, you are
5 looking at a number of comparators, if you calculate an
6 average, you will invariably have a number that are
7 above that. Does that mean that they are excessive?
8 Well, not necessarily, right. So you have to allow for
9 some margin of tolerance which is 10% to 20% in
10 a decision, so if you factor that within the gross
11 margin and EBITDA calculation the allowable numbers
12 based on that decision would be 58% to 62% for gross
13 margin and 30% to 36% for EBITDA, and then if you
14 compare that to what Flynn's gross margin or EBITDA was
15 during the relevant period you see that Flynn was either
16 below that range or within that range, so for the gross
17 margin it was at 36% to 39% compared to the 58% to 62%
18 that would be allowed under the *Aspen* decision and for
19 EBITDA it would be 33% to 36% which is also within the
20 allowable range, and here I want to emphasise that I use
21 the allocation methods for cost. That is the one that
22 is preferred by the CMA, so that is conservative.

23 So that is the point I wanted to make with respect
24 to the *Aspen* decision, so we can go to the next slide
25 {XE7/1/14} and then I will turn to tablets.

1 First, why I consider -- so I consider that tablets
2 do provide a suitable comparator market, it is of course
3 a very similar market to capsules, then the question
4 that was addressed in some of the CMA's experts' report
5 is whether there is sufficient competition in tablets
6 for it to be considered a suitable comparator market.

7 Now, what I think is very clear, and that evidence
8 has been touched upon already and covered already in the
9 morning, is that when you have had entry of Milpharm in
10 2012 you have had a very strong decline in the price of
11 tablets, and thereafter you have had a stabilisation of
12 the tablet price.

13 So the way I interpret this evidence is that it is
14 evidence that competition has been working in this
15 market because prices have declined significantly and
16 then provide an indication of a market with sufficient
17 competition that I can take into account further.

18 Then I go to my last slide {XE7/1/15} which then
19 looks at the margins and compares the margins on the
20 tablet market, so Flynn's margin for capsules and
21 compare that to the margins that I have calculated, that
22 my team has calculated for the tablets, of course based
23 on a number of assumptions that I describe in the
24 reports because this is based on the available evidence,
25 but I think what is clear should be uncontroversial is

1 that if you compare the margins that Flynn is earning to
2 the margins that are earned on tablets, Flynn's margins
3 are significantly under the margins in the tablet
4 market, including for firms at a similar level in the
5 supply chain such as Wockhardt and Accord-UK.

6 So what I consider just in terms of conclusion is
7 that the reason that the CMA considers that the price of
8 Flynn is excessive is because it reduces the whole
9 analysis to return on capital employed and there is
10 limited capital employed by Flynn in this business.
11 Also the capital employed that is used in the
12 calculation does not capture and is not precisely
13 calculated and likely underestimates the real capital
14 employed, so we are basically in a situation where the
15 CMA looks at returns based on very little capital.
16 Those numbers are high. It then concludes that this is
17 excessive, but that does not tell you whether the prices
18 are excessive. The only reason why this is is because
19 the basis to which they report those returns are to
20 a very small base {XE7/1/16}.

21 That is my presentation.

22 THE PRESIDENT: Thank you.

23 PROFESSOR WATERSON: This is a very small question, but just
24 going back to your immediately previous slide
25 {XE7/1/15}. This is for the 100?

1 A. Yes.

2 PROFESSOR WATERSON: Thank you.

3 THE PRESIDENT: Thank you very much, Dr De Coninck. I have
4 no further questions for you. We are very grateful to
5 you, and we will see you shortly in cross-examination,
6 hot-tub indeed.

7 MR HOLMES: Sir, I think we have come to Ms Webster, one of
8 the CMA's two experts.

9 MS RACHEL WEBSTER (affirmed)

10 THE PRESIDENT: Ms Webster, good afternoon. Do sit down,
11 make yourself comfortable. Mr Holmes will have some
12 questions for you and we will listen to your teach-in.

13 Teach-in by MS WEBSTER

14 MR HOLMES: Ms Webster, you have produced one expert report
15 in these proceedings and one position paper. For the
16 transcript, the expert report is at {XE1/16}, and
17 can I ask you whether the opinions in your report and
18 the position paper represent your true and complete
19 professional opinion on the matters to which they
20 relate?

21 A. They do.

22 Q. I am grateful. I think we can proceed, then,
23 immediately to your presentation. I think you have
24 a slide deck prepared. Is that correct?

25 A. I do.

1 MR BREALEY: Do you have hard copies?

2 MR HOLMES: We do. That is to be found at {XE7/4}. I think
3 the EPE will control the slides whenever you are ready
4 to move through them.

5 A. Good afternoon, thank you very much for the opportunity
6 to give this teach-in.

7 Perhaps if we could go on, it might be two slides
8 and one more, please {XE7/4/4}.

9 Just by way of introduction in terms of what I would
10 like to cover today, there are two things. One, I would
11 like to set out my view on the questions that the
12 Tribunal has asked prior to today, and then I would like
13 to talk through what I see as the main areas of
14 disagreement between the other experts and myself on the
15 matters which I think are important for the Tribunal in
16 this case.

17 In order to set the scene for those areas of
18 disagreement, perhaps it is worth me -- they relate to
19 the comparator analysis which has been the focus of my
20 expert evidence and in particular, whether looking at
21 comparators in this case leads to the CMA's findings
22 that the parties' prices were unfair in themselves and
23 excessive, whether that finding can be undermined by
24 looking at comparators. So that is the sort of context
25 for my work.

1 Now, what I have focused on in thinking about the
2 validity of comparators is I set out two criteria which
3 I understand are broadly accepted by the other experts.

4 The first criteria for a comparator to be relevant
5 is that it should be comparator product that is
6 sufficiently similar to the protocol in question, in
7 this case capsules, that one would expect under normal
8 competition for the prices of the comparator product to
9 be similar to that of the focal product, capsules in
10 this case. So there is a similarity criterion.

11 Then the second criterion is that the prices
12 observed in the comparator market should be consistent
13 with normal and sufficiently effective competition.
14 I will then come to the disagreements between the
15 experts as I see them.

16 The first three of these relate to tablet ASPs as
17 a potential comparator. The first area of disagreement
18 there is how should normal and sufficiently effective
19 competition be defined, whether then the prices, the
20 tablet ASPs, were at any point consistent with normal
21 and sufficiently effective competition, and then,
22 thirdly in relation to tablets, if one were to do
23 a comparison, how would one construct a tablet ASP
24 benchmark, and then what would a comparison of that
25 benchmark with capsule ASPs show?

1 I will spend the majority of my presentation in
2 relation to those three issues which I think are sort of
3 primary consideration, and reflect the teach-ins for the
4 other experts.

5 THE PRESIDENT: Thank you. Just a quick question.

6 A. Yes.

7 THE PRESIDENT: If you are coming to it later, do say and
8 answer it when you wish, but you identified as your
9 second proposition on the significance of comparators
10 that prices should be consistent with normal and
11 sufficient competition.

12 Now, does that mean that you have an a priori view
13 as to prices converging to cost in a case where there is
14 normal and sufficient competition? Is that your
15 premise?

16 A. Yes, and I will come to that and explain.

17 So just to finish on this slide, I will at the end
18 turn to two areas that we also disagree on: one is the
19 value of the drug tariff price of tablets as
20 a comparator, and then the value of the reimbursement
21 prices of other AEDs.

22 Perhaps if we could go on one slide {XE7/4/5}. That
23 is the running order. Let us go on another two slides,
24 I believe {XE7/4/7}.

25 Before I turn to the question which you have just

1 asked, this is a comment on the first question which
2 came from your note to inform expert discussion which
3 was around whether the nexus between the upstream and
4 downstream markets in the supply of capsules affects how
5 one should think about the analysis in this case and
6 whether those markets should be considered as one, and
7 I make two points here.

8 I think there is benefit from starting an analysis
9 of looking at a single product. Basically we have an
10 upstream and a downstream entity, Pfizer and Flynn, and
11 they are engaged in the production and distribution of
12 a single product to market. I think it is, therefore,
13 instructive from looking at comparators to look at the
14 end price that the customers pay for that product, that
15 single product, so I am talking here about the prices to
16 pharmacists and wholesalers, and to look at that in
17 comparison with other products. So that would suggest
18 we look at the Flynn ASP and compare that with tablet
19 ASPs, also measured at the same level of the supply
20 chain, and I think that is a helpful starting point. It
21 is agnostic to how -- the organisation within the supply
22 chain for capsules, and I turn to that on slide 20 and
23 show you what that shows.

24 It is also clear that Pfizer and Flynn were
25 independent entities doing separate activities in the

1 supply of that product and it could be the case that to
2 the extent that the end price paid by pharmacists and
3 wholesalers appears to be unfair that could be caused by
4 either Pfizer's price or Flynn's price or some
5 combination of the two, and so I understand that it is
6 necessary in these proceedings to look also at
7 a comparison of Pfizer's price with comparators, if
8 there are good ones available, and Flynn's price, and
9 then to try to answer that question about which of those
10 prices could have caused any unfair prices, and I will
11 come to that as well.

12 Please could we turn to the next slide {XE7/4/8}.

13 Coming to your second question, which is whether
14 continuity of supply guidance in this case would lead us
15 to think of phenytoin as a case 2 product under the
16 *Hydro* framework or whether alternatively it would be
17 case 3. My view is that phenytoin capsules is one of
18 those products that straddles the two, which I think you
19 allowed for in that framework.

20 There are elements, in my view, about phenytoin
21 capsules that could cause you to characterise it as
22 a case 2 product. When there is continuity of supply
23 guidance in place it is important -- sorry, I can see
24 that it would be important that reliability of supply is
25 available, is invested in. So manufacturing capacity is

1 kept open and operational and there is not a disruption
2 to supply.

3 In that sense, there could be some value. It is
4 also the case that continuity of supply guidance leads
5 there to be lock-in for customers who are stabilised on
6 Pfizer-manufactured capsules, and that creates an
7 opportunity for prices to be high, reflecting monopoly
8 supply, and that is sort of where case 3 is relevant.

9 So in terms of how I then think about it as an
10 economist, I think it comes to the question which
11 I think you have raised which is what should be the
12 relationship between price and cost if competition is
13 working well, and so I will provide my view on that in
14 the next slide.

15 I think that that analysis can only get you
16 a certain way to identifying an abusive price, and
17 I consider that the difference between what economics
18 can tell you and then where you get to as an abusive
19 price is likely to be determined -- well, case-specific,
20 likely to be relevant to policy considerations, sorry,
21 policy considerations may inform that, and I will come
22 to that.

23 THE PRESIDENT: That is helpful. Just to nail a possible
24 ambiguity about straddling of case 2 and case 3, now, we
25 have no problem in your reframing what falls in case 2

1 and case 3, that is one of the reasons you are here, but
2 just to be clear about what we think *Hydrocortisone*
3 says, is that case 3 is that case where there is no
4 product differentiation and where the producer surplus
5 is created solely through a failure to add value.

6 Case 2 is where there is some value added, no matter
7 how small, and the reason for that distinction is
8 because *Hydrocortisone* says nothing about how high or
9 high far above cost plus a return price can go. All it
10 does is say it can go above cost plus.

11 So in the case of case 3, because there is no
12 generation of additional value, the line of an
13 acceptable price should track cost, whereas in -- or
14 cost plus, whereas in case 2, how far above that line
15 you can go is a matter which *Hydrocortisone* explicitly
16 does not answer, and that is where, according to my
17 reading of the judgment, that is where the debate comes,
18 if it is a case 2 case, but certainly allocation of
19 a case to case 2 does not say you can price as you wish.
20 That is, as I see it, the question that is open in these
21 proceedings and is not answered in any way by
22 *Hydrocortisone*.

23 The reason I say that is because I think it is
24 important you understand what I understand by the
25 Decision and you should feel absolutely free to

1 say: well, that is not a categorisation that works for
2 me, you need to rethink for whatever reasons, or, if you
3 are happy with it, then you can articulate why you say
4 the push-up that class 2 recognises as a potential is
5 one that should be limited in this case because you say
6 the value added by way of product differentiation is
7 small, and I am sure other people will say it is large
8 and we can have that debate, but that is a different
9 debate to the nature of class 2.

