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IN THE COMPETITION APPEAL TRIBUNAL

Competition Appeal Tribunal
Room 309 New Court
48 Carey Street
London WC2

Friday 16th January 2004

Before:

THE PRESIDENT
SIR CHRISTOPHER BELLAMY QC
(CHAIRMAN)

PROFESSOR PAUL STONEMAN and MR. DAVID SUMMERS

BETWEEN:

PERNOD-RICARD SA

- and -

CAMPBELL DISTILLERS LIMITED Applicants

- and -

THE OFFICE OF FAIR TRADING Respondent

supported by

BACARDI-MARTINI LIMITED Intervener

- MR. AIDAN ROBERTSON appeared on behalf of the Applicant.
- MS. KASSIE SMITH appeared on behalf of the Respondent.
- MR. JAMES FLYNN, Q.C. appeared on behalf of the Intervener.

PROCEEDINGS

Transcribed from the Shorthand Notes of Harry Counsell & Co. Cliffords Inn, Fetter Lane, London EC4A 1LD Telephone: 0207 269 0370

THE CHAIRMAN: Good morning, ladies and gentlemen. The primary purpose of the interlocutory hearing this morning is to sort out the situation regarding the documents that concern contacts between Bacardi and the OFT leading up to the disposal of the case by way of the assurances that were given.

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In that connection, the Tribunal has been considering the situation. I think it might be useful if I begin by making one or two very provisional comments which are made without the benefit of having heard argument at this stage, so they must be treated as very provisional indeed and only thinking aloud on the part of the Tribunal in order to help the analysis along.

The first comment that we would make, which is more directed towards the OFT, is that we can understand up to a point the sensitivity of the issue with which we are faced and the OFT's desire to protect its ability to conduct negotiations with parties and matters of that kind.

On the other hand, the underlying exercise in which we are engaged at this stage of the case is not or not yet to do with the merits but to do with the simple question of whether or not there is an appealable decision. It is only because that is contested that the question of these documents has arisen at all.

To some extent, the issues that arise arise because it is the OFT who is contesting the existence of a decision and there may be circumstances in which one cannot perhaps both have one's cake and eat it, if I may put it like that.

We would, however, like to emphasise that at this stage of the case we are still on the admissibility issue and the documents in question are not relevant in relation to the merits of the case, that is to say, we are not at this stage trying to go into the merits at all. What, if anything, is in these documents regarding the merits is of no interest to the Tribunal at this stage: it is only to get to the bottom of whether there is an appealable

decision or not.

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 We then need to consider together the question of relevance, because whatever the technical position regarding without prejudice documents before the Tribunal is concerned, on any question of disclosure a preliminary point is the question of the relevance of these documents. That also involves one looking again at what the arguments in the case are and to what argument or point could be relevant.

As we understand it, in very broad terms at the moment, the admissibility issue is argued on two bases. The first basis is that, up until the OFT accepted the assurances in question, there was implicitly a decision by the OFT that Bacardi's past conduct had infringed the Chapter 2 prohibition. On that argument, the OFT's case is that they never reached a decision that there had been a past infringement.

the second argument, again putting it in very broad provisional terms is that when these assurances were accepted it was implicit in the OFT position that, as long as the assurances were observed, the Chapter 2 prohibition would not be infringed and, ever since those assurances have been in place - and assuming that they have been observed - the Chapter 2 prohibition has not been infringed. That is the nature of that argument.

As we have understood it up till now, particularly from paragraph 108 of the draft defence, it does not seem to be seriously disputed that the OFT takes the view (to use a neutral expression) that as long as the assurances are observed the Chapter 2 prohibition would not be infringed by Bacardi.

On that second argument, it seems to us at the moment that there is an issue particularly of statutory construction and, in particular, whether the wording of the Act - "has been infringed" - is wide enough to cover what is, in effect, a negative clearance where the OFT says this conduct does not infringe, i.e. the difference between "has been infringed" and "does not infringe". That is an issue of statutory construction.

 On that issue, it may very well be that it is a legal issue on which the documents (which we now know a bit more about) are unlikely to throw much further light.

All that said, what we now have is a list of the documents that we are talking about. We are grateful to the parties for providing us with that list, because it at least gives the Tribunal a picture of what in fact happened.

For the purposes of the legal question with which we are concerned, it may be for the Tribunal's purposes sufficient to look at the list and infer from the list what it is that took place, so that the Tribunal has a sufficient basis in fact for deciding the legal questions involved.

For example, it may be possible, looking at that list, to infer that, in this case, the OFT considered certain criteria against which it would judge the legality of the agreements in question. That is an inference that one might draw from the description of document one in the list. I will come back to document one in a moment.

It would then , perhaps, be apparent from the list that the OFT entered into discussions with Bacardi as to possible amendments to the agreement concerned or undertakings that would, in the OFT's view, render the contested conduct legal or non-infringing. It could then perhaps be inferred that what happened was that the OFT came to the view that if the undertakings agreed with Bacardi finally (which, of course, are in the public domain) were observed then the Chapter 2 prohibition would not be infringed.

On that kind of factual basis, it is perhaps possible to imagine that the Tribunal would have, as it were, enough by way of background in order to address the essentially legal points which, at this stage, this case gives rise to. We think it would probably be necessary to refine somewhat exactly what some kind of, possibly agreed, background statement of facts would say before one could be completely confident that that was a way through.

I mentioned a moment ago document one in the list.

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I say at this stage in parenthesis that that does seem to us at the moment the document that it is perhaps most difficult to bring within the traditional without prejudice rules since it seems to come at a time when without prejudice discussions had not yet started and appears to be a general statement of position from the OFT as to how it views the legality of various agreements. I put that into parenthesis.

All that said, if the Tribunal does need to go into the question of the disclosure of without prejudice documents, it does seem to us that that is quite an important issue and it would need to be fully argued. We understand that the parties are in a position to argue it today if it becomes really necessary, but we would like in due course to hear the parties on the question of whether it is necessary for us in this case to determine those issues.

Behind the case as it is presently proceeding, three is a further issue which I should mention, which is of some concern to us, which is the question of on what legal basis are these undertakings accepted in the first place. We note in the draft defence that there are apparently proposals to introduce some more specific power to accept commitments. What is the existing power under which the commitments at issue in this case were accepted is a question in our minds at the moment.

A further question in our minds is, in a case like the present, what if any relevance is to be attached to a consideration of the parallel provisions that arise under European Community law which give complainants, so it seems to us at the moment, much clearer rights to receive decisions and to challenge those decisions than is perhaps the case at the moment under the 1998 Act.

We have in mind in that connection that, on 1st May, modernisation will come into force in which the EC regime and the domestic regime will exist side by side. Although we are fully conscious that this case must be decided under the existing law, it does not seem to us entirely realistic to close our eyes to the forthcoming changes

that are on the horizon on the EC front.

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 With those introductory remarks, what we would probably prefer to do is to allow an initial opportunity for the parties to respond and it may be convenient for us then to rise for a short time to enable what we have just indicated to be absorbed and for instructions to be taken.

As regards the future progress of the case, bearing in mind that this is, at this stage, simply a skirmish in the development of the case as a whole, we are still of the view, as we said in our letter of 18th November, that the issues upon which we would like to hear argument at the substantive hearing are the two questions as to whether this is an appealable decision and whether we are in the presence of an appealable decision; secondly, whether, if we are, there are any procedures that should have been followed in this case but were not followed that might affect the legality of the decision. That is as far as we wish to go at this stage of the case at the next hearing.

The hearing, as we understand it, has been listed for the 27th of this month. It was earlier suggested to us that that date might have to be vacated because of a clash of diaries with another hearing in the Court of Appeal on that day. We have since understood that, in fact, the relevant Court of Appeal hearing will take place somewhat later, in early February, and, as far as we are concerned, at the moment we do not see any strong reason to vacate the existing date that we have got set for the hearing, that hearing to be limited to the two issues which I have just outlined.

Professor Stoneman reminds me that we had fixed the date of the 26th with the possibility of going over to the 27th.

We have indicated our provisional view at some length in an attempt to help this case along. It is probably convenient if I stop there and just briefly go round the table to see whether there are any first reactions from the parties. I think it is probably for the applicants to go first.

MR. ROBERTSON: Sir, on the first point - "Why are the documents relevant?" - our submission on that is that it is unsatisfactory for the Tribunal to proceed purely on The best evidence is available; the basis of inferences. the best evidence is the documents themselves, redacted if necessary to remove confidential business information. That may be relevant not only to the issue as to the interpretation of the Act but also to the other issue on which the Tribunal wishes to hear submissions on the 26th and 27th, namely, the procedure that should have been adopted, because the contents of the discussions between Bacardi and the Office may well throw light on the extent to which it was necessary, firstly, for the Rule 14 notice and an appropriate non-confidential version to have been disclosed to the complainant for its comments; whether the assurances in draft form should also have been disclosed to the complainant and, indeed, other third parties for comment.

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- THE CHAIRMAN: Why would it be that this correspondence might throw light on that issue?
- MR. ROBERTSON: Because it may be the case that once we see the content of the discussions between Bacardi and the Office it will become immediately obvious to the complainant that Bacardi was trying to, in colloquial terms, pull a fast one on the Office, that in fact it was offering assurances that, in reality, did not meet the competition concerns that arise in the reality of this market.
- THE CHAIRMAN: That could be argued on the basis of the public version of the assurances that we have already got, could it not?
- MR. ROBERTSON: But if one is looking at whether this is a satisfactory procedure or not, then it may very well be relevant to see a party under investigation putting forward a version of events in response to the initial assurances, the initial draft assurances, which, if that were disclosed to the complainant, would make it perfectly obvious to the complainant what game was being played by Bacardi. It would point out that the Office of Fair

Trading necessarily does not have as deep a knowledge of the market that, say, a participant in the market does have. Therefore, it is not in a position to appreciate that what might seem on the face a sensible proposal in reality would not be sufficient within the market itself.

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 We say for that it would be very helpful for the Tribunal and the parties to see the procedural history of what has actually happened, so that the Tribunal does have the full facts before it.

As to the without prejudice issue, the Tribunal has got the benefit of our outline submissions on that and I am not going to take the Tribunal through the case law. We say this is simply not the sort of case where without prejudice arises and, even if there was any question of it, the public interest in maintaining a competitive economy would certainly dictate that these communications be disclosed. If there are issues about confidential business information, that can be dealt with by suitable orders as to confidentiality and redaction.