10 A. Thank you, that is very helpful.

11 If I may go to the next slide {XE7/4/9}, so actually
12 just to pick up on something which you have said -- and
13 again, it may be that I have not read *Hydro* in the
14 correct way or not interpreted it in the correct way --
15 my understanding is that the *Hydro* framework is grounded
16 in -- the starting point is what you would expect in
17 perfect competition, and then there is a deviation from
18 perfect competition that enables firms to charge a price
19 which would be different from that which would arise in
20 a perfectly competitive market.

21 So my reading of case 2 is such that you could end
22 up with a firm, with a product with some
23 differentiation. It charges a price which is above that
24 which would result from perfect competition, it will be
25 above the marginal costs that would be implied by that,

1 but it would still be located around cost plus.

2 So the situation that I see in case 2 is -- take
3 a differentiated product: the differentiation, we are
4 saying, comes with value. My starting point is that
5 that value is created by some activity, and that would
6 typically -- I do not know, investment in innovation,
7 investment in brand, investment in manufacturing
8 capability or investment in keeping manufacturing
9 capability open. It attracts a cost. That cost
10 generates value. If the consumers or customers in the
11 market really value that, they will pay a price which
12 will enable the firm to recoup that cost.

13 THE PRESIDENT: Yes, but I mean, let us take an absolutely
14 clear case 2 example. Let us take a patent that is
15 market-significant, I mean, there are any number of
16 patents out there, most of them do not matter two hoots,
17 because you can circumvent them, or they are just not
18 worth very much, but let us take a genuinely
19 market-changing patent and you get your near 20-year
20 monopoly, and clearly given those assumptions, this is
21 an unequivocal case 2 case. So you are, according to
22 the logic of *Hydrocortisone 1*, entitled to charge at
23 above cost plus.

24 Now, that is where I think the analysis in
25 *Hydrocortisone 1* stops. How high you can go is

1 explicitly not answered in *Hydrocortisone 1*. The only
2 thing that I think is answered is that the price level
3 is not tethered to cost plus, but that is I think as far
4 as it goes, and you may want to push back on that, feel
5 free, but that is what I think the Decision is saying.

6 A. So in which case I may now rephrase what I was saying
7 earlier to say I think actually in this case, then, with
8 that understanding, it is more likely that we should
9 think about capsules as a case 3 product, because
10 I think if I go back to this example, there is some
11 investment that is made by the company. There is no
12 patent. We are considering a situation where there is
13 normal, sufficiently effective competition.

14 If a price that has -- if a firm that has created
15 a product which has some value, and it needed some costs
16 to go in to create that value, it might be in the short
17 term that firm can charge a price which is more than
18 enough to recoup those costs, and it makes extra profit,
19 but that extra profit will attract entry if competition
20 is working well and there are not barriers that stop
21 that happening. It might take some time, but over time
22 competitors will come in, any existing competitors will
23 expand, they will copy, and that will bring downward
24 pressure on prices.

25 THE PRESIDENT: That is what we call the face mask example

1 in *Hydrocortisone*.

2 A. Exactly, yes.

3 THE PRESIDENT: But that is not every case, and let me just
4 articulate why one might say this was not a case 3 but
5 is a case 2 situation to see what you say. It is our
6 old friend the MHRA guidance. Do you want to see it?

7 A. The continuity of supply guidance?

8 THE PRESIDENT: Yes.

9 A. I am probably sufficiently aware of it.

10 THE PRESIDENT: Well, if you want to see it, shout and we
11 can bring it up.

12 A. Okay.

13 THE PRESIDENT: But what one gets from that, depending on
14 how one reads it -- and you will have seen the debate
15 I had this morning, but let us assume it is read in the
16 literal way that I am reading it without prejudice to
17 that not being a right reading. What one has in effect
18 is a medically-induced or medically-motivated near
19 monopoly because what it is saying to the doctor is: you
20 should ensure that you stay not on a product but on
21 a specifically-manufactured product, unless there is a
22 really very good reason not to.

23 So let us suppose that is what the proper medical
24 advice is. Is not the value one that is created by the
25 manufacturer by simply staying in business --

1 A. Yes.

2 THE PRESIDENT: -- and they are entitled therefore to say
3 for that reason, just staying in business: I am in
4 case 2. The stinger is that, however high the prices
5 go, you do not get the attraction of new entrants
6 because by definition, the new entrants cannot turn
7 themselves into that particular manufacturer, and so the
8 face mask example at that point fails, and the high
9 price does not attract new competition.

10 Now, that is, on that analysis, allocating or
11 locating this capsule product firmly in class 2, but the
12 question of just how high you can go and for how long is
13 something which needs to be thought about quite
14 carefully because the normal contestable market
15 attractions where, you know, I can charge £50 for a face
16 mask, well, that is great, but I will probably only be
17 able to do it for a very, very short period in time
18 because that price is going to attract everyone to shift
19 from making, you know, napkins to face masks, but that
20 almost by definition, assuming the reading of this,
21 cannot happen.

22 A. That is right. So I think perhaps the way to cut
23 through is to say irrespective of whether it is case 2
24 or case 3, what would I expect the relationship to be
25 between price and cost plus in conditions of normal and

1 sufficiently effective competition, and my view there is
2 that the costs that would have been incurred by, let us
3 say, Pfizer in this case in maintaining reliable
4 manufacturing supply, all of those costs can be measured
5 in the cost plus, and I would expect sort of in
6 equilibrium, long term, under normal competition, for
7 prices to sort of tend towards that cost level, so it is
8 probably a cost level that is different from perfect
9 competition, so I am not imagining that. I am saying
10 let us measure costs and investments in the real world
11 and let us -- if competition is working well, then
12 prices should sort of tend towards that level of cost
13 plus. So that would be my proposition. That is as far
14 as economics can get you.

15 There is then a question about sort of what you
16 might then add before you got to a finding of an abusive
17 price.

18 THE PRESIDENT: Well, does economics even get you that far?

19 I mean, let us go back to the genuinely inventive patent
20 where the market is for nearly 20 years not contestable.
21 So you can charge what you like unless competition law
22 engages to stop. What you are saying is that the trend
23 of a competitive market ought to be to drive the price
24 that the owner of the patent can charge down towards
25 cost, and I confess I do not see that as following.

1 A. So I think the patent example is different than the
2 situation that we have in relation to capsules.

3 THE PRESIDENT: Okay. Why?

4 A. Because in relation to capsules, you have a product that
5 has been developed a long time ago. The differentiation
6 here comes from quite a specific activity which is
7 keeping open the manufacturing capability, and we can
8 then look at what the cost is of keeping that
9 manufacturing capability in the market, and that will
10 equate to its value.

11 THE PRESIDENT: Sorry to interrupt, of course you can, but
12 why does that follow as a matter of necessary economic
13 analysis? I mean, the whole point about property
14 rights -- and this is a bit like a property right -- the
15 whole point about property rights is excludability, and
16 what it does is it gives you the ability to say: you
17 cannot do this with my property unless I agree, and
18 I may, if I so choose, extract a price for you to access
19 my property, and here we have a property in the form of
20 a capsule. The MHRA restriction adds value in that it
21 drives people to that product, but you are still
22 entitled to say: well, if you want my product I can
23 charge what the market bears, and I confess I am not
24 sure I understand why it is that the outcome of my
25 saying for a capsule in this area: if you want it, then

1 you have to pay what I charge, why that is any different
2 from the case of a patent where you say: well, I have
3 done the R&D, I have a state-sanctioned monopoly and
4 I can charge what I like.

5 Now, of course those two cases are different, but
6 they are only different if you are importing a kind of
7 embedded value judgment in that patents are good and
8 this exploitation of the MHRA guidance is in some way to
9 be qualified so that you are to be forced to go down to
10 a price that trends to cost.

11 A. Yes, so the difference that I see is when we are talking
12 about a patent, there is an investment made by the
13 company in developing something that is genuinely new
14 and innovative, and will have attracted lots of costs
15 associated in order to get there, and the patent exists
16 in order that the company can recoup that and it will
17 exist for a period of time which is judged enough
18 sufficient for those costs to be recouped and to
19 incentivise the other companies presumably to engage in
20 similar innovative activities.

21 What we have in this situation with continuity of
22 supply is a market regulation that comes in that
23 says: we do not want patients to be switched once they
24 are stabilised because there are health benefits of
25 doing that, and so rather than there having been

1 investment in something which is genuinely new,
2 innovative, we just have a regulation which says there
3 is a lock-in for these customers.

4 So I think the source of the value is different in
5 those two cases. Now, where I really think there is
6 value, or potential value, is the investment that Pfizer
7 then makes in ensuring that it can deliver against the
8 continuity of supply guidance. It is making sure that
9 it has the reliability of that supply, and that brings
10 value.

11 Now, the question -- so to my mind what we are
12 saying is we are having to almost conceive, are we not,
13 of what would happen under normal competition, because,
14 as I have understood it from the test that I have been
15 described, we want to make sure that when we are
16 assessing whether a firm has set an abusive price, it is
17 whether they reaped benefits that would not have been
18 available under normal and sufficiently effective
19 competition.

20 So I am hypothesising that, if you like, the lock-in
21 part of the continuity of supply does not -- I am sort
22 of setting that to one side, if you like, because it
23 allows for a higher price to be charged which is
24 equivalent to gouging, and I am trying to say if
25 competition were working normally, what would be the

1 value that people would be willing to pay for the fact
2 that Pfizer has kept its manufacturing open, and that
3 would tend to be the level of costs it has had to invest
4 in order to do that.

5 THE PRESIDENT: You have made, if I may say so, an excellent
6 point, but I think it is uncovering a deficiency in the
7 workable competition definition that I was discussing
8 with Dr Majumdar this morning.

9 There we settled pro tem, and I certainly reserve
10 the position to resile from it at any point in time, and
11 I think I am about to do so, we settled on a definition
12 of "workable competition" or "normal and sufficient
13 competition" which I think we can -- equates to the same
14 thing, as a state of competitive affairs which excluded
15 the cartel and excluded the dominant position.

16 Now, what was omitted from the definition, and what
17 I think we may need to factor in, is that actually the
18 Chapter II prohibition is not triggered solely by
19 dominance. Dominance is the gateway through which one
20 must pass before one is entitled to ask whether there is
21 an abuse.

22 So it may be the case that actually a state of
23 affairs of dominance is consistent with sufficient and
24 workable competition. Now, if that is the case, then
25 you cannot magic away the dominance, you have to ask

1 yourself what happens if I magic away the abuse, and the
2 trouble with that is in price cases, the magicking away
3 of the abuse is circular because what you are doing is
4 you are saying: well, the price is excessive, therefore
5 I must magic away the excessive price, but you do not
6 know what the excessive price is because you have not
7 magicked it away.

8 If you have another sort of abuse, like an agreement
9 to control access to a market, for example, that is
10 something which you can quantify more easily by
11 reference to price disadvantage or price advantage.

12 Here, the difficulty is that if you are dominant, it
13 gives you a certain degree of market power, but that
14 market power may or may not be legitimate, and so it may
15 be that the magicking away of dominance involves the
16 magicking away of the very thing that one is
17 investigating, namely the patent or the
18 medically-induced buyer from a single manufacturer
19 restriction.

20 A. I suppose what I have -- if we call this magicking away
21 dominance. I am trying to answer the question about
22 whether the price that would be charged would allow the
23 firm to reap a benefit that would not be available in
24 normal and sufficiently effective competition -- under
25 normal and sufficiently effective competition, and so

1 I am hypothesising what happens in markets where
2 competition is working normally, and perhaps the simple
3 point that I am making is that when competition is
4 working normally -- and I will come on to this
5 further -- there will not be barriers that get in the
6 way of entry and expansion.

7 So your face mask example is a good one, that is
8 a market that is working normally, and when I look at
9 that type of market in the long run -- so in the short
10 run you might have prices that are above cost plus, but
11 in the long run I would expect prices to tend towards
12 cost, and that will also reflect where that cost
13 reflects the investment made in the added value.