As to the two other substantive points upon which the Tribunal will wish to hear argument on the 26th and 27th, that is, the power of the Office to accept commitments and the impact of modernisation, I do not think there is anything I need to say at this stage, save to say that those are important issues that merit full submissions which I do not think the Tribunal has yet seen from any of the parties. That may have an impact on the timing of the hearing on the 26th/27th, though I note the Tribunal's obvious desire to keep those dates open.

- THE CHAIRMAN: Thank you very much, Mr. Robertson. It is for the OFT next, I think.
- MS. SMITH: Sir, the OFT would, with your permission, like to make submissions on disclosure in this case and to seek guidance from the Tribunal on the rules to be applied not just to this case or cases in similar circumstances involving informal settlement negotiations but generally.
- THE CHAIRMAN: Is this now on the limits of the duty of the public authority to disclose or is this now on the status of without prejudice discussion or both?

MS. SMITH: Sir, the points on which I would like to make submissions to you and your colleagues is the question of relevance, the test to be applied and the public interest points that apply that should be balanced against the obvious public interest in disclosure and openness of proceedings.

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 I understood from your initial comments that there was question as to whether you wanted to hear full submissions on those points. The position of the OFT would be that we would prefer the Tribunal to hear full submissions on those points and we are hoping that the purpose of today would not be limited simply to considering what is required in this present case, in these present circumstances but, as I set out in the final paragraph of my outline submissions, the OFT is very keen to get broader guidance on the principles which should be applied with regard to disclosure, both as regards relevance and as regards the balancing of public interest, which has been touched upon already in the Umbro case.

Sir, my question is whether you and your colleagues want to hear my full submissions on that.

THE CHAIRMAN: We have got a bit of a dilemma here, Ms. Smith.

We are very anxious to be as helpful as possible to all
the parties, including the OFT, which has very important
public duties to perform. It is, on the other hand,
somewhat difficult - and very often risky - to try to give
general indications beyond the confines of a particular
case. The natural instinct of any tribunal is to deal
with the matter it has actually got in front of it and not
venture too far, because of the possibility that it might
be opining on things without having fully foreseen all the
eventual combinations of circumstances that may arise in
the future. That is the dilemma. How one resolves it, I
am not sure at the moment.

MS. SMITH: Sir, yes. The position of the OFT, as you will have seen from our submissions, is that we are bound by Part 9 of the Enterprise Act not to disclose specified information, which would include, in our view, what is contained in the documents the subject of the application,

unless one of the situations in Part 9 is fulfilled. We do not have Bacardi's consent to disclose documents at the moment and we do, on our interpretation of the legislation, require a tribunal order before those documents can or should be disclosed.

As such an order will have to be made in this case, we say, we are also very keen that there are a number of public interest concerns that need to be considered by the Tribunal before making that order.

THE CHAIRMAN: If we had to make an order, we would have to hear your submissions.

MS. SMITH: Sir, yes.

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 THE CHAIRMAN: The question we were putting on the table is whether we need to make an order in this case in this sense: are these documents sufficiently relevant to the immediate issue we have to decide in order to require an order or are there other ways of arriving at the same situation?

MS. SMITH: Our position is that they are not relevant or required to deal with the issues that the Tribunal is going to consider. We have already given voluntary disclosure, as you are aware, of those documents we consider are relevant on 12th November and 2nd November.

As regards the test of relevance, there has been an indication in the correspondence of a test of potential relevance. We say that that is difficult to apply and is potentially very far-reaching. We suggest an alternative test, as set out in our written submission, of actual relevance determined objectively, having regard to the issue to be decided. We say that test is in line with the general principle set out in the Civil Procedure Rule, that is, that disclosure should first be limited to the documents relevant to the issues and, secondly, it should be proportionate.

The applicants say in their written submission that potential relevance is the correct test because neither the parties nor the Tribunal can know at present what the final issues would be in the case. We say that is not so. As indicated by the Tribunal, the live issue is whether

the OFT has made an appealable decision.

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 MS. SMITH:

In other cases, we say the Tribunal can and should identify what the issues are with regard to which disclosure is ordered whenever it makes such an order. It then will be for the parties and their legal advisers to consider which documents they are required to disclose; they can consider the content of the documents and issues identified and apply a test of actual relevance, seeing the documents themselves. That is the usual procedure that is gone through in all civil litigation. Sir, we say that is the test that should be applied and that that is in line with the general principles in the CPR.

As regards relevance and the application of that test in the present case, the documents essentially (as you will see from the list) record the successive drafts of the assurances and the details of discussions between Bacardi and the Office on the contents of the assurances. We say that is not relevant to the admissibility issue.

The reasons why we say that are as follows. The question that the Tribunal will be asking itself ---THE CHAIRMAN: If I may say so, Ms. Smith, it is useful to get it down quite shortly at the moment. We are not really embarking on the argument.

That is why I am trying to juggle my submissions.

THE CHAIRMAN: I know, and you have been very helpful so far.

MS. SMITH: Sir, that is our position., In any event, we say they are not relevant and I can expand my submissions on that. We say they are not relevant to the admissibility issue, nor are they relevant to the two procedural issues, nor are they required for the Tribunal to properly consider each of those issues.

We also say, moreover, that there are serious countervailing public interest reasons against disclosure in cases such as the present, and those have been set out in our submissions.

I think that is as far as you will need my submissions to go at the moment. I can develop all the various other points if and when you require.

THE CHAIRMAN: You do not need to necessarily have taken a

view yet on this, but would it be, in your submission, feasible to arrive at a reasonable statement of what inferences can be drawn as to the course of events by looking at the list, so that one has at least a factual substratum for deciding what the factual background to the procedural issues was?

MS. SMITH: I would have to take instructions on that, sir.

THE CHAIRMAN: I indicated three possible inferences, but it may need further thought.

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MS. SMITH: Sir, as regards the further issues that you have indicated and the issues that you have indicated should be dealt with at the preliminary hearing, first of all whether there is an appealable decision, secondly whether there are any procedures that have not been but should have been followed, I think modernisation falls within the second of those points.

You have also indicated a third question, as I see it, that troubles the Tribunal, which is the question on what legal basis those undertakings were accepted in the first place, which I think is really a third and different question.

The OFT's submissions on questions two and three, firstly, would be that those are issues that cannot be considered by the Tribunal until it has decided whether or not it has the jurisdiction to consider this case. So that the question as to whether it is an appealable decision is logically prior to dealing with each of those questions.

On that basis, we question whether it is sensible to try to deal with them all at the same hearing, first of all from the point of view that if Bacardi prepare arguments on two and three it rather undermines the position that it is not within the Tribunal's jurisdiction in any event. Secondly, from a practical point of view, costs will be incurred which may simply be rendered unnecessary if the Tribunal's decision is that this case is not within its jurisdiction.

As regards the hearing on the 26th and 27th January and the timing of that hearing, obviously a great deal

will depend on whether or not the documents are disclosed in this case. If the Tribunal takes the view that the documents should be disclosed, I submit that it would be difficult for the parties to be able to prepare sufficiently or properly for that hearing. The documents will need to be redacted for confidentiality before they are disclosed but they will also need to be considered by the parties to see if, as my learned friend for the applicant submits, they bring up issues on which they want to focus in arguing whether or not this was an appealable decision.

Sir, I am very much in your hands on the 26th/27th January hearing, but if there is going to be some discussion on the issues to be heard at that hearing that will have an impact on whether one could keep to those hearing dates. If we are going to be dealing with the three issues that you have indicated trouble the Tribunal, realistically, the third of those being an issue that has not appeared in the pleadings before now, that is, the legal basis upon which the undertakings were accepted, then ----

- THE CHAIRMAN: It cannot be a very difficult or big point, I would have thought.
- MS. SMITH: Sir, I have not taken instructions on that.
- THE CHAIRMAN: Either there is a basis or not. Perhaps it is just implicit.
 - MS. SMITH: Sir, I have not taken instructions on that, but I am aware that time might be very tight. There are only five working days between now and the 26th.
 - THE CHAIRMAN: Thank you. Yes, Mr. Flynn?

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 MR. FLYNN: Sir, members of the Tribunal, it is obviously not for the Intervener to suggest that the Tribunal should hear argument on wide issues that may not be relevant.

Our submission is and has been that the description in the list attached to the Office of Fair Trading's letter is sufficient for these purposes and that disclosure of the documents is not necessary.

If disclosure of the documents is not necessary, then it is not necessary for the Tribunal to hear argument

from me or Ms. Smith as to why we persuade you not to make such an order.

- THE CHAIRMAN: May I say in parenthesis there, Mr. Flynn, something I should have said earlier. This question of disclosure could cut either way. It could be seriously useful to the position that you adopt or the position the OFT adopts or it might not be. It is not intended to go in any particular direction. It is intended to know what happened.
- MR. FLYNN: I fully recognise that, sir. Bacardi's position, as you know, is that the documents are covered by without prejudice privilege and therefore whatever they say, helpful or unhelpful to Bacardi or to anyone else, should not feature in proceedings before this Tribunal or the court.
- THE CHAIRMAN: That is on the substance. What we are grappling with at the moment is a procedural issue.
- MR. FLYNN: You are grappling with the admissibility issue.
- 19 THE CHAIRMAN: Yes.

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- MR. FLYNN: Yes, but it is possible that there are elements in the documents which are relevant to that that, in our submission, if without prejudice privilege applied, fall to be withheld.
- THE CHAIRMAN: Are you telling us that there are things in these documents that are relevant?
- MR. FLYNN: I am explaining that Bacardi believes that they are covered by without prejudice privilege and they have taken every step they can to ensure that that privilege is not waived by Bacardi. That includes not disclosing what is in the documents, because if I were to tell you what was in them that would be a waiver by Bacardi of that privilege.

Sir, our submission is that there is a sufficient description for the purposes of, certainly, admissibility, which is the issue on which the Tribunal is focusing, in the list attached to the Office of Fair Trading's letter and it is not necessary to go behind that to determine the admissibility issue.

Mr. Robertson is trying to persuade you that there

are other issues, even at the preliminary stage, to which they might be relevant. My understanding of what he said is that that all went to the substance of whether what was agreed was a put up job by Bacardi and the OFT was hoodwinked. He said that Bacardi was pulling a fast one over the Office of Fair Trading. That is a matter that could only arise in the substance of the case, not on the admissibility point; nor, indeed, if the Tribunal were to be considering whether, in principle, having confidential discussions - not to put it on any other basis - with the party being subject to an investigation was an appropriate procedure for the Office of Fair Trading to follow. That also can be approached on an abstract basis and does not require the disclosure of the substance of the discussions.