14 THE PRESIDENT: The face mask example is to that extent
15 a very easy one, because the time period in which one
16 can render oneself a competitor is pretty short. The
17 problems arise when one has an embedded form of
18 non-contestability of which the patent is probably the
19 best example but the present case, I suspect, is also
20 a very good example, but let us take something where --
21 let us take a mobile phone network. Let us take
22 a situation where you are over the years establishing
23 the technology, working out what works, what does not.
24 All the while there is no revenue coming in. You build
25 up, eventually, the infrastructure to actually launch

1 a vaguely saleable commodity. Now, you have spent
2 millions, tens of millions on this, and you then get an
3 ability to say: well, come and use my network, and at
4 that point you work out how you are going to charge
5 this, and the marginal cost that you are going to charge
6 to the first user of your network, it is not going to be
7 100 million quid, is it, because I do not think you will
8 get many people coming in; it is going to be a certain
9 level that will attract people in which will actually
10 have no bearing on cost at all. It will be as much as
11 you think you can get in order to achieve network
12 viability, in other words, you are balancing the use to
13 the user of the network against its price, and, as your
14 network gets more successful and you attract more and
15 you roll it out to more people and its usefulness
16 increases, so too the marginal rate you are charging
17 becomes a rate that is significantly above cost so that
18 you are, if you are really successful, getting to
19 a stage where actually the marginal cost is tiny because
20 you have recovered all your millions spent and in fact
21 the 30p per minute or per second that you are charging
22 is pure profit.

23 Now, at that point, you have a very detached
24 relationship between cost and profit which is also true
25 of the patent, because you have a situation where you

1 have your near 20 years' monopoly, you can, subject to
2 the restraints of competition law, charge what you like,
3 and there is no necessary correlation between cost and
4 price except what you are importing, and that is what
5 I am really pressing you on, which is why is it, on what
6 basis do you say that competition law creates this cap?
7 Where is the ceiling?

8 At the moment the range I have is somewhere above
9 cost plus to the gross national product of the world,
10 and it has to be lower than that, but how one
11 articulates that ceiling is something which is rather
12 difficult.

13 You are saying: let us pretend the patent does not
14 have the duration that it has, or let us pretend that
15 you have not invested the years of work, let us have
16 a price which is in some way calibrated to the costs you
17 have spent in your service and let us make sure that you
18 are capped at a certain point where you have managed to
19 recover your costs and a reasonable rate of return.

20 So if, for instance, in my 20-year patent I have
21 recovered my costs on that basis after year 10, you
22 would say competition law should bring down the shutters
23 and push the licensing rates for the patent down to
24 essentially cost plus at that point in time.

25 I understand why you are saying that, but I do not

1 understand how you get there.

2 A. Okay, so perhaps we should go on in the slides --

3 THE PRESIDENT: No, no, of course, I am so sorry.

4 A. -- which I think will help.

5 THE PRESIDENT: I will shut up and you take your own course.

6 A. That is fine. On the telecoms example, certainly
7 I agree with your characterisation of price likely being
8 divorced from marginal cost. I mean, I do not know
9 whether that would be the case in relation to a measure
10 of cost plus as applied to that industry and to that
11 firm. My point is a more general one about just the
12 operation of competitive markets is if firms are at some
13 point able to make sort of supernormal profits, that
14 will attract entry and that will change the competitive
15 dynamic and over time, one returns to this sort of level
16 of prices which is perhaps broadly consistent with cost
17 plus, but perhaps if I can go on to my next slide and
18 I will be able to put this in more context, so if we
19 could turn to the next slide {XE7/4/10}, and actually
20 let us go to the slide beyond that {XE7/4/11}.

21 Just to summarise I think where I have got to. I am
22 starting with these red shaded boxes: direct costs of
23 production per unit supplied and then a margin to cover
24 investment costs and a reasonable rate of return.

25 So my understanding -- you know, if that is done

1 well and properly and fully inclusive, that is what cost
2 plus is measuring, so it is not the sort of direct cost
3 of production only, and it is not even just the marginal
4 cost of production where prices would be if we were in
5 perfect competition.

6 So my starting point is that a price that is
7 consistent with appropriately measured cost plus, so it
8 is the lowest dashed blue line, would be one that is
9 consistent with normal and sufficiently effective
10 competition in equilibrium, so over a sort of longer
11 term period, and in my view I would not be saying that
12 prices above that are naturally abusive. So in your
13 patent example, if a firm has recovered all of the costs
14 and then is making supernormal profits for the next
15 10 years of the patent that remains, that would not then
16 lead to a position where you found that to be abusive
17 and you ask for the price to come down.

18 I think there is a range which is shown here in the
19 grey box where you would say: okay, a price can be above
20 cost plus and still not be abusive, and then I think
21 that is probably case-specific, and it may be governed
22 by legal or policy factors.

23 An example of case-specific reason for having
24 a largish grey box could be that it has not been
25 possible to measure cost plus with accuracy so there

1 needs to be a margin of error.

2 Another reason could be that -- actually, we are
3 just seeing this as a temporary phenomenon, so you may
4 get quite a large grey box if you just think actually
5 over time we have an expectation that these profits,
6 when observed by others in the market, will lead to
7 entry, will lead to competition. That is competition in
8 action, and the price will come down, so you might not
9 want to intervene in such situations.

10 Then you may have -- you know, this is the policy
11 around what is the level of tolerance that you want to
12 build into the system. So where that sort of leads me
13 to is I cannot tell you as an economist where this
14 middle blue line lies, where a price stops being allowed
15 and becomes abusive. That middle dashed blue line is
16 going to be different in different cases and it will be
17 a judgment.

18 Where I think that gets me to in this case is I am
19 interested in where the price actually was and how far
20 above the cost plus is it. The further it is above cost
21 plus, the more likely I am to be concerned that it would
22 be abusive, and the longer it stays there, and that
23 would also lead me to a conclusion that it is more
24 likely to be abusive.

25 THE PRESIDENT: Yes, I see. Do you mind a question?

1 A. No, not at all.

2 THE PRESIDENT: My question is this: so the upper line --
3 the dashed blue line labelled "Illustrative focal
4 product price" is the price actually charged by our
5 allegedly infringing party, so that is the price. What
6 we are asking ourselves is, is that price excessive and
7 unfair.

8 Now, the way you are approaching it is you are
9 saying: look, let us say that the price at your lowest
10 blue dotted line is the floor of a legitimate range.
11 Indeed, if you go below that, you might be arguably
12 undercutting other people in the market, but let us not
13 go there, it is the floor.

14 A. If I may just, on that point.

15 THE PRESIDENT: No, of course.

16 A. I think that in reality, I suspect there will be a range
17 of prices around that bottom dash.

18 THE PRESIDENT: Yes.

19 A. So at some point prices will go a bit below that, it may
20 then force someone out of the market, then the price
21 goes up a bit. It is a process, is it not?

22 THE PRESIDENT: I quite accept the dynamism and I am
23 certainly not holding you to a flat level line over
24 time, but what you are saying is that between your upper
25 and your lower lines, we have a ceiling and a floor.

1 A. Yes.

2 THE PRESIDENT: What we are talking about is where the
3 mezzanine should go.

4 A. Yes.

5 THE PRESIDENT: You are starting your articulation of the
6 mezzanine from your low blue line, from the floor,
7 because what you are saying --

8 A. Is your mezzanine separate from the ceiling?

9 THE PRESIDENT: My mezzanine is a floating line between the
10 floor and the ceiling, but it is not tethered to either
11 at the moment, but what I am suggesting to you is that
12 your mezzanine, the middle blue line --

13 A. Ah yes, thank you.

14 THE PRESIDENT: -- is tethered to cost plus, in other words,
15 what you are saying is that the mezzanine should in some
16 way correlate to the floor. You are saying, of course,
17 that that correlation is less than perfect because of
18 the whole range of factors contained in your grey box.

19 A. Yes.

20 THE PRESIDENT: What I am putting to you is, is that putting
21 it the wrong way round? Given that we are talking about
22 a price that is presumptively legitimate -- in other
23 words, we are not presuming abuse, we are simply
24 ascertaining dominance and asking whether the price is
25 abusive -- whether one ought to start at the ceiling and

1 ask whether there are factors which cause the need for
2 the ceiling to be adjusted downwards by the
3 interpolation of a mezzanine which is above the floor by
4 definition but below the ceiling, but you compute how
5 far below the ceiling the mezzanine goes by reference to
6 the sort of policy factors that you are articulating.

7 So in a sense, I am doing what you are doing but
8 starting at the other end because what you are doing is
9 I think you have -- it is not quite a presumption, but
10 a weight being attached to the floor which I am not sure
11 is justifiable, and what I am doing, by this example, is
12 I am attaching a weight to the ceiling because that is
13 the price in a dominant situation, but I am not saying
14 that that price is immutable, what I am saying is that
15 price may be too high and then all we need to do -- by
16 "all" I am putting that in quotes because it is a very
17 difficult job -- but all we need to do is ascertain the
18 factors that cause a competition court to say that the
19 ceiling is at the wrong level and that the right level
20 is a mezzanine moving down from the ceiling.

21 Is that an articulation that you -- well, how
22 unhappy are you with it?

- 23 A. Perhaps I can answer that by explaining why I have
24 started from the floor, which is going back to the
25 guidance which I have been given on the relevant test,

1 which is to say: is this firm that is charging an
2 allegedly abusive price reaping benefits that would not
3 be available under conditions of normal and sufficiently
4 effective competition? So I see as a starting point
5 trying to get a handle on what would be the price under
6 those conditions, and cost plus is one measure that we
7 can use to get a handle on that.

8 I think the comparator analysis is another measure,
9 and in the ideal, one would find other comparator
10 products and prices which also lend weight to
11 understanding where this bottom blue line lies.

12 So that is my motivation, if you like, for grounding
13 it in that way. Perhaps my other observation is when we
14 take a product where it is an essential product to the
15 customer and demand is very inelastic, the ceiling can
16 be very high indeed, the actual price can be very high
17 indeed, and I think that is another reason for thinking:
18 well, you know, by how much do we then need to see that
19 reduce? That is where I think the test comes in again:
20 well, we need to be focusing on what would be achievable
21 under normal competition.

22 Does that answer your question?

23 THE PRESIDENT: Maybe to about 60%.

24 I think the first reason you did not get a perfect
25 or 100 is because you, in your answer -- I just have it

1 on the transcript -- you said:

2 "... I can answer that by explaining why I have
3 started from the floor, which is going back to the
4 guidance which I have been given on the relevant
5 test..."

6 Now, I think, if I may, with great respect to those
7 who have given you guidance, ask you to jettison that
8 because my sense is that the relevant law is in a state
9 of sufficient uncertainty for us not to be wanting to
10 commit to a particular guidance in terms of floor. Now
11 that is something that we can have an argument about in
12 closing, but it is not an argument I want to have with
13 you. So I think I am going to ever so politely invite
14 you to abandon that reason for starting from the floor
15 and to instead try to articulate what, as an expert
16 economist, is the better place to start given that
17 I think we are at a stage where your ceiling price is
18 the price that is arising out of the conduct of
19 a dominant but not necessarily abusive undertaking, and
20 if that is the approach, well, does that inform your
21 floor or ceiling differently? The second point I would
22 make and it is more clarification on my part, when I am
23 saying that there is a tether to the floor or the
24 ceiling, what I am saying is that that is representing
25 your starting point. I am not saying that you need to

1 have your mezzanine tied by any fixed amount of margin
2 between either the floor or the ceiling. The tether,
3 I am imagining, is as a starting point, but if you
4 imagine the mezzanine floating from the ceiling by
5 a very elastic set of bands which enables you, by
6 reference to factors that we have yet to articulate, to
7 push the mezzanine down towards the floor by whatever
8 amount is appropriate, can I regauge your unhappiness
9 with the way I am putting it?

10 A. So I think I would then go to the second reason that
11 I expressed a moment ago, which is when we are looking
12 at a product where it is an essential product with very
13 inelastic demand, that price can go very high indeed,
14 I need some way to think what would be reasonable,
15 non-abusive. It is not gouging of customers.

16 Then I will look to the set of comparators that are
17 available, and what I want -- and so cost plus then is
18 still one of those comparators, and the other comparator
19 could be the price of other products, and what I would
20 then be looking for in the price of those other products
21 are situations where there is equally no gouging of
22 customers as a result of firms in those comparator
23 markets having market power.

24 THE PRESIDENT: It may be that the answer is this: you have
25 identified as -- go back to your -- let us push the

1 floor up, so we will go with your framing of matters.
2 So the mezzanine is tethered to the floor, contrary to
3 what I have been putting to you a moment ago. What
4 factors, apart from cost and cost and comparators I am
5 including in that, what factors cause the mezzanine to
6 move up from the floor apart from that one which you
7 have articulated? Can you give me a few other examples
8 of what I ought to be, and my colleagues ought to be
9 thinking about when we are locating the mezzanine?