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 In short, sir, we do think there is a possible way forward that involves the parties co-operating on an agreed statement of facts and we do not see why that should not be done. Our submission is that that will be sufficient for the Tribunal to determine the admissibility issue. If, in fact, that cannot be agreed, regrettably I will be forced to make submissions to the Tribunal as to why we consider that the documents should not be disclosed on the without prejudice basis.

Sir, as to the hearing date, we are very much in your hands. We were working towards being there, but if it proves difficult for others we will not oppose that. As things stand, we were prepared and working towards addressing the issue the Tribunal had indicated back in November at that hearing.

THE CHAIRMAN: If the parties were to discuss amongst themselves or perhaps agree with the Tribunal or the Tribunal were to indicate what kind of inferences or factual background it was likely to draw from the list, I suppose if anybody seriously disagreed with those inferences, if that party was Bacardi or the OFT, it would be up to Bacardi or the OFT to show why that is not a proper inference, which might involve going into more detail as to what actually did happen. Do you follow?

MR. FLYNN: Yes, I do. That is a bridge we would cross if we came to it. I can see circumstances in which that would happen, in which case we might again be applying to the Tribunal to make the submissions that I am ready to make today should they be necessary.

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Sir, on a preliminary basis and without instructions, I do not think there is much more that I can say , unless you have any further questions of me.

- THE CHAIRMAN: I think not at this stage, thank you. Yes,
 Mr. Robertson, you can come back on those and then we will
 need to have a little break and think where we are.
- MS. SMITH: Sir, there are only two things on which I want to come back. One is the suggestion that the parties draw up a statement of background issues. This places the applicants in a very difficult position because two of the parties know what is in the documents and the other does not. It could not be agreed by you, I think, but also we might find ourselves in the position whereby we say that there are inferences that may be drawn where the other parties are then drawn into a position where they are going to have to disclose the documents.

This takes me back to my initial submission, which is that this is just an unsatisfactory way of proceeding when the best evidence is available. This is a tribunal that has indicated in the past that it is not happy to proceed on an abstract or a hypothetical basis and, in my submission, that is what we are in danger of falling into if we are going to take this short cut. In my submission, we have to grasp the nettle and see whether these documents are indeed without prejudice. If not, they should be disclosed, suitably redacted if necessary, and then we can proceed on the basis of the facts as they are.

THE CHAIRMAN: You may be right and we may have to grasp the nettle, but grasping the nettle would, in this case, involve hearing the argument and giving a judgment on that point, which may or may not be the subject of a further appeal, which I think would lose the immediate date of the 26th.

MR. ROBERTSON: Sir, the applicants are prepared to accept

that. All the parties have recognised in correspondence that the date of the 26th/27th might be a bit optimistic, given that there are only five working days between now and then. If this is a major point of principle which will arise elsewhere, the nettle is going to have to be grasped at one point or another.

- THE CHAIRMAN: The difficulty in this case is that it arises not in the context of examining, at this stage, the merits but simply in the context of determining whether there is an appealable decision. That comes back to the basic question of relevance.
- MR. ROBERTSON: We have a concession by leading counsel for Bacardi that it is possible that there is material in these documents which is relevant to the admissibility issue.
- THE CHAIRMAN: I do not know whether he did actually concede that or not.
- MR. ROBERTSON: He conceded it was a possibility.

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- MR. FLYNN: Just to make it clear, sir, Bacardi is not waiving privilege over these documents and that involves not say what is in them, so everything I am saying is on a necessarily hypothetical basis. The description the Tribunal has is in the OFT's list. It really is not for me, on the instructions of my client, to say what is or is not in the documents. You put to me that they could be helpful to us as well as unhelpful. That is a proposition with which I agree, but all of that is not by reference to what is or may be in the documents.
- MR. ROBERTSON: Sir, that vividly illustrates the danger of proceeding on hypothetical issues.

The second point I would make in response to counsel for the OFT's suggestion that we salami slice this case and deal with admissibility only if we do proceed to a hearing on the 26th and 27th, the other two points - procedure, the power to accept undertakings - are points that ought to be taken together with admissibility. They are not going to lengthen those proceedings greatly and the Tribunal has already indicated in the course of these proceedings that it is unwilling to separate out

interlocutory skirmishes on admissibility alone, unless that is definitely going to be a necessary and sensible way of disposing of the case.

THE CHAIRMAN: We, for our part, would like to rise now at this stage to consider the position that we are in. It is probably worth just inviting the parties, notwithstanding Mr. Robertson's very forcefully expressed reservations, just to reflect for a few minutes on our initial opening statement - we have had your first reactions to it - just to see whether there are emerging from the combined wisdom of those present other suggestions or more detailed suggestions for how we should address the problems with which we are faced in this case.

We will rise for 15 minutes to consider the situation on our side and if you wish to profit from that adjournment to consider the situation further on your side we would be glad if you would do so. We will rise and then we will see whether you have got anything further to add when we come back and then we will see where we are on our side.

(A short adjournment)

THE CHAIRMAN: Yes, Mr. Robertson?

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 MR. ROBERTSON: Sir, we have had various discussions during the adjournment as to how to come up with an agreed statement of facts and we still come across the insuperable problem that they are in possession of the facts and we are not.

THE CHAIRMAN: I see that, yes, indeed.