10 A. So the degree of confidence that one would have in the
11 measurement of cost plus. So are there any categories
12 of cost that it would be reasonable to include that have
13 not been included, the way in which cost plus has been
14 done, has it taken the most conservative measures of
15 cost plus, and sort of erred towards getting the lowest
16 cost plus measure that would be possible, where there
17 would be other interpretation, it could be slightly
18 higher. So that is one, that is the measurement of cost
19 plus.

20 I think another one brings in the temporal
21 dimension. So is there a situation where the price is
22 high for a period but it is clear that the operation of
23 the market is such that entry and expansion can happen
24 and that competitive forces can then bring down that
25 price? For me that would mean that I would want to see

1 the grey box being larger because I would not want to
2 intervene in a way that then gets in the way of the
3 competitive process working, so that would be a second.

4 A third, which is nothing to do with economics at
5 all, would just be the degree of tolerance that the
6 decision-makers want to embed in the system.

7 THE PRESIDENT: Can I suggest two other factors, because at
8 the moment most of your factors are very closely tied to
9 cost, and I am wondering whether there is space in your
10 conception for factors that go beyond cost, that are
11 nothing to do with cost.

12 What about simply -- I know I am opening a new can
13 of worms -- what about economic value? Another one:
14 what about need? Are these things that ought to be
15 considered when locating the mezzanine, or are they not
16 something that ought to feature in your conception of
17 how this works?

18 A. So in my view, the economic value can be captured within
19 cost plus. So the value typically -- you know, it will
20 not be the case if we are talking about Pavarotti, but
21 value typically comes from the investment that companies
22 will make. So there will be investment in innovation,
23 new product design, customer relationships, and brand,
24 and those costs are then measurable and would be
25 included and can be included in a cost plus measure.

1 THE PRESIDENT: Okay, I probably should have been clearer.

2 I am talking about the value that the consumer derives.

3 So by definition, the consumer is paying a price which
4 they are prepared to pay, assuming they have the cash to
5 pay it, and that represents the minimum of the value
6 that they are deriving from it, and it is only a minimum
7 because there will, except in the ultimately marginal
8 consumer, there will be a consumer surplus above that
9 line, and that is what I am looking at when I am talking
10 about value. I am saying there is a reason people are
11 paying the top line price. That is because in some
12 cases they want to pay it. They obviously would want to
13 pay less if they are halfway rational, but they are
14 paying that price, otherwise the transactions would not
15 happen.

16 So there is obviously a value there that is not
17 related to the costs of the supplier. The value is
18 related to why it is that the consumer is paying this
19 amount of money, and what I am asking is, is the
20 assessment of the value that is derived to the consumer
21 something that ought to apply in informing where the
22 mezzanine should sit?

23 A. So it might help if I think of an example. I have
24 a customer, a set of customers, and let us say they have
25 high willingness to pay for this product. That high

1 willingness to pay would imply that if they have no
2 alternative option, they will pay a very high price
3 indeed for a product in question because of the value
4 that it brings to them.

5 Now I consider, let us say, the same product, the
6 same set of customers, but I am imagining, I do not
7 know, three or four firms all producing this same --
8 well, let us say two of the firms have invested and
9 produce a valuable product, and two of them offer
10 something which is sort of a bit more bog standard.

11 The customers in that situation have a choice
12 between paying for the product where there has been an
13 investment in this value, or they could choose not to,
14 and they buy the bog standard, but they have choice, and
15 then what I would expect is that the premium that the
16 firms that have invested in the more valuable product
17 would be able to charge will be limited by the extent to
18 which there is choice, and if there is proper
19 competition over that value creation then in the long
20 term it would not be possible to price the value added
21 product in a way that derives profit above sort of cost
22 plus in equilibrium, so competition over the valuable
23 product, whatever, where customers have choice between
24 more suppliers, they will pay for the value, yes, but
25 they will not pay more than that.

1 THE PRESIDENT: Well, they will never pay more than what
2 they value.

3 A. Sorry, what I mean is they will not -- let me see if
4 I can explain this better. When a customer has no
5 choice then the firm that is producing this product,
6 which will have some value, the firm can price to
7 reflect that customer's value and some element of that
8 is there is giving the customer real value and some
9 element of it is gouging, because they can, because the
10 customer is not going to go elsewhere.

11 What happens when you introduce competition in
12 relation to this product that has value is that the
13 competition between the firms who are bringing this
14 valuable product will mean that the price of the product
15 will come down to a level which is necessary for them to
16 recover their costs.

17 So, again, it is the competitive process which means
18 that even when there is value, the value will be
19 reflected in a price that rewards the firms for having
20 invested in it but no more.

21 THE PRESIDENT: Let us put a little bit of meat on the bones
22 of that and let us take a non-needs-based example of
23 a product that attracts a premium payment that is not
24 necessarily correlated to price, and although I am going
25 to use, because it helps us visualise the example,

1 although I am going to use an example, I stress it is
2 hypothetical, but let us take a Rolls-Royce, something
3 which has a huge prestige, and let us assume -- I have
4 no idea if this is right or not, but let us assume that
5 in the luxury car market, Rolls-Royce have a nicely
6 dominant position of, say, 60% of the luxury car market
7 and we are defining the relevant market as the luxury
8 car market and we have two other brands and because in
9 my hypothetical example they are inferior I will call
10 them A and B rather than identifying anything else. So
11 we have Rolls-Royce, A and B, and Rolls-Royce is
12 charging well above cost. They are, if you like, but
13 I think it is a tendentious way of putting it, they are
14 gouging the market, they are charging a million and
15 a half for a car that costs £300,000 to make, and they
16 are doing it because they can, and that is the upper
17 price, the ceiling, that they are in fact charging, and
18 obviously by definition there are enough consumers out
19 there who are willing to pay a million and a half for
20 this car because they are doing so. We can say,
21 therefore, that they are getting value to that monetary
22 amount plus some, we do not know how much more because
23 this is all subjective, but we can say at the very least
24 that they are getting value monetised to the tune of
25 a million and a half.

1 Now, do you say that there are any circumstances in
2 which that price can be an abusive price?

3 A. I think it comes down to the extent to which the
4 customers have choice.

5 THE PRESIDENT: Right.

6 A. If the customers have choice and have chosen to pay
7 that, then that says something about --

8 THE PRESIDENT: It says something about value.

9 A. It says a lot about the value, but I think that they
10 have to have choice in order that I am satisfied that
11 that would be not abusive.

12 THE PRESIDENT: Right, okay. So I have postulated the two
13 other manufacturers A and B. They are substitutes
14 because they are in the same market, but they are, let
15 us say, charging not a million and a half but they are
16 charging £500,000, so there is something different, and
17 in this market the consumers are choosing, because that
18 is the profit maximising price for Rolls-Royce, they are
19 choosing to pay a million and a half, and Rolls-Royce
20 will have applied their mind to what is the best price,
21 should it be higher, should it be lower, and the
22 consumer is applying their mind to what pleases them --

23 A. Yes.

24 THE PRESIDENT: -- but they can always shunt to A or B --

25 A. Yes.

1 THE PRESIDENT: -- and that is their choice, but they are
2 choosing not to in this particular example. So in this
3 particular example, does competition law have any role
4 at all?

5 A. So, again -- and we should add in another factor. So if
6 the customers are not choosing A or B, it might be
7 because they consider A and B to be such poor
8 substitutes that in effect they are not credible
9 alternatives to them, so I think that would be one
10 consideration. Is that the reality of what we are
11 seeing?

12 The other dimension which I would add in is, let us
13 say A and B are really poor substitutes. Then we have
14 a situation of Rolls-Royce being able to charge what it
15 wants for its product and there being limited constraint
16 from the others in the market.

17 If one is then thinking: well, what happens under
18 normal competition if it is working well, I mean, there
19 are obviously huge rents which are being made by
20 Rolls-Royce and one would expect that to attract entry.

21 So if we assume competition is working well, there
22 are not barriers to that entry, that means others can
23 come in and invest in a brand and potentially do better
24 than A and B, so one might expect the returns that
25 Rolls-Royce are making to be short-lived until that

1 entry becomes established.

2 One might otherwise say, well, look, actually,
3 developing a brand that is capable of competing with
4 Rolls-Royce is really very, very difficult, and the
5 barriers are insurmountable, then that is a different
6 state of the world in which Rolls-Royce is protected
7 from competition.

8 THE PRESIDENT: Well, bear in mind in this example we are
9 postulating that if you applied a SSNIP to the
10 Rolls-Royce people would default to A and B, because
11 otherwise they would not be in the same market. So we
12 have a situation where Rolls-Royce are pricing at the
13 limit, an increase in price is not going to enable them
14 to maximise their revenue and so their profit, so they
15 are, on that definition, A and B are substitutes and
16 that is just --

17 A. Although that could result from the cellophane fallacy
18 where they have pushed their price to such an extent
19 that the next movement would be unprofitable, but --

20 THE PRESIDENT: I can see that, and obviously one would have
21 to test for that.

22 A. Yes.

23 THE PRESIDENT: But let us assume that I am not the
24 Supreme Court in that particular case in the
25 United States, but I have actually got my market

1 definition right.

2 Now, it may be that you are saying that the example
3 is an improbable one, and I am not sure I would disagree
4 with that, but my point is that on the fact
5 constellation I have given you, there are substitutes
6 because otherwise I would be defining A and B out of the
7 market, and so what I am giving you is an example --
8 maybe it is improbable, but nevertheless an example,
9 where your tethering of the mezzanine level to cost is
10 not working, at least on this example, because what I am
11 putting to you is a situation where actually Rolls-Royce
12 are charging way above cost, way above what their
13 substitutes are going for, and yet people are paying,
14 and what I am saying is, is that consumer value, given
15 the choice, a relevant factor that ought to ensure that
16 my mezzanine is in fact at the higher end, closer to the
17 ceiling than it otherwise would be?

18 A. I think I could agree with that in the sense that this
19 situation that you have described is clearly identifying
20 that there is a value, that customers can see the value
21 in the Rolls-Royce, and that is the reason why the
22 premium is paid, I agree with that.

23 So where one can clearly pinpoint value, know the
24 source of that value, know that consumers have chosen to
25 pay that price, reflecting that value, knowing that

1 there are alternatives for them, I think that could then
2 be a relevant consideration, yes.

3 THE PRESIDENT: Thank you. So we have added one other
4 factor at least to cost.

5 A. Yes.

6 THE PRESIDENT: Can I float another one which I suspect you
7 are going to agree with rather more quickly which is
8 this: need. Let us take a situation where the product
9 is such that you do not value it because you want to
10 have it but you value it because you need it, and it
11 will be hard, I think, to construct an example like the
12 Rolls-Royce example because need implies a tethering or
13 a tying of the consumer to the product which eliminates
14 substitutes.

15 A. Yes.

16 THE PRESIDENT: But we can all try and think of an example
17 that involves competitors, but I do not think it matters
18 for the present sake of argument. What I am saying is
19 that if one has a situation where there is need rather
20 than desire, would that be a factor that would cause the
21 mezzanine to push much closer down to cost rather than
22 as with the value example, push the mezzanine much
23 closer to the ceiling?

24 A. Yes, I would agree with that.

25 THE PRESIDENT: Again, need is not something that is located

1 in the cost base of the supplier; need is something that
2 is located in the needs of the consumer. So I think
3 what I am putting to you, and what I think you are
4 agreeing with, but do push back because that is the
5 point of these teach-ins, what I think I am suggesting
6 to you is that although for sake of argument I am
7 prepared to accept that cost is a relevant factor in
8 locating the mezzanine, there are a whole range of
9 factors that arise out of the state of the consumer's
10 position which are independent of cost to the supplier
11 but which are relevant to benefit to the consumer that
12 we also need to factor in when we are locating our
13 mezzanine between these two extremes. Would you accept
14 that as a framing of the factors that go to the location
15 of the mezzanine?

16 A. Yes, I think I can accept that.

17 THE PRESIDENT: I think I am going to try and shut up now,
18 I also think we need a shorthand break, but can I just
19 reassure the parties that I hope there is a benefit to
20 everyone that -- I appreciate one might say that
21 Ms Webster is getting an unfair shake of the dice in
22 terms of the time that she is getting in front of the
23 court, I am not sure she would necessarily agree with
24 that, but everyone is getting a signal as to what is
25 concerning us, and to be clear, there are a number of

1 the points that we have discussed which arise out of the
2 Mr Holmes' inspired coffee shop example that we will be
3 coming on to I suspect now tomorrow, and we will ensure,
4 Ms Webster, that you have less to say about that and the
5 other experts more, because I have a very clear
6 understanding of where you are coming from, but I do not
7 want anyone to feel that we are inappropriately
8 monopolising Ms Webster's time, and I know the CMA will
9 not have that problem, but I am thinking about everybody
10 else.

11 We will rise for 10 minutes until a quarter-to.

12 Thank you very much.

13 (3.35 pm)

14 (A short break)

15 (3.52 pm)

16 THE PRESIDENT: Ms Webster.

17 A. Thank you very much.

18 THE PRESIDENT: We had better bring up the page that we were
19 on last. I confess -- here we are {XE7/4/11}.

20 A. Thank you. So I think that concludes my comments that
21 I wanted to make on the questions that you had posed
22 leading up to today.

23 If we could turn now, I think, two slides on, please
24 {XE7/4/13}. Brilliant.

25 I will now talk through the analysis which I had

1 done and my views as set out in my expert report. These
2 focus, as I say, on the question of what can be learned
3 from comparators in this case. What I have done here is
4 just to provide an overview which we can then use as
5 a route map for what I will talk through. There are
6 three comparators in this case that I have considered
7 following what is in the CMA Decision and also in the
8 parties' notices of appeal.

9 The first is tablet ASPs, the second is the £30 drug
10 tariff price for tablets, and then the third, weighted
11 average reimbursement prices of other AEDs.

12 In each case, I have considered the two criteria
13 that I set out at the beginning of this teach-in: do
14 I think the comparator product is sufficiently similar
15 to capsules such that looking at the price of the
16 comparator products will be informative? Then, second,
17 thinking about whether the comparator prices themselves
18 that have been put forward are ones that are consistent
19 with normal and sufficiently effective competition.

20 If I take tablet ASPs first, just to summarise my
21 position, we have heard evidence I think already, or
22 opinion, that tablets really were very similar to
23 capsules in terms of their effect, and I do not see any
24 reason why they are not a good comparator given the
25 similarity. I would note one thing, which I think also

1 Dr Majumdar mentioned earlier, which is it is clear that
2 the tablet market was smaller than the capsule market,
3 and I think by a factor of four, so it is quarter the
4 size, and that may have a bearing on a price in relation
5 to tablets that is associated with normal and
6 sufficiently effective competition that may be higher
7 than the price one would expect for capsules under
8 normal and sufficiently effective competition.

9 THE PRESIDENT: You do not have any insight into why that
10 proportion exists, four to one?

11 A. No, I do not, but I work on the -- and I cannot say in
12 this case whether the small market size per tablet, the
13 smaller market size, would lead to a price under normal
14 and sufficiently effective competition that was higher
15 than it would have been for capsules. I note that it is
16 a possibility, so I proceed on the basis that it is
17 probably a sufficiently good comparator from the
18 perspective of similarity of product.

19 So then turning to my view on whether the tablet
20 prices, ASPs, would have been consistent with normal and
21 sufficiently effective competition, and here my view is
22 no, and I base this -- and in fact, everything shown on
23 this slide and my analysis is based on what I have taken
24 from the Decision, the remittal Decision. I have not
25 looked at the underlying primary evidence that the CMA

1 collected, so I am relying on what I have read in the
2 Decision. I think I have looked at one call note in
3 particular because it was something that was raised by
4 Dr De Coninck.

5 So in relation to tablet ASPs, based on what I have
6 read in the remittal Decision, I think there are two
7 factors that are important for me. One is it appears
8 that at all times in the tablet market there were
9 barriers that limited competition, and my view, having
10 understood the nature of those barriers, is that even in
11 period 3 when there were three suppliers in the market,
12 I considered them to have been such that one would
13 expect competition to be limited to a substantial
14 degree.

15 The second is that period 3, when competition did
16 appear to be taking off, it was intensifying, it was
17 a relatively short period, and starting from a point
18 where there was not effective competition, that period
19 then when competition started and it intensified I have
20 suggested that is 16 months. That is quite a short
21 period relative to what certainly the Oxera study found
22 in relation to the time it takes for generic competition
23 to develop to a point at which prices are probably
24 consistent with normal and sufficiently effective
25 competition.

1 I think I observed in the Oxera report, prices are
2 still transitioning over sort of eight quarters, so
3 24 months rather than the 16 months here, so I think
4 that would be another factor that causes me to doubt
5 that prices developed to a point that would be
6 consistent with normal competition, so that is tablets'
7 ASPs.

8 In relation to the drug tariff price and the
9 relevance of that as a comparator, it is the same
10 position in relation to similarity of product as I have
11 described for the tablet ASPs, obviously the same
12 product. In this case, in relation to whether this
13 price is consistent with normal and sufficiently
14 effective competition then my answer to that is no, my
15 view is that it was not a price consistent with normal
16 and sufficiently effective competition, and firstly,
17 that is because it arose through a process of bilateral
18 negotiation between two parties: a monopoly supplier and
19 a monopsony buyer, and the context previously was a drug
20 tariff price of £114. They landed on 30, but, you know,
21 that is just where they landed. There is nothing which
22 says that that price would be at a level consistent with
23 what one would expect if competition were working well.

24 THE PRESIDENT: It is not the outcome of competitive forces.

25 A. Yes, and nor would I expect that bilateral negotiation

1 to land on a price that would be consistent with the
2 price that would result from competitive forces.

3 Then indeed, when I then compare the drug tariff
4 price with the tablet ASPs, there is clearly a big
5 difference, and I will show that later in the pack. So
6 that is my position on the drug tariff price.

7 In relation to the prices of other AEDs, based on
8 the CMA's -- what is written in the CMA remittal
9 Decision, and I have also looked at the CAT judgment
10 from the first appeal, which I think comments on sort of
11 less similarity between other AEDs and capsules as
12 compared to the similarity that exists between tablets
13 and capsules, based on what I have seen I can only take
14 the view that -- sorry, I cannot be certain that there
15 are sufficient similarities in these products for them
16 to be good comparators.

17 I also then am worried that -- sorry, "worried" is
18 the wrong word -- my view is that the prices that have
19 been put forward in the Pfizer notice of appeal which
20 prices for five other AEDs, these are prices which are
21 a blend of the generic price and the branded price. The
22 generic prices, assuming there was sufficient
23 competition in those markets, which I do not know, is
24 not elaborated on in any of the evidence that I have
25 seen, it is possible that the generic prices are

1 consistent with normal and sufficiently effective
2 competition.

3 My view is that the branded prices will not be.
4 These are reimbursement prices, they are not the price
5 that was necessarily charged by the brand to wholesalers
6 or pharmacies, it is the price which is set under PPRS
7 that determines reimbursement. For that reason I think
8 those prices that are put forward as comparator prices
9 would not be appropriate prices.

10 I then look at the generic prices for those five
11 other AEDs, and I find those to be below the level of
12 capsule pricing, so, again, I will come to that.

13 The main area of disagreement between Dr Majumdar,
14 Dr De Coninck and myself is in relation to the sort of
15 second half of the table and the view on whether these
16 comparator prices are consistent with normal and
17 sufficiently effective competition.

18 So perhaps I will turn now to expand on my points in
19 relation to tablet ASPs, so if we could go to the next
20 slide, please {XE7/4/14}.

21 This may be relatively quick given our discussion
22 earlier. I set out my view -- this is the first element
23 of the disagreement in relation to tablet ASPs, is how
24 one should define normal and sufficiently effective
25 competition. It does not have a specific meaning in

1 economics, it is perfect competition at one end, there
2 is monopoly supply at the other end, normal competition
3 is somewhere between, I would argue closer towards
4 perfect competition than to monopoly supply, but it is
5 a matter of judgment, and my view is that a market stops
6 being consistent with normal and sufficiently effective
7 competition when one observes that there are barriers
8 that limit competition in the market to a substantial
9 degree. They get in the way of customers being able to
10 switch to have genuine choice. They get in the way of
11 profits being whittled down because entrants come in,
12 they replicate, they expand capacity. It is something
13 which stops that competitive process -- firms responding
14 to other firms, responding to the customer needs -- gets
15 in the way of that process happening.

16 So any market which is characterised by substantial
17 barriers to competition I would say is not normal and
18 sufficiently effective competition. I think there can
19 be a degree to which there are some barriers, some
20 frictions, there will be some product differentiation,
21 so I am not saying we need a benchmark here which is
22 perfect competition at all. It is just in my view it is
23 not right that we bake in substantial barriers to
24 competition.

25 This is where I differ in my view, as I understand

1 it, from the other experts who would say we need
2 a benchmark for normal and sufficiently effective
3 competition that is realistic, so it is the competition
4 that can exist in a market given the constraints that
5 operate in that market, and I have added a quote in the
6 slides from Dr Majumdar, but my view is that does not
7 seem to be the right benchmark in the case of trying to
8 assess whether there is abusive pricing.

9 So it is likely that the abuse in any market comes
10 about because there are barriers to competition. If
11 I then find a benchmark market which has similar
12 barriers to competition, I similarly might expect prices
13 in that comparator market to be above a level consistent
14 with normal and sufficiently effective competition. So
15 then I am comparing an allegedly abusive price with
16 a price which is equally not -- you know, it is inflated
17 because a company is taking advantage of those barriers,
18 that could be the situation, and that comparison then
19 enables -- it justifies, if you like, a firm being able
20 to exploit the existence of barriers to competition.

21 THE PRESIDENT: I have been biting my tongue because I do
22 not want to interrupt too much, but I will because where
23 there is something where I am not completely happy with
24 the way you have framed something and I think it
25 matters, I think it is appropriate to articulate it.

1 You said a couple of minutes ago: it is perfect
2 competition at one end, monopoly supply at the other and
3 normal competition is somewhere in between, so you see
4 it as a spectrum.

5 A. Yes.

6 THE PRESIDENT: I am not sure that is right because the one
7 thing that perfect competition lacks is product
8 differentiation, and that is what the real world has
9 which perfect competition lacks, and so you are defining
10 barriers to competition as more or less entirely
11 illegitimate and I think that you need to classify the
12 barriers to competition as, going back to Hydrocortisone
13 case 2 and case 3, because providing proper product
14 differentiation is -- it is an odd use of language, but
15 it is a barrier to competition because by providing
16 something that people want, you are able to eliminate
17 the competition, but in a good way, and that is case 2.

18 Now, I say that entirely neutral to how high you can
19 price, we have been through that.

20 A. Yes.

21 THE PRESIDENT: Case 3 is your illegitimate barrier where
22 there is no product differentiation, and so no
23 justification beyond the illegitimate, to charge more,
24 and so I am not for that reason completely happy with
25 your one bucket for barriers to competition. I think

1 there are two buckets and that the label "barrier" is
2 not apposite to capture the proper product
3 differentiation that entitles to you charge something
4 more than purely cost plus a reasonable rate of return.

5 A. Thank you for the question, actually, because it enables
6 me to clarify.

7 When I am talking about barriers in this example
8 I am talking about barriers to entry and barriers to
9 switching, but not barriers to switching that are
10 created by genuine differentiation on the value
11 proposition, actually. I am thinking about things that
12 get in the way of customers exercising their choice.

13 THE PRESIDENT: So you are locating your discussion within
14 case 3 here?

15 A. Possibly.

16 THE PRESIDENT: I certainly will not hold you to it.

17 A. So that is the first point that I want to make.

18 If we could go to the next slide, please {XE7/4/15}.
19 Given that definition of normal and sufficiently
20 effective competition, there is then a sort of related
21 question: well, how do we identify whether a market is
22 characterised by effective competition or not, and this
23 slide talks through two pieces of information which will
24 be relevant to that.

25 My starting point is that we should look at the

1 characteristics of the market, we should look at how it
2 operates. Are there barriers or are there not? If
3 there are barriers, what is the nature of those
4 barriers? What is the extent to which we expect them to
5 have a bearing on how competition can take place? So it
6 feels sort of natural that one would look at that.

7 Then, as Dr Majumdar described earlier, one can look
8 at price evolution, and in my view that is informative
9 of where the competition is taking place. The point
10 that I would make is that in relation to looking at
11 prices, I find them not to be determinative on their own
12 of whether we have got to a position of normal and
13 sufficiently effective competition, and perhaps if we
14 turn to the next slide, I can illustrate that with two
15 diagrams {XE7/4/16}.