MR. ROBERTSON: We have looked at the inferences that the Tribunal might draw from the list of documents and obviously that goes some way to giving a view of how the course of negotiations evolved between the Office and Bacardi. We say that it is important to have as much detail about this as possible, because it is relevant to understanding the issues, the extent it is satisfactory to have a bipartite approach to negotiating assurances without those assurances, at the end of the process, being put out for third party comment. That is where this goes to. It is on this point and this point only. So we do

not wish to take this out of proportion and we appreciate that this is not an issue that goes to the substance of the case. We are still very much at the admissibility procedural stage.

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We are in the difficulty that we do find that the list of correspondence and meetings is very short on detail and our proposal, which has not been accepted, is that the Office and Bacardi put together either separate witness statements or, more probably, a joint agreed statement giving more detail as to how the assurances evolved from what was first proposed to what ultimately came out at the end of the process. That is what we think would be helpful for the Tribunal to see.

- THE CHAIRMAN: I think we more or less asked for something of that kind originally, did we not?
- MR. ROBERTSON: That is our aim. My learned friends at this stage I do not think intend to go much beyond agreeing the inferences or, at least, having the inferences put to them by the Tribunal that were put to them this morning. We think that is just a bit on the Delphic side.
- THE CHAIRMAN: What we asked for, to go back to the original letter of the 18th November, was "the correspondence passing between the parties, any notes of any meetings between the parties taking place in that period, the note of --" The particular note referred to I think we have got. And, "-- an explanation of the steps taken by the OFT to verify that the assurances offered by Bacardi removed the competition problem, together with any relevant documentation." And we sought a witness statement. What then happened was that objection was taken.

I just remind myself of the course of events. The OFT wrote back, saying, "You have got it all in the defence and we have not got anything to add so far as the steps taken to verify are concerned." Then we got onto the without prejudice issue and that is more or less where things stopped. That is what has happened so far.

MR. ROBERTSON: If we are in a position where all we are going to be presented with is these very limited inferences

accepted by the OFT and Bacardi, then we would reserve our position to make inferences upon those inferences and the fact that they are so limited.

THE CHAIRMAN: Which is legitimate from your point of view.

MR. ROBERTSON: Sir, those are our submissions.

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 THE CHAIRMAN: Yes, thank you. Yes, Ms. Smith?

MS. SMITH: Sir, perhaps I could deal first with the position as regards the witness statement. The OFT's concern with regard to that witness statement - the request from the Tribunal - was that, in the OFT's view, the content of the assurances that were actually finally agreed and the detailed reasons why the OFT felt it was appropriate to accept them and then close the file are, in my submission, set out in the draft defence.

Just to remind you of that, if you have the draft defence to hand, the facts leading up to the negotiations are set out in paragraphs 22 through to 43. They basically set out the position that the OFT had reached by the time of the Rule 14 notice; the representations they received from Bacardi that undermined the facts contained in that notice; then in 44 the fact that at that time in the investigation the informal negotiations commenced.

Sir, we then set out in paragraph 101 the general reasons why the OFT felt it was sensible to accept assurances. Then, from paragraph 116 onwards, we set out the particular criticisms of the assurances and deal with those.

Sir, the OFT finds itself in the difficult position that it has set out, in its view, the detail, explaining why it accepted the assurances it felt it was appropriate to do so. The only point that was made in the OFT's letter of 25th November is that on instructions we have nothing to add to that, but, of course, if ordered to by the Tribunal we would put it in the form of a witness statement. And that there were no further documents that were, in our view, relevant to the admissibility issue.

So, sir, you have those facts in the draft defence. You now have the list of 9th August, which sets out, effectively, what happened between the two dates which we accept are not dealt with in the defence. But we say if you want to go any further than that list we inevitably will get into the content of those documents.

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 As regards the suggestion of the Tribunal to draw inferences, if the inferences the Tribunal is seeking to draw are the three limited points that were mentioned this morning, then, in our submission, those really are a matter of argument, in effect, on the question of admissibility. If the Tribunal wishes to reduce those three inferences to writing, then the OFT can consider those together with Bacardi and agree or not. We would be very happy to do that.

However, if the Tribunal wants to draw any deeper inferences, as has been suggested by my learned friend, in our submission, it would be very difficult to see how that could be done without entering into a discussion on the content of the documents. That then brings us back to our submission that if the Tribunal wants to take that next step it is necessary for the Tribunal to grasp the nettle of deciding whether or not to disclose the documents.

If some inference is going to be drawn as to the development of the negotiations with regard to the substance of what was developing, the substance of the assurances and the thoughts of the parties as those assurances were developing and being negotiated, we are then in the realm of the content of the documents.

- THE CHAIRMAN: Just thinking aloud, it is difficult at this stage for the Tribunal to be at all precise on what inferences might be drawn from the list, because we have not, among other things, heard argument on what those inferences should be. The initial and provisional indication I gave earlier of some first suggestions of the kind of inferences one might draw ----
- MS. SMITH: Sir, we submit that the Tribunal is able to draw inferences as to, in effect, what went on between the parties.
- THE CHAIRMAN: The question is whether we need more information in order to deal with the admissibility point.
- MS. SMITH: And you have heard our preliminary submissions on

that: that the content of those documents is not relevant to that admissibility issue.

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38 39 Sir, to sum up, our position is that the OFT has made real efforts to put all the facts that it considers are relevant before the Tribunal in the draft defence as well as the letter of 9th January. We say that that is what is necessary to consider and to deal with the admissibility issue. If the Tribunal feels it would be useful to draw specific inferences from that to put to the parties or to ask a specific question on the points that are set out in the draft defence, then of course the OFT will deal with that. But we think going further draws us then into the difficult question of whether you should disclose them or not.