16 So in the first case, left-hand side, we can think
17 about an example of falling prices, and we observe
18 falling prices at the beginning of period 3 if you
19 remember from Dr Majumdar's charts.

20 The point that I make here is that when you have
21 a product which is an essential product, low elasticity
22 of demand, the price can be very high if it is
23 unconstrained, and then you take a high price and then
24 you see a price drop. Well, that price can drop by
25 quite a long way and still remain above the price that

1 we might consider to be consistent with normal and
2 sufficiently effective competition.

3 So in this instance it is the price drop that is
4 indicated by the yellow arrow, brings prices down to
5 a level which still sits above a grey box, which I am
6 saying is above -- which I am saying would be a range of
7 prices consistent with sufficiently effective
8 competition.

9 It is perhaps worth calling out the difference
10 between Dr Majumdar's chart here and mine. I have sort
11 of located the perfectly competitive price at the
12 marginal cost of production. My grey box, as per the
13 discussion we had earlier, would probably be measured by
14 cost plus, so it would allow for fixed costs of
15 production, it would allow for investment costs, it
16 would allow for the reasonable rate of return and that
17 would be baked in. That is my point on falling prices:
18 we just do not know whether they have fallen to an
19 appropriate level.

20 If I then look at the right-hand side, and I think
21 this is picking up on Dr De Coninck's comment earlier,
22 he said we see a plateau in the tablet prices, we see
23 them fall and then they reach a plateau, but one can
24 sort of, I suppose, quite easily conceive of a situation
25 where the plateau -- yes, there is a plateau,

1 competition is not going to develop any further and push
2 prices down any further, but that plateau is above
3 a level consistent with normal and sufficiently
4 effective competition because there are barriers that
5 prevents competition from developing further.

6 Thank you, so next slide {XE7/4/17}.

7 If we then turn to what I see as a second area of
8 disagreement with the other experts, the question is was
9 competition in the supply of tablets at any point
10 sufficient to lead to tablet ASPs consistent with normal
11 and sufficiently effective competition, and on this
12 slide I have presented the market facts which
13 I understand to be undisputed.

14 On the left-hand side, these are the volumes in the
15 tablet market. The chart shows volumes from the start
16 of 2012, which is the back end of period 2, through to
17 the middle of 2015, so all the way through period 3 and
18 a little bit further, and this confirms what Dr Majumdar
19 said earlier that Teva continued to supply the majority
20 of volumes into the market. Wockhardt is in yellow,
21 took a certain share of supply. When Milpharm -- grey
22 bar -- came in, Milpharm took share predominantly from
23 Wockhardt.

24 The right-hand chart shows the evolution of the
25 tablet ASPs. I have included a small amount of period 1

1 which is before Wockhardt entered the line. You can see
2 Teva's price there is probably around £26 based on the
3 discussion earlier.

4 Then Wockhardt comes in. The price is sort of
5 fairly stable, between Wockhardt and Teva, drops off
6 a small amount towards the end, and then it is really in
7 period 3 that prices start to fall, and I think that is
8 the reason for the focus on period 3, is there something
9 different going on in period 3?

10 Can we turn to next slide, please {XE7/4/18}.

11 So, yes, the question is were prices consistent with
12 normal and sufficiently effective competition during
13 period 3? So I say, well, let us start by looking at
14 the barriers to competition that existed during that
15 period.

16 There are three specific barriers that the CMA
17 identifies in the remittal Decision. The first of these
18 is that there were supply issues that affected both
19 Wockhardt and Milpharm. The issue with Wockhardt was to
20 do with the stability and reliability and quality of its
21 product which the CMA notes led to Wockhardt not seeking
22 to increase production for fear of running into quality
23 issues, and that meant there would be certain sales that
24 could not be contested.

25 Milpharm had a different supply chain. It relied on

1 its parent company to supply Milpharm product that it
2 could then sell to customers in the UK. My
3 understanding from the evidence is that it could not
4 guarantee that it would always have volumes because it
5 was reliant on the parent company and what it would
6 supply, and this led it to describe its supply chain as
7 hit and miss. It supplied customers on a transactional
8 basis rather than a contractual basis, so it would not
9 necessarily be able to guarantee supply, and again, with
10 the implication that there would be some customers or
11 some points in time when it would not be contesting
12 sales. So that is the first issue.

13 The second is that the CMA points to strategies
14 employed by Teva and by Wockhardt which sought to limit
15 the price competition between them. So there are
16 documents, and I believe call notes, which refer to
17 giving some share to the entrants in order that they
18 seek not to compete as aggressively on price. So it is
19 all in the context of managing the price decline.

20 That is the second, and the third barrier to
21 competition is in relation to continuity of supply
22 guidance which we have discussed which, as you
23 mentioned, was in place throughout period 3 and with the
24 MHRA issuing its firmer guidance from November 2013.

25 My view is that the combination of those barriers,

1 particularly with only three players in the market, two
2 of which have issues with their supply and significant
3 barriers to switching, for me I take that as something
4 which is not consistent with normal competition, and it
5 would inhibit customers' choice in the market, so
6 competition is not working effectively.

7 If we may turn to the next slide please {XE7/4/19}.

8 So then the question is what can we say from the
9 fall in prices, because it is clear that prices did
10 fall, and the evidence would suggest that competition
11 was happening to a degree when Milpharm came into the
12 market. Milpharm challenged Wockhardt and Teva for
13 contracts, Milpharm was successful in picking up some of
14 those contracts, and Milpharm's entry led to prices
15 falling. So there is a competitive dynamic, but then we
16 come back to the views which I expressed a couple of
17 slides ago which is: did they push prices down to
18 a level consistent with normal and sufficiently
19 effective competition, and my view is that that is
20 unlikely, given the existence of the barriers and given
21 that there was not much time when there were those three
22 suppliers in the market for competition to evolve and
23 for prices to evolve to -- to fall to a level consistent
24 with normal and sufficiently effective competition,
25 which I ground with reference to the Oxera study.

1 It is perhaps worth saying at this point as well,
2 because it becomes relevant, there is a real question
3 about how to treat those prices that are falling at the
4 start of period 3.

5 My view is that when those prices are falling -- so
6 they start in period 2 at a level, £26 roughly, and that
7 is not a competitive price, and the CMA evidence shows
8 there is not much competitive interaction between
9 Wockhardt and Teva at that point in time.

10 Milpharm comes in and competition starts to develop,
11 but it is starting from a position of being
12 uncompetitive, so those prices that you first of all see
13 in the market during period 3, in my view are
14 contaminated, they are not competitive prices in
15 themselves, they are prices in transition that are
16 contaminated by the previously elevated price level that
17 existed during period 2.

18 So sort of irrespective of whether you think prices
19 at some point in period 3 ended up at a level that was
20 consistent with normal and sufficiently effective
21 competition, I would not say that the early prices were
22 ones that were consistent with normal and sufficiently
23 effective competition.

24 THE PRESIDENT: To what extent do you think the Tribunal
25 ought to adopt the approach taken in relation to

1 contamination in, again, *Hydrocortisone* where we had
2 what we called, as Mr Holmes will recollect, the
3 Matterhorn, and there was a question of the extent to
4 which the downward slope of the Matterhorn was in and of
5 itself not an abuse of dominance because it was downward
6 sloping, and what the Tribunal did in that case was --
7 did not look at the anterior situation and expressed
8 matters in terms of contamination, but vertically sliced
9 the mountain into different phases which could be
10 treated for analytical purposes in the same way, and
11 then disregarding anterior and subsequent phases applied
12 the dominance and abuse tests to that particular phase,
13 so it was neutral as to whether there was contamination,
14 one simply said: well, let us look at day one and the
15 last day of the phase and I think we took an average as
16 well, can one say that there is dominance and an abuse
17 on that basis?

18 Is that something which you would resist as a form
19 of analysis of historic movements and phased
20 differences, or do you regard it as essentially
21 consistent but a different way of analysing the way you
22 are doing it?

23 A. If I have understood the slicing of the Matterhorn, as
24 you call it, correctly, that was pricing in relation to
25 the hydrocortisone product and the price that was

1 alleged --

2 THE PRESIDENT: That is right.

3 A. -- and here we are in a situation where I am looking to
4 find a relevant comparator.

5 THE PRESIDENT: Yes.

6 A. So in some ways that makes it a bit different, and what
7 I would say is, in my view, we want to be finding
8 a comparator where you can say, okay, here is
9 a comparator sufficiently similar and I am clear that
10 prices reflect normal and sufficiently effective
11 competition.

12 In my mind, that means it would be justifiable to
13 slice the time period and remove any time period from
14 the construction of the comparator price benchmark, just
15 remove anything that is clearly problematic, and focus
16 on what you think is the best period to take for that
17 construction of a benchmark.

18 Now, I qualify that because where I end up is that
19 I actually -- in my view, none of the prices of tablets
20 during period 3 make a good benchmark. I do not have
21 confidence that any of those are consistent with normal
22 and sufficiently effective competition.

23 As you will see when I do make a comparison, because
24 the CMA has and the other experts have, so I have, I do
25 the slicing approach that you describe to try and avoid

1 this inclusion of prices that are perhaps clearly
2 contaminated.

3 So perhaps if we could go to the next slide
4 {XE7/4/20}. So now I am coming to the comparison, and,
5 as I mentioned at the start of this teach-in, my
6 starting point is to say: let us be agnostic as to the
7 supply chain for capsules, let us look at the end price
8 that was charged to pharmacists and wholesalers and that
9 is the Flynn price which is shown by the purple line on
10 the charts, and then let us compare that to the prices
11 during period 3 of the tablet suppliers, and the dotted
12 line there is the weighted average price of the tablet
13 suppliers. It is quite close to the Teva line because
14 Teva had the majority of the volumes.

15 The difference between the purple, the purple
16 averaged across the whole of the relevant period and the
17 benchmark, which in this case is the dotted line is --
18 I am looking for the figure -- 51%, so quite
19 substantially above what I would say is a sort of best
20 case comparator for tablet ASPs.

21 In this instance I have not sought to constrain, to
22 slice, period 3 and take only prices from a certain
23 part. I have just used the whole period, and I have
24 used all suppliers, and I suppose I am taking this
25 comparison on the basis that this is what Dr Majumdar

1 and Dr De Coninck would say is the right measure,
2 I think, I hope I am not putting words in their mouth.
3 I am not fiddling around with tablet ASPs at all, I am
4 just doing a straightforward weighted average, all of
5 period 3, even though I think this is not a price
6 consistent with normal and sufficiently effective
7 competition. And even when I do that, the end price to
8 wholesalers and pharmacies for Flynn is 51% above that
9 tablet ASP benchmark.

10 So that tells me that the tablet ASP cannot be used
11 to undermine the CMA's view that capsule prices were
12 unfair, because that is not shown by the comparison of
13 those two prices.

14 If we could go to the next slide, please {XE7/4/21}.

15 So then following what I said earlier, I then looked
16 at the individual prices for Pfizer and for Flynn and
17 compared those against the tablet prices. Pfizer and
18 Flynn take a different approach in how they set this
19 out. Pfizer's approach is shown by the red line on this
20 diagram which -- this plots Pfizer's adjusted price, so
21 Pfizer's actual ASP adjusted in the way Dr Majumdar said
22 to add a distribution margin, and Pfizer says that had
23 Flynn added a distribution margin in the order of
24 magnitude that Pfizer suggests following the CMA, then
25 Pfizer's price would not have been unfair, it will in

1 the region of the tablet prices, and I will show this on
2 the next slide.

3 So in effect we found on the previous slide that
4 tablet prices as a whole cannot be said to be fair with
5 reference to tablet prices. Pfizer's approach says:
6 well, it is not Pfizer, it is Flynn. Flynn said: well,
7 had Pfizer's price been lower, and that red line shifted
8 down on the chart, my purple line would not have been so
9 high because I would have added my standard return and
10 it would have been fine, and clearly they cannot both be
11 correct, so that is something which the Tribunal will
12 need to grapple with. I have set out my view on both of
13 their prices in the following slide, so we can go to
14 that now. {XE7/4/22}.

15 So what I have done here, this is where I do the
16 slicing. So my view is if we are going to do this
17 comparison exercise we should be as careful as we can to
18 avoid including prices that are clearly not consistent
19 with normal and sufficiently effective competition in
20 that price benchmark for tablets. So I have taken the
21 period September 2013 to December 2013 as being the
22 slice of period 3 which I think is most relevant to look
23 at. The reason I have done that is because this is the
24 point at which prices start to stabilise in the market,
25 and you can see that through the grey line is

1 Wockhardt -- sorry, the yellow line is Wockhardt, the
2 grey line is Milpharm. Prices have continued to fall
3 all the way up to until the point of at
4 least September 2013, and then there is a period where
5 they are sort of largely flat.

6 Wockhardt then largely withdrew from the market at
7 the end of December 2013, which is why I have stopped
8 the price series then. The CMA reports that at that
9 point, Wockhardt was concerned with the stability of its
10 product and it withdrew, I think it is all but two
11 batches -- sorry, or is it one batch? It withdrew all
12 but one batch from supply and that one batch equated to
13 I think two months' worth of supply which it then sold
14 out into the market. So Wockhardt's sort of competitive
15 constraints really ran up until December 2013.

16 The other thing which I have done is I have excluded
17 Teva from my benchmark calculation, and the reason that
18 I do that is, if one plots -- and it is on one of the
19 previous charts -- the Teva price trajectory, it follows
20 Wockhardt and Milpharm relatively closely for a period,
21 and then it starts to diverge. The Teva price stops
22 falling and then at some point actually towards the end
23 of that period it starts increasing somewhat, and the
24 differential in the period which is shaded grey here is
25 in the region of 70% between Teva's price and Wockhardt

1 and Milpharm's price.

2 I am of the view that the likely cause of that
3 differential is, at least in part, down to the effect of
4 the continuity of supply guidance. What I have
5 understood from the factual evidence that the CMA has
6 put in the remittal decision is that there were certain
7 customers -- this is what the companies have told the
8 CMA -- certain customers who were willing to switch, and
9 then there were certain customers who were not, and so
10 I think that sort of explains why there is this
11 downward -- sort of relatively steep downward pressure
12 on prices at the beginning of the period when that is
13 being revealed and knowledge is coming out: so these are
14 the customers that will switch, these are the ones that
15 will not, we need to compete where we want to, and then
16 at some point we are left with a set of customers who
17 will not switch, and because Teva has the largest market
18 share, it will have more of those customers who will not
19 switch, and in my view that is going to be
20 a contributory factor to the substantial price
21 differential that opens up between Teva and Wockhardt
22 and Milpharm and would, in effect, give Teva some market
23 power. So I have excluded Teva's price from this
24 benchmark calculation.

25 Then where that leaves me is there is a big

1 differential between the red line and the dotted line,
2 the tablet benchmark, and that is 87%, again, where the
3 red line is measured over the entirety of the relevant
4 period, and then the gap between the purple line,
5 Flynn's price, and the benchmark price is 150%, again,
6 measured in the same way. So my view of the relevance
7 of the tablet ASP comparison is that it does not
8 undermine the CMA's finding that each of the parties'
9 prices were unfair.

10 Please may we go to the next slide {XE7/4/23}.

11 Thank you.

12 Dr De Coninck, in response to the analysis that
13 I have set out, has indicated that he does not think it
14 relevant to compare Flynn's price with tablet ASPs and
15 that instead we should be looking at margins, Flynn's
16 margins compared to tablet ASP margins, and I think
17 I would make two points on this. The first is if we
18 were to do that we should again be asking ourselves the
19 question: will margins in the tablet market be
20 reflective of normal and sufficiently effective
21 competition.

22 My view is that margins follow prices, and so where
23 prices are not -- where I have no confidence that the
24 prices reflect normal and sufficiently effective
25 competition, the same applies to margins. So my view is

1 that the margin analysis is equally unreliable and
2 uninformative.

3 If one did want to do a comparison of margins,
4 I would make the same points that I have made on the
5 previous slide: let us be selective, let us rule out any
6 prices which are clearly inconsistent with normal and
7 sufficiently effective competition, and I have not got
8 a chart which does this because I have cobbled together
9 numbers from Dr De Coninck's report and the CMA
10 analysis, but I have calculated the extent to which
11 Flynn's margins measured over a period which is from the
12 start of the relevant period to April 2015, it was not
13 possible to get Flynn's margins across the remainder of
14 the relevant period so I have taken that first period,
15 looking at Flynn's margin over as much of the relevant
16 period as I can; comparing it to Wockhardt's margins
17 in September to December 2013, the differential is 52%.

18 If we could turn to the next slide, please
19 {XE7/4/24}.

20 That is the summary of my views on where the experts
21 disagree in terms of tablet ASPs. On the drug tariff
22 price of tablets, I think I have probably made my
23 comments clear earlier. The only thing to note is the
24 chart on this slide shows you the difference between the
25 drug tariff price and the tablet ASPs, so you can see

1 the extent to which there was a difference between the
2 two which gives me more comfort in being -- makes me
3 more confident that the drug tariff price was not
4 consistent with normal and sufficiently effective
5 competition.

6 If we can then turn to the next slide {XE7/4/25}.
7 I think this is the final slide.

8 In relation to other AEDs, again, I have summarised
9 my view when I set out the full table. Just perhaps to
10 point to the chart in the bottom right, this just shows
11 you the evidence in relation to pricing of phenytoin
12 capsules which is the yellow line, and then the prices
13 of -- this shows four of the five other AEDs, and you
14 can see the prices start quite high, that is because
15 there was no competition at one point, then competition
16 came, the prices dropped, so these are the generic
17 prices, and the generic prices for all of them. They
18 start off high, end up at a level which is significantly
19 below the pricing of capsules. So again on this basis,
20 putting aside issues of the comparability of the
21 products, even when one looks at pricing I take the view
22 that it does not undermine the CMA's unfairness
23 conclusion.

24 THE PRESIDENT: Thank you very much. We are much obliged to
25 you. That concludes your presentation. Thank you.

1 MR HOLMES: Sir, I am conscious of the time. There is one
2 further CMA witness. I do not know whether you want to
3 -- Mr Greg Harman. I do not know whether you want to
4 start him now or you would rather begin tomorrow
5 morning.

6 THE PRESIDENT: Well, I am conscious that we are already
7 entering hot-tub territory.

8 MR HOLMES: Yes.

9 THE PRESIDENT: How are we doing in terms of shorthand
10 writer exhaustion?

11 I think we should make a start.

12 MR HOLMES: Of course. Can we please call Mr Greg Harman.

13 THE PRESIDENT: We have a 10.00 start tomorrow. Could we
14 start earlier?

15 MR HOLMES: From my perspective, that is fine. I have not
16 canvassed with the rest of counsel.

17 THE WITNESS: Yes, I can come back.

18 THE PRESIDENT: Let us see what other people think about
19 a 9.30 start, if we can, then we could start the hot-tub
20 clean at 10 o'clock, that would be quite useful. But
21 let us make a start, in any event, Mr Harman, with you.

22 MR GREG HARMAN (affirmed)

23 THE PRESIDENT: Mr Harman, welcome. You can hand the card
24 back. Do sit down, make yourself comfortable. You will
25 have some questions about reports from Mr Holmes and

1 then your presentation.

2 Teach-in by MR HARMAN

3 MR HOLMES: Yes, so, sir, taking the staccato approach,
4 Mr Harman, you were a witness, an expert witness in the
5 first phenytoin trial and you prepared two expert
6 reports and a joint expert statement for the purposes of
7 those proceedings; is that right?

8 A. That is correct.

9 Q. For the current appeals, you prepared a single report
10 which is at {XE1/15}. Is that correct?

11 A. That is correct.

12 Q. And also a position paper?

13 A. That is correct.

14 Q. The opinions in the reports and the position paper
15 represent your true and complete professional opinions
16 of the matters to which they relate; is that correct?

17 A. That is correct.

18 MR HOLMES: I am grateful.

19 A. I am waiting for my slides.

20 THE PRESIDENT: Do you have a reference for the --

21 MR HOLMES: Yes, apologies. It is {XE7/3}.

22 A. Thank you.

23 If we could just go to the next slide {XE7/3/2}. So
24 I just wanted to start by giving some background to
25 myself.

1 I am both a chartered accountant and I have
2 a masters in economics. I have about 31 years and
3 counting experience, primarily in the areas of
4 competition, regulation, damage assessment and perhaps,
5 importantly for some of my teach-in, around valuations,
6 especially in terms of what investors expect in terms of
7 returns in the real world.

8 I have also had extensive experience in excessive
9 pricing. Obviously I was the CMA's expert in
10 *Liothyronine* and the first time in *Phenytoin*, but
11 interestingly in a different jurisdiction, I am doing
12 a number of cases in pharma on-patented drugs which, you
13 know, that may be of interest to the Tribunal as to what
14 the difference between thinking about cost plus and
15 unfairness in terms of patented versus generic.

16 So if I could go to the next slide {XE7/3/3}.
17 Really what I want to cover is firstly to start because
18 my primary instruction was around the excessive limb.
19 I want to first of all summarise what I think is in
20 dispute between the experts. I want to talk a little
21 bit about cost plus and the extent to which it is
22 informative, especially at the excessive limb stage.
23 I am then going to go on to talk about how does one
24 think about calculating a required return and the
25 factors that one needs to take into account when doing

1 so.

2 I will then look at how the CMA estimated what it
3 terms as a reasonable rate of return, and then I will
4 perform an assessment, you know, my economic assessment
5 on what I think about the CMA's findings, before I round
6 out with some conclusions.

7 If I can go to the next slide {XE7/3/4}, and then
8 the next slide {XE7/3/5}.

9 I think in general for me there is two broad issues:
10 one is what is cost plus, how do you calculate it, and
11 to what degree is it informative or not, and bearing in
12 mind some of the coffee shop debates, you know, one of
13 the issues that I saw at least in the first iteration
14 from the Tribunal is whether a return is required in the
15 cost plus, and so I will comment a little bit on that.
16 I have a couple of comments on the original coffee shop
17 scenario. I have not yet gone to the extended version,
18 but --

19 THE PRESIDENT: I would save that for tomorrow.

20 A. Yes.

21 PROFESSOR WATERSON: There may be another one by then.

22 A. I do hope so.

23 So on the left-hand side, I say that normally when
24 I have performed cost plus it is both an addition of
25 direct costs, common costs and the required return, and

1 I will explain why in a second, but the second dispute
2 around the required return is how do you calculate it,
3 which is something that I address on the right, and
4 principally there is two alternatives in general: one is
5 a return on capital employed approach, one is a return
6 on sales approach. Return on sales is just a metric.
7 It is possible that you could use different metrics, but
8 the parties have alighted on return on sales.

9 Now, to the extent that you can do both approaches,
10 it would be reasonable to do both approaches. They are
11 both trying to determine what the absolute return is
12 that should be included in the costs stack.

13 To the extent there is any confusion as to whether
14 the return on capital employed or the return on sales
15 are trying to measure something different from the plus
16 perspective of cost plus, I would say they are not, they
17 are both trying to do exactly the same thing in terms of
18 trying to determine what a reasonable rate of return is.

19 If I could then go to the next slide {XE7/3/6} and
20 then the next slide {XE7/3/7}.

21 In essence my starting point is, is cost plus
22 informative? My understanding of the legal position --
23 and it is not for me to comment on that from
24 *United Brands* -- is that the first step requires
25 a comparison of actual costs and actual prices, and in

1 effect, that is what the cost plus is trying to do. We
2 will come on to whether the return is a cost or not, and
3 I will explain that it is.

4 Without going into the theory, Ms Webster went
5 through this in some detail, competition models
6 generally predict some link between price and cost, so
7 the cost plus is informative to an extent. Now, that
8 does not mean that it is the price benchmark for normal
9 and sufficiently effective competition, but it is
10 a potential benchmark, and for that reason I think that
11 it is important in the first step. We recognise that it
12 is a potential benchmark before going on to the second
13 step and determining whether it is unfair, ie whether
14 there could be alternative price benchmarks.

15 I think my reading again of *Hydrocortisone*, you
16 know, it kind of indicated that, you know, this is
17 a step we would go through, but having done the first
18 step we might recognise that prices could be above cost
19 plus, and there is case 1, case 2 and case 3, whether
20 there is temporal differences, whether there is
21 efficiency differences, whether there is
22 differentiation, and that is certainly -- I think, you
23 know, my position through all my reports is that: yes,
24 prices can be above cost plus if there is
25 a justification for that.