THE CHAIRMAN: How far do you, as a public authority in this situation, have some kind of duty to consider these specific documents and form a view as to their potential relevance or actual relevance - to accept your submission - their relevance to the issue of admissibility with which we are grappling? Making all allowances for seeking to protect the without prejudice nature of the exchange, it may be that that is not an absolute rule, even if it exists at all - about which there may be some argument and it may be that if, at some point, you had a plain admission of a serious infringement of one of the prohibitions would it really be covered without prejudice? One does not know, but do you have any duty towards the Tribunal to expand a little bit on what is in the documents from the point of view of their relevance to the procedural issue with which we are grappling?

MS. SMITH: Sir, of course we accept that we have a duty to provide the full facts relevant to the issue to the Tribunal and it is the OFT's position that we have done that. The OFT has considered the documents and has come to the conclusion that they are not relevant to the issue of admissibility; that is the first argument on which we rely.

The second difficulty in which the OFT finds itself is the provisions of Part 9 of the Enterprise Act under

which the OFT has a strict duty not to disclose the specified information unless we get consent from Bacardi. It is Section 2.376 - pursuant to an order of the Tribunal. That is why we are here, because we do not feel that we are statutorily allowed to disclose the information unless either of those two requirements are fulfilled.

Even if the OFT came to the conclusion, which it does not, that the documents were relevant, we still feel we would be restrained by Part 9.

- THE CHAIRMAN: But there is a potentially different situation between a situation in which the OFT is advised that the documents are relevant but cannot be disclosed because of confidentiality or without prejudice and a situation where the OFT has considered the documents and has, on advice, decided that they are not relevant.
- 17 MS. SMITH: Yes.

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- THE CHAIRMAN: You are informing the Tribunal that we are in the second of those situations, are you not?
- MS. SMITH: Yes, we are. That is our preliminary point.
 - THE CHAIRMAN: Can the Tribunal assume that that position is reached on advice either by the OFT's in-house advisers or by counsel?
 - MS. SMITH: It is a matter that has been considered by the whole team, but I do not think I can give any details of the legal advice that was given.
- THE CHAIRMAN: I do not want to know what the advice was, I just want to know on what basis you are ----
 - MS. SMITH: We can reassure you that, yes, that is an issue that has been considered by the whole team involved in the case.
 - THE CHAIRMAN: Thank you. Yes, Mr. Flynn?
- MR. FLYNN: Sir, certain things have been suggested as a way
 forward. The Tribunal indicated possible inferences might
 be drawn; there might be further inferences to be drawn.

 It seemed to Bacardi that those inferences were fairly
- 38 THE CHAIRMAN: The ones we provisionally indicated?
- 39 MR. FLYNN: The ones you provisionally indicated and if the

Tribunal were to put written inferences to Bacardi as well as to OFT, naturally that is something to which Bacardi would respond and with which they would comply.

As far as a statement of facts is concerned, Ms. Smith says there may be difficulties in going further without disclosing the content of the discussion. Bacardi's position that that is something that could be explored and, indeed, should it be thought helpful, since it is we who are saying that there is a problem about disclosure, we could try to expand on the description the Tribunal has from the OFT's draft defence and the list attached to the letter of 9th January. In a desire to be helpful to the Tribunal, that is something Bacardi would attempt to do. That might meet some of Mr. Robertson's I hear from Ms. Smith that that would not be a concerns. course that the OFT would follow and it might be a Bacardi only position. Obviously, I would not be seeking to commit anyone else on that.

- THE CHAIRMAN: You are the party whose interests are fairly closely affected by these proceedings and, making all allowances for the sensitivity of the situation in which Bacardi finds itself, it is obviously useful for the Tribunal to make as much progress as it can on this kind of issue. It is perhaps in the interests of your clients to go so far as they feel they reasonably can to find solutions to the sort of problem that we have got here.
- MR. FLYNN: That is an effort which Bacardi will certainly make.
- THE CHAIRMAN: Thank you.

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- MR. ROBERTSON: I do not think we come back at this moment to the question of the hearing date, but there are steps to be taken towards the hearing that will inevitably take time, but we will do anything the Tribunal wishes with all expedition.
- THE CHAIRMAN: On the hearing date, it is possibly useful to revert to that. We are quite anxious to keep that date if we can. This appeal was introduced in July and we are now in January of the following year and we are still at the stage of admissibility. We need to press on. I know it

- is getting increasingly difficult for the Tribunal to keep to its deadlines with the existing caseload, but we would be sorry to lose the date.
- MR. FLYNN: My position, as I said before the adjournment, is that Bacardi will be available for that hearing. If there are things that need to be done before that, they will be done.
- THE CHAIRMAN: I would not have thought that expanding on the description in the way you have indicated is a major, major task. It may require a certain amount of thought, but it is probably the sort of task that could be done.
- MR. FLYNN: That is right. It is something that could be accomplished in a relatively short space of time and hypothetically available for the other parties in the early part of next week without entering into legal submissions.
- THE CHAIRMAN: Yes. Mr. Robertson?

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- MR. ROBERTSON: The other parties have made their positions clear. We are obviously still in the invidious position that we are not going to get the full factual picture that the Tribunal asked for last November and the other parties are asking us to proceed on that basis. We will have to do the best that we can, but we reserve the right to make submissions on the inferences they seek to draw and on the statements that they put forward. I do not think that there is anything else I can do.
- THE CHAIRMAN: That is right, Mr. Robertson. You have made your position very clear. We have had helpful submissions from everybody. Mr. Flynn, the hearing is due to start on Monday week. I do not know whether the kind of expanded description you would be in a position to provide could be provided by, say, Wednesday of next week, which would give two working days.
- MR. ROBERTSON: Sir, could I ask for Tuesday evening? He said the early part of next week. It just gives Mr. Green and myself three working days.
- THE CHAIRMAN: We will haggle over the revised timing in a moment.
 - MR. FLYNN: I would offer Tuesday evening unless that proved

insuperably difficult. Tuesday evening was the sort of thing I had in mind by "early next week".

THE CHAIRMAN: The Tribunal is grateful to Bacardi in that respect.

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I think, Mr. Robertson, the conclusion the Tribunal is coming to - we can give a judgment if you want us to - is that, as far as today is concerned, we should simply make no order on the disclosure of these documents on Mr. Flynn's undertaking to use best endeavours - no more than that - to provide the Tribunal with Bacardi's factual account of the main course of events between 13th December 2002 and 29th January 2003, insofar as those events are relevant to the issue of admissibility, with a view to giving the Tribunal a fuller factual background on which to address the issues of admissibility that arise. On that undertaking, we will make no order at this stage.

That theoretically leaves us open to the possibility that if, for one reason or another, the further information that is provided does not take the matter any further forward, Mr. Robertson still has the opportunity to make a further intervention if he so wishes, but at this stage our provisional view is that a procedure along those lines is probably a sufficient and a more proportionate approach to the issue of disclosure than would be going into a full-scale argument on the scope of without prejudice discussions, the duty of the OFT as a public authority to make disclosure and, in both cases, the relevance of the general principles to the particular facts of this case.

In our view the overall interests of justice, from the point of view of the appellant as well as the Intervener are probably, at this stage of the case, better served by proceeding along those lines. We are not today taking any final position on the issues that have been canvassed before us.

I hope that makes the position sufficiently clear to everybody.

On that basis, we will simply adjourn the case management conference at this stage. We will await events

in the expectation that Bacardi will do its best to be helpful and that we will be able to proceed with the hearing on the 26th as agreed.

I think I should just say, Ms. Smith, that we do think that not only the question of admissibility but the other procedural issues are linked in various ways, legal and otherwise, and that it would be convenient and in the general interests of justice to hear argument on those issues on the same occasion, which does not in the least mean that we are going to reach a decision. It does not imply any inference as to what decision we will finally reach on the admissibility question.

- MS. SMITH: Sir, you have indicated the three issues upon which you would like to hear submissions on the 26th and 27th. It might be of assistance to the Tribunal and/or the parties if you were able to reduce those into writing so that everyone is starting from the same point. I have, of course, taken down a note of what you said today, sir.
- THE CHAIRMAN: There is our letter of the 18th November, in which we indicated that the issues were the issue of whether there is an appealable decision and, if it was, whether there are any particular procedures that OFT should have followed before taking that decision. The only thing that we have added today, which I think is really a background matter, is whether it is of any relevance to consider the comparable position of a complainant to the European Commission either as the law stood at the date of the alleged decision, which would be January 2003, or in the light of modernisation which takes place on 1st May 2004.
- MS. SMITH: That is the total?
- THE CHAIRMAN: That is it.

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- MS. SMITH: Simply because you, sir, suggested the point of the legal basis on which the undertakings were given.
- THE CHAIRMAN: Yes, that is true. Thank you for reminding me.

 It is obviously a matter that crosses one's mind.
 - MS. SMITH: Is it a matter on which you wish to hear submissions on the 26th?
 - THE CHAIRMAN: We would like to be better informed on that

issue.

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MR. FLYNN: I wonder whether there need to be any directions for the hearing as to skeleton arguments or whether the parties know what the issues to be addressed are and can put in a further document should they consider they are not already raised on the pleadings.

THE CHAIRMAN: If we just look at the hearing in the light of our discussions, I think we have got quite a lot of argument already. We have the great advantage of a team that does know its way around the issues.

I would have thought, first of all, that with a fair wind we have a reasonable chance of completing matters on the 26th without going on to the 27th. That is something that the Tribunal would be pleased to do if it could be done in fairness to everybody. That is the first thing.

Secondly, I would have thought - and I will hear, of course suggestions - that if there were any further written submissions that the parties wished to make or particular authorities, perhaps, they wanted to draw to our attention, if that were done in writing by close of play on Friday, that is, just before the hearing - I would have thought in this case a simultaneous rather than a sequential exchange - as long as it is done in time for us to have a chance to absorb it or to start to absorb it over the weekend, that would be helpful. It is up to you to decide whether you want to give us something further or not.

MR. FLYNN: That is very helpful, sir.

THE CHAIRMAN: Then I would have thought, as a matter of the structure of the day, if we said in principle or as an opening shot, as it were, one was thinking in terms of about an hour for the appellant, about an hour for the OFT and perhaps half an hour for the Intervener, that is the kind of indication one might give about the shape of speeches on Monday. I think we will leave it there then, if we may. Thank you all for your help today.

(The hearing adjourned until Monday, 26th January 2004)