1 Absent the justification, so if there is no
2 justification, if you are into case 3, I think the cost
3 plus becomes more informative because I would expect
4 prices to be converging towards the cost plus figure in
5 the long term, and the last point that I make on this
6 slide is that obviously it can also act as a filtering
7 mechanism, not always and I will come on to explain
8 that, but if you found that cost plus was above prices
9 on a per se basis you might think that there is unlikely
10 to be an excessive price, but I will come back to that
11 because I think efficiency or inefficiency can just give
12 a slight curve ball to that assessment.

13 So if I could go to the next slide {XE7/3/8}. So is
14 the plus a cost or a return? Well, I think it is both
15 in fact, but let me explain that. I mean, from an
16 economic perspective, we would normally say that the
17 cost of capital is a cost because it is a cost to the
18 firm for paying its investors, equity investors, or debt
19 investors, for the use of their investment. So it is
20 a cost to the firm: I have to generate sufficient profit
21 to be able to pay back equity shareholders and debt
22 providers.

23 The OFT noted this, and I have quoted it there,
24 you know, they talk about the return first of all being
25 expected, it is an expected return, and you could earn

1 less, you can earn more, but that is what you expect.
2 If you had a diversified portfolio, which modern finance
3 theory assumes, on average that is the return that you
4 would receive, and you have to generate a sufficient
5 profit to be able to pay back the return to lenders and
6 shareholders.

7 So from that perspective, it is both a cost and
8 a return. I need to earn a higher return, profit, so
9 that I can pay the cost to debt holders and to equity
10 holders.

11 Now, coming back to my valuation experience,
12 investors are primarily interested in two things: the
13 level of money that they have to lend and the risk
14 lending that money. The riskier the investment, the
15 higher return on that capital will be required. If
16 something is less risky, a lower return will be
17 required. I think in our everyday lives that kind of
18 makes sense, right. If somebody comes to a bank and
19 says: can I have a lot of money for something that I do
20 not know whether is going to be particularly successful,
21 maybe you would be into a venture capital type of world,
22 you know, looking for a funder that is willing to take
23 risk, well, the required return from a VC, you know, may
24 be 50%, 60%, very high.

25 If you are going to a bank to lend money for a house

1 where there is collateral, you know generally speaking
2 the return that is required for that investment is much
3 lower.

4 THE PRESIDENT: You would also, I think, have a temporal
5 element, would you not?

6 A. You would, but I would say that that comes into the
7 risk.

8 THE PRESIDENT: Well, yes, but let us take your VC investor,
9 a 60% return. Chances are that for ten or so years they
10 will say: we are not expecting a return at all.

11 A. Yes.

12 THE PRESIDENT: And that is something which you factor in
13 how in your return when you are looking at --

14 A. Yes, so I mean, in that sense, I would say there is
15 a delay in the period that you would be paid back.
16 There is no such thing as something for free, right, so
17 if the project was one year and the VC came to you and
18 said: okay, you will realise your project, there will be
19 a return, you will pay me back, if the interest rate was
20 30%, at the end of the year they would say: we would
21 like 30% on that outcome.

22 If the answer was: we do not know how long it is,
23 that 30% would roll over cumulatively, it would be a bit
24 like going to the person down the back alley to get
25 a pay day advancement rent and if you do not pay back

1 the next day, the amount that you have to pay back
2 increases and it would increase exponentially.

3 Now, of course, in the VC world it is slightly
4 different because they may put somebody on the board,
5 they may be able to assess the risk, there may be stages
6 of when additional investments are made, and so on and
7 so forth, but in general, that cost of capital,
8 you know, looks forward and says: if something is paid
9 back in the future, then we are going to discount that
10 payment more significantly, which means that you would
11 have to pay us back more. If at the end of 10 years you
12 have got your return, well then the 30% return that you
13 would have had to pay would be cumulative across that
14 period.

15 THE PRESIDENT: Yes, I completely understand that. My
16 question really is this: when one is assessing the
17 difference between the price charged for a product and
18 its cost, if the cost is deferred in the manner you have
19 suggested, obviously there is no such thing as a free
20 lunch and you will have to pay at some point --

21 A. Yes.

22 THE PRESIDENT: -- but if that point is in the future, do
23 you include that future cost in your present assessment
24 of the gap between price charged today and cost assessed
25 today, even though the cost is in fact paid at a higher

1 future rate because you are engaged in a developing
2 business that needs to keep its costs to a minimum?

3 A. Yes, I fully understand that. I think that when there
4 is temporal components, the standard way of thinking
5 about things is to come up with -- I will say two
6 things: one approach would be to say that there is
7 a charge, an average charge, over time, so one could
8 reflect that cost into your cash flows or into your cost
9 plus as an average over time, that is one, but in the
10 real world there may be all sorts of different profiles:
11 you could pay at the end, you could pay at the
12 beginning, and so I think if you are in a situation
13 where, when you have to pay the return, or when you have
14 to pay, the cost occurs, then you have to model that
15 through a sensitivity analysis to say there are
16 different ways of factoring in that cost into your cost
17 plus, and there is probably no exact or right way of
18 doing that.

19 So as an example of that, which is a little bit
20 like -- it is a bit different -- if I bought an asset
21 and I could choose to depreciate it -- I will depreciate
22 it from an accounting perspective, but from an economic
23 perspective its value is going to change over time. So
24 normally when you do a cost plus there are two
25 components to the return: one is the return of capital

1 over time, because it has to be paid back, and the
2 second is a return on that capital.

3 So you could choose a depreciation profile that says
4 straight line over 10 years, right, and that gives you
5 a certain profile, but there are different ways to
6 depreciate. You could depreciate it all in the first
7 year or over the first two years or over the first three
8 years and for certain products it may be sensible to do
9 so.

10 So by reference to the example that you gave in
11 terms of mobile phone operator investing in a set of
12 assets, demand unknown, the point at which competition
13 enters the market unknown, it may be reasonable for
14 a telecoms operator to have a higher allowance of
15 depreciation in those first years to ensure they recover
16 it over time.

17 So definitely when I have done this analysis before
18 I have taken in those temporal cost issues by thinking
19 about different allocations of costs over time to make
20 sure the results are robust to that.

21 THE PRESIDENT: I see the time. Is that a convenient moment
22 to break?

23 A. Yes.

24 THE PRESIDENT: I appreciate there is never a convenient
25 moment when you are presenting.

1 A. No, no, that is fine, I can pick up tomorrow.

2 Housekeeping

3 THE PRESIDENT: I am very grateful, Mr Harman, to you.

4 Ms Stratford, you are on your feet.

5 MS STRATFORD: I anticipate you will not be happy to see me
6 rising, but I assure you it is just to correct something
7 I said at the very beginning of today which may seem
8 a long time ago, but I handed up a single sheet.

9 THE PRESIDENT: You did.

10 MS STRATFORD: I am conscious that the Tribunal is --

11 THE PRESIDENT: And you gave a reference.

12 MS STRATFORD: Yes -- very largely or wholly working
13 electronically, and the Opus reference that I gave you
14 has been superseded, so I just want to correct that.

15 THE PRESIDENT: It was {XO/11}.

16 MS STRATFORD: It is {XO/13}. Someone else got in ahead of
17 us, and I think 11 and 12 are now Dr Majumdar's slides,
18 so it is {XO/13}.

19 THE PRESIDENT: I am very grateful.

20 MS STRATFORD: I am grateful.

21 THE PRESIDENT: In terms of tomorrow we will start at 9.30,
22 I will do some re-arranging to make that possible for
23 me, if nobody else has a problem with that.

24 MS STRATFORD: I do not see anyone -- I am just checking,
25 because obviously we need all of the experts to be --

1 for that to be possible for all of them.

2 THE PRESIDENT: Indeed. I think if we possibly can
3 a changing of the shift for shorthand writers would be
4 very useful because it is a long day even with breaks,
5 but I leave that to the parties to work out.

6 MR HOLMES: We will coordinate and see what can be done,
7 sir.

8 THE PRESIDENT: That would be very helpful.

9 Two points, not quite housekeeping, but what we are
10 hoping to achieve with the hot-tub coffee shop example,
11 it has been drafted in the spirit of Mr Justice Chitty's
12 will, Mr Justice Chitty being an eminent Chancery lawyer
13 wrote his will with a view to creating as many problems
14 for the Chancery Bar as possible, and he incorporated
15 every dubious question of law in his will so that it
16 would have to be resolved.

17 The coffee shop example has been crafted with that
18 in mind, so that in a hypothetical scenario where there
19 is no question of factual controversy, the economic
20 controversies can be aired, and if there is a dispute of
21 fact I can simply rule to say: this is what the
22 hypothetical example is intended to say, and we can move
23 straight to the economists' analysis, so that is why it
24 has been crafted in that way, and I just want everyone
25 to understand that.

1 One point which I think all of the economists need
2 to think about -- and I know Mr Harman will be starting
3 with that tomorrow -- is I think we do need to ask
4 ourselves why we are carrying out an assessment of
5 a costs stack, because why one is looking at costs is
6 likely to be time-sensitive or context-sensitive in the
7 sense that what is my cost or what something is worth
8 for purposes of a business sale is going to be rather
9 different to what I have to do in order to compile my
10 accounts for tax purposes, to what I am doing to work
11 out whether a price is excessive over cost, and I do
12 think that the answer is likely to be different
13 according to context, and it does seem to me that is
14 something which we will certainly be going into in terms
15 of the hot-tub assessment.

16 I may bite my tongue with Mr Harman during the
17 course of his teach-in, but I do think that is something
18 that everyone needs to bear in mind because I think we
19 may be taking our eye off the ball in terms of what we
20 include in a costs stack for purposes of excessive
21 prices as opposed to the costs stack that will be
22 relevant for purposes that are simply not relevant for
23 these proceedings, so I put that down by way of
24 a marker, and with that I will -- I am ever so sorry.

25 PROFESSOR WATERSON: I also handed round a diagram and just

1 to reassure everyone on two points to avoid unnecessary
2 work, etc, one point is that this is not meant -- this
3 is similarly not meant to be -- to fit the situation we
4 are talking about exactly by any means, it is just meant
5 to start us off on a particular issue.

6 The second point is that I will, in using this
7 example, which is not the only thing that I am going to
8 be asking about, but in using this example, I will take
9 the economists through some of the stages of it so it is
10 not as if they have to guess what is going on there,
11 although they may or may not know.

12 MS STRATFORD: I am sure that is very much appreciated and
13 will assist everyone's good rest tonight.

14 PROFESSOR WATERSON: I will be testing the barristers on it
15 later.

16 MS STRATFORD: 10.00 pm court, I am sure our President would
17 be fully up for that.

18 More seriously, but prosaically, I was just thinking
19 since I am on my feet, we are going into the hot-tub.
20 Obviously we had hoped to be in the hot-tub already.
21 Under the protocol for the hot-tub, the agreed proposal
22 is that the five experts taking part in the hot-tub
23 should be on the front row, so I am just wondering on my
24 feet -- and this may not be a good idea -- but so that
25 we do not lose further time, whether we should begin

1 tomorrow morning with -- move back.

2 MR HOLMES: Sir, from our perspective that seems highly
3 sensible.

4 THE PRESIDENT: You should all move a row back?

5 MR HOLMES: That we arrange the courtroom ready for the
6 hot-tub so that we do not lose time in ordering the
7 furniture.

8 MS STRATFORD: I just think we cannot afford to --

9 THE PRESIDENT: I think that would be sensible.

10 MR BREALEY: Which means five mics, I think, and a few mics
11 back. I am looking at Opus. I imagine counsel will be
12 asked some questions or will need a couple of mics at
13 least there --

14 THE PRESIDENT: Yes, I think that is probably right.

15 MR BREALEY: -- and there will need to be probably five, or
16 they will share them, I guess.

17 THE PRESIDENT: I appreciate it is now well past 5.00 and we
18 are making an early start tomorrow. I think it is
19 sensible, Ms Stratford, if you do move back a row, and
20 we will do what we can to ensure that your interventions
21 are appropriately recorded. Clearly that does involve
22 microphones. If we do not have them, then we will
23 ensure that your contributions get on the record in some
24 way. However, we take your point, we do not want to
25 lose any more time.

1 MS STRATFORD: I am grateful.

2 THE PRESIDENT: Thank you.

3 Well, in that case, Mr Harman, good evening, we will
4 see you tomorrow 9.30, and we will see everyone else
5 9.30 as well, thank you very much.

6 (5.08 pm)

7 (The hearing adjourned until 9.30 am on
8 Thursday, 16 November 2023)

